

# Military Training and Cooperation Program 2021-2022 Annual Report



## Message from the Director

I am pleased to present the Military Training and Cooperation Program's 2021-2022 annual report on behalf of the Directorate of Military Training and Cooperation.

Like other organizations operating internationally, our Directorate was heavily impacted by the Covid-19 pandemic. Some activities had to be paused, and others converted to a virtual format. I am very grateful to our delivery partners for helping us to meet these unprecedented challenges and continue offering sponsored language, peace support operations, and professional development training to member countries around the world. In 2021-2022, we were able to gradually resume on-site training as travel and public health restrictions eased and vaccination rates increased.

Moving forward, we will focus on modernizing business processes, performance management, and activity planning in preparation for the anticipated renewal of the Military Training and Cooperation Program's terms and conditions. We hope this renewal will broaden the scope and flexibility of the Program, to provide the government of Canada with an enhanced tool for defence relationship- and capacity-building in a rapidly-evolving global security environment.



Marcel McNicoll  
Director, DMTC

# What is the MTCP?

## History

Canada's Military Training and Cooperation Program (MTCP) was originally established in 1963 under Foreign Affairs management, to provide military advisors and training assistance to select, newly-independent Commonwealth countries. It eventually expanded beyond the Commonwealth and migrated to the Department of National Defence and the Canadian Armed Forces (DND/CAF), where it now falls under the management of the Assistant Deputy Minister (Policy)'s Directorate of Military Training and Cooperation (DMTC).

Today, the MTCP is DND/CAF's only contributions-based<sup>1</sup> international training program. It builds partner capacity by providing sponsored training to Ministry of Defence (MoD)-nominated personnel from up to 70 developing, non-NATO member countries in Africa, the Middle East, the Indo-Pacific, the Americas, and Europe. It also plays a critical role in advancing defence diplomacy by serving as a primary vector to foster defence relations with these countries.

The Program's activities are conducted in partnership with DND/CAF, contracted, and international delivery partners, and are non-lethal in nature. Areas of focus include English and French language, military staff officer, peace support operations (PSO), and professional development training. Programming is usually multilateral, bringing together candidates on a regional or global basis to foster interoperability and shared understanding.

## Mandate

The MTCP's mandate has evolved over the decades, in support of DND/CAF's global engagement goals. Today, the Program aims to:

- Enhance PSO interoperability among Canada's partners;
- Expand and reinforce Canadian bilateral defence relations;
- Promote Canadian democratic principles, the rule of law, and the protection of human rights in the international arena; and,
- Achieve influence in areas of strategic interest to Canada.

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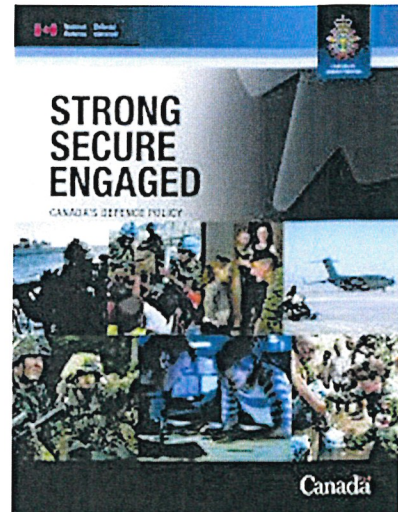
<sup>1</sup> Grants and contributions funding falls under the Transfer Payment Policy. In the case of the MTCP, the beneficiaries are our member countries.



## Policy Directives

The MTCP's mandate is closely linked to Canada's *Strong, Secure, Engaged* defence policy (SSE) and DND/CAF's Global Engagement Strategy (GES).

SSE seeks to ensure that Canada is strong at home, secure in North America, and engaged in the world. The MTCP directly delivers on SSE Mission 5, which mandates the CAF to "engage in capacity building to support the security of other nations and their ability to contribute to security abroad" (SSE 82). Through the conduct of thematic coursework, the Program also supports other SSE aims such as enhancing interoperability, fostering diversity and inclusion, and offering training support to UN PSO.



The GES provides guidance on geographic areas of focus for defence diplomacy, and highlights the importance of capacity building as a tool for international engagement. The MTCP supports the strategic interests, objectives, and priorities it lays out.



MTCP international directing staff with the Jamaican Defence Forces' Chief of Defence Staff at the Caribbean Military Academy.



## Governance & Membership

DMTC is responsible for day-to-day administration of the MTCP. At a strategic level, the Program is overseen by the Military Assistance Steering Committee (MASC), an interdepartmental body co-chaired by the Directors General of International Security Policy from DND/CAF and Global Affairs Canada, with representation from across both departments. This Committee reviews and makes recommendations on the Program's membership, priorities, and programming, though any new member countries it proposes must subsequently be approved by the Ministers of National Defence and Foreign Affairs. MASC is normally convened annually, but was suspended during the Covid-19 pandemic. DMTC anticipates that the next Committee meeting will be in 2023, following renewal of the Program's terms and conditions.

