



THE FISCAL MONITOR

A publication of the Department of Finance

Financial Results for June 2022

Canada

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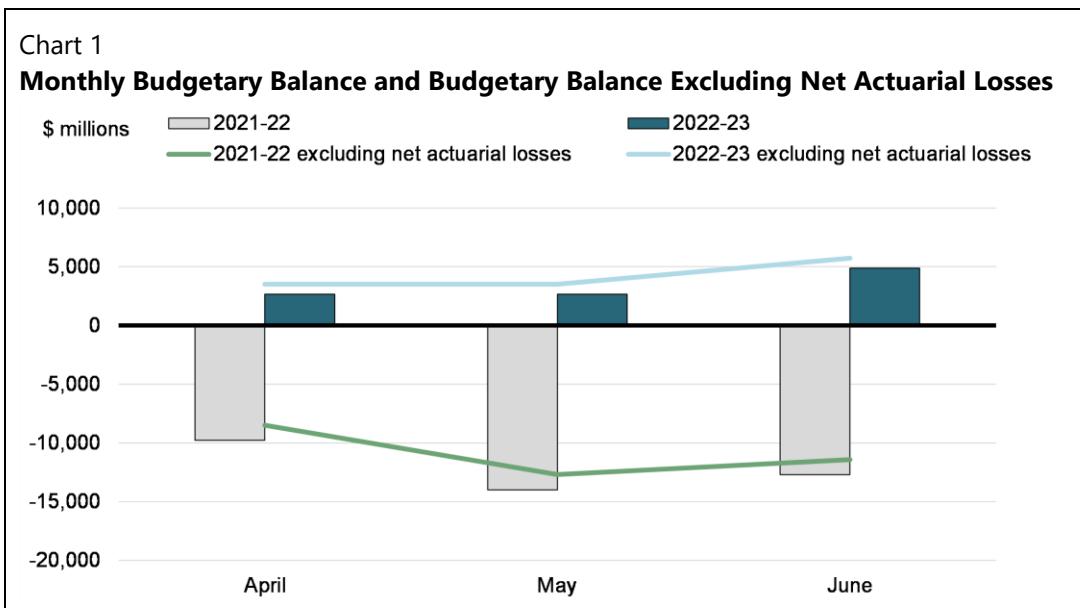
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Highlights

June 2022

There was a budgetary surplus of \$4.9 billion in June 2022, compared to a deficit of \$12.7 billion in June 2021. The budgetary surplus before net actuarial losses was \$5.7 billion, compared to a deficit of \$11.4 billion in the same period of 2021-22. The budgetary balance before net actuarial losses is intended to supplement the traditional budgetary balance and improve the transparency of the government's financial reporting by isolating the impact of the amortization of net actuarial losses arising from the revaluation of the government's pension and other employee future benefit plans.

As expected, the government's 2022-23 financial results continue to improve compared to the peak of the COVID-19 crisis and the