MTCP member countries must be non-NATO and:

- Meet Canadian defence and foreign policy strategic interests;
- Have historic bilateral relations with Canada;
- Be non-oppressive and adhere to human rights standards;
- Not threaten their neighboring nations;
- Demonstrate the ability to accept and absorb Canadian assistance;
- Meet CAF operational goals and interests;
- Demonstrate political and military relevance to Canada;
- Participate in peace support operations; and,
- Have a per capita GDP of US \$15,000 per year or less at the time of consideration for membership.

In 2021-2022, the Program had 67 member countries in Africa & the Middle East, the Americas, Indo-Pacific, and Europe.



| Africa & Middle East | Americas            | Indo-Pacific | Europe                       |
|----------------------|---------------------|--------------|------------------------------|
| Benin                | Antigua & Barbuda   | Afghanistan  | Bosnia-Herzegovina           |
| Botswana             | Argentina           | Bangladesh   | Georgia                      |
| Burkina Faso         | Barbados            | Indonesia    | Kazakhstan                   |
| Cameroon             | Belize              | Malaysia     | Kyrgyzstan                   |
| Cote d'Ivoire        | Brazil              | Mongolia     | North Macedonia <sup>2</sup> |
| Djibouti             | Bolivia             | Nepal        | Serbia                       |
| Ghana                | Chile               | Pakistan     | Tajikistan                   |
| Jordan               | Colombia            | Philippines  | Ukraine                      |
| Kenya                | Dominican Republic  | Rep of Korea | Uzbekistan                   |
| Kuwait               | Ecuador             | Singapore    |                              |
| Lebanon              | El Salvador         | Thailand     |                              |
| Malawi               | Guatemala           | Timor-Leste  |                              |
| Mali                 | Guyana              | Vietnam      |                              |
| Morocco              | Honduras            |              |                              |
| Namibia              | Jamaica             |              |                              |
| Nigeria              | Mexico              |              |                              |
| Oman                 | Nicaragua           |              |                              |
| Senegal              | Paraguay            |              |                              |
| Sierra Leone         | Peru                |              |                              |
| South Africa         | Trinidad and Tobago |              |                              |
| Tanzania             | Uruguay             |              |                              |
| Tunisia              |                     |              |                              |
| Uganda               |                     |              |                              |
| Zambia               |                     |              |                              |



<sup>2</sup> North Macedonia will eventually graduate from the Program, given its accession to NATO in March 2020.



## Activities

In 2021-2022, the MTCP delivered training in Canada (13% of courses) and abroad (34% of courses), as well as via distance learning (51% of courses), to over **910** candidates. Activities fell under the core pillars of language, professional and staff development, and PSO and other multilateral exercise training. Partner country co-hosts included Jordan, Tunisia, the United States, Jamaica, Ukraine, and Georgia. The pandemic made medium- to long-term activity planning difficult. Given the fluidity of the situation, the MTCP's activities were determined quarterly rather than annually. We continued to offer virtual training, while gradually returning to in-person coursework as restrictions eased and vaccination rates increased.

### Language Training

The MTCP normally sponsors the annual provision of multilateral English and French language courses, as well as language teacher training, at the Canadian Forces Language School in St. Jean (CFLS), where candidates are also exposed to Canadian values and culture. Second language training is highly requested by member countries and directly contributes to their interoperability, sometimes forming part of their pre-deployment training for PSO. During the pandemic, including in 2021-2022, language teacher training was suspended and English and French language training (four courses total) was delivered virtually by CFLS to students from the Americas only, given time-zone limitations. DMTC intends to return to in-person language training in future, at which point it will allocate more positions to other regions.

### Peace Support Operations Training

The MTCP sponsors the annual provision of PSO training, both in Canada at the Peace Support Training Centre in Kingston, Ontario, and in select MTCP member countries outside Canada with Canadian Army support. Offers under this pillar focus on topics like the history and strategic aims of PSO, civil-military relations, UN staff and logistics officer capabilities, and UN military observer skills. Training is targeted at participants who will soon be deploying on PSO, and is in high demand by most MTCP member countries, many of which are important UN troop contributors. During the pandemic, PSO training was temporarily paused, and only resumed at the end of the third quarter of 2021-2022. Nevertheless, the MTCP sponsored 66 participants on a total of 3 tactical and strategic PSO courses in 2021-2022, in Canada and abroad.



United Nations Military Observer Course at the Peace Support Training Centre in Kingston, Canada.

## Staff Officer Training

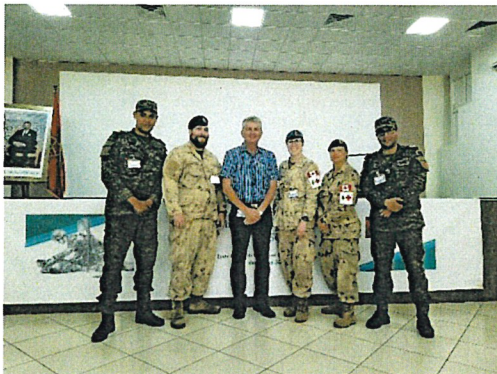
The MTCP partners with the Canadian Forces College (CFC), the Canadian Army Command and Staff College (CACSC), and other centres of excellence to deliver annual, sponsored staff officer training positions to member countries. These courses, typically several months to a year in length, prepare officers to perform staff duties in joint and combined coalition environments. They are high-profile, and positions are very limited. As such, they are strategically-targeted. In 2021-2022, the MTCP was able to sponsor positions on the National Security Program, Joint Command and Staff Program, and Royal Canadian Navy Command Development Course in Canada, as well as on the Junior Command Staff Leadership Program in Jamaica.



Briefing the OPLAN on a map model: Directing Staff from Belize, Canada, and Jamaica, with students from Colombia, Guyana, Trinidad and Tobago, and Uganda.

## Professional Development Training

Professional development training encompasses a wide spectrum of thematic courses that improve special and occupational capabilities in areas such as public affairs, chaplaincy, business planning, trades, and women, peace, and security. Most of these activities are delivered abroad; some through centres of excellence in Jamaica. In 2021-2022, despite pandemic restrictions, the MTCP was able to deliver coursework in defence resource management, distance learning design and delivery, the integration of women and gender perspectives in the armed forces, combat medical skills, and naval and air force skills (bridge watchkeeper, coxswain, and pilot instructor). Moving forward, the MTCP will increase focus on senior-level professional development, while decreasing trades training for lower ranks, to better align with the Program's strategic defence diplomacy and capacity-building mandates.



Combat First Aid course, Morocco.



Bridge Watchkeeper Course, Jamaica.



## **Multilateral Exercise Training**

The MTCP's multilateral exercise training includes the Exercise Process Planning Course (EPPC), which introduces participants to the CAF's operational planning process. It is intended to support pre-deployment efforts by giving staff officers the skills they need to lead the design, development, delivery, and follow-up of exercises. In Europe, the MTCP also conducts Exercise (Ex) MAPLE ARCH, a multinational command post exercise delivered in partnership with the Lithuanian-Polish-Ukrainian Brigade, using a PSO Chapter 7 scenario.

### **Feature – Ex MAPLE ARCH 2021**

The journey to Ex MAPLE ARCH 2021 began in December of 2019, with a DMTC-led EPPC supported by instructors from NATO Allies Poland and Montenegro and MTCP partner nation Ukraine, followed by a Concept Development Conference in January 2020. These activities were intended to prepare participants for Ex MAPLE ARCH 2020, which would have been the 21st iteration of the activity, and Georgia's first opportunity to host it. Unfortunately, the pandemic had other designs. For the first time in 21 years, Ex MAPLE ARCH was cancelled in 2020. Dispersed planning was attempted, but technology limitations made this unworkable.



2021 brought renewed hope as travel restrictions eased. The Main Planning Conference was held in person in August 2021. It was decided that the exercise scenario would involve assistance and support to a large number of internally displaced persons. This proved very beneficial, as real-life tensions were increasing on Europe's borders with Belarus, eventually devolving into a border crisis with a surge of migrants and refugees. The Lithuanian Defence Attaché later praised Ex MAPLE ARCH 2021 as "excellent preparation" for participating troops.

Ex MAPLE ARCH was executed in November 2021 at the NATO-Georgia Joint Education and Evaluation Centre (JTEC) in Georgia. It included 271 participants from Poland, Lithuania, Ukraine, North Macedonia, Bulgaria, Georgia, and Canada; member countries funded by the MTCP, others taking part at their own expense. LCol Chip Madic, the Canadian Contingent Commander from the 5<sup>th</sup> Canadian Division, marked his 4<sup>th</sup> and last iteration as Chief Mentor by commenting, "Ex MAPLE ARCH is one of the few annual opportunities where Primary Reservists from the 5<sup>th</sup> Canadian Division have a chance to use their skills by coaching and mentoring members from participating MTCP nations...the benefit has been seen and fully supported by successive 5<sup>th</sup> Division Commanders." This demonstrates the reciprocal value of the activity from a force generation perspective.

Ex MAPLE ARCH 2021 ended with a distinguished visitors' day on 26 November 2021. In his closing comments, MGen Giorgi Matiasvili, the Georgian Chief of Defence stated, "We are very proud to have hosted this fantastic collective training opportunity and demonstrated our resolve to continue cooperating in the face of any challenge." The Georgian Minister of Defence, Mr Juansher Burchuladze, presented the General Mazniashvili Medal to LCol Madic and DMTC training officer Maj Clark for outstanding support and assistance and exemplary efforts to enhance the professional development of the Georgian Defence Forces. The Canadian team repatriated upon completion with no Covid-19 infections.

## Feature – Focus on Women

In support of the Government of Canada's National Action Plan (NAP) for the Implementation of UN Security Council Resolution 1325 on Women, Peace, and Security (WPS), the MTCP promotes the participation of women in defence. Women's inclusion has been shown to improve the operational effectiveness of PSO by enhancing community engagement, intelligence gathering, situational awareness, and early warning capacity through the unique access women often have to vulnerable groups in conflict situations.

The Program's flagship contribution to Canada's NAP is the Integration of Women and Gender Perspectives in the Armed Forces (IWGPAF) Workshop, which includes instruction on topics such as: key gender concepts; equity, integration, and bias; barriers to women's UN deployment; use of gender-based analysis+ in military planning, recruitment, and force generation; the legal framework for WPS; NAP development; best practices in leading change; conflict-related sexual violence; and, member country best practices. In 2021-2022, despite the pandemic, six serials of the workshop were delivered in virtual learning format.

In addition to the IWGPAF Workshop, the intersection between gender and security is addressed in various other MTCP activities, including senior staff training in Canada, PSO training, and the Chaplaincy and Resiliency Course.



International Women's Day on the Junior Command and Staff Leadership Program in Jamaica, with students from Benin, Guyana, Trinidad and Tobago, Uganda, and Malawi.



## Testimonial – Joint Command and Staff Program

Maj Woong Kim  
Republic of Korea Army  
Korean Armed Forces

I would like to thank the Ministry of National Defence of Canada for giving me the opportunity to attend the Joint Command and Staff Program (JCSP) 48 as a Korean Officer. Through the Program, I was able to acquire expertise and skills in the fields of security, defence, and operational arts. Also, it was possible to establish a global human network through exchanges with friendly officers.



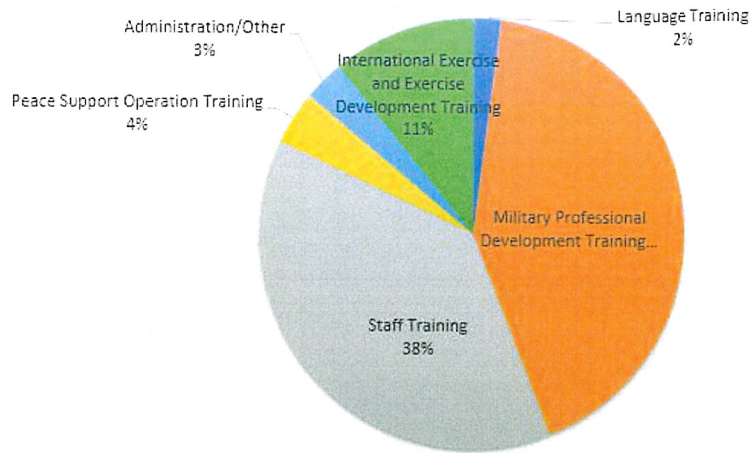
In particular, I have the ability to understand the rapidly changing security situation and the flow of international relations, and analyse modern warfare from various perspectives after completing the Program. I was also given an opportunity to reconsider the impact of the conflict between the United States and China in the Korean Peninsula, and the future direction of the Korean Armed Forces. Furthermore, it was possible to feel the need to pre-emptively prepare for future warfare based on the development of military science and technology, applying the 4<sup>th</sup> industrial revolution technology, along with changes in the future operational environment and threats.

Finally, I will make more efforts for the development of the Korean Army based on the expertise and experience acquired through the JCSP, and I sincerely hope that military exchanges and cooperation between Canada and Korea will be further expanded.

## Financials

### Approximate Funding by Activity

|  |      |
|--|------|
| Language Training                                      | 2%   |
| Staff Training   | 38%  |
| Peace Support Operations Training                      | 4%   |
| Military Professional Development Training             | 42%  |
| International Exercise & Exercise Development Training | 11%  |
| Administration/Other                                   | 3%   |
| Total  | 100% |



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[www.canada.ca/en/department-national-defence/programs/military-training-cooperation-program.html](http://www.canada.ca/en/department-national-defence/programs/military-training-cooperation-program.html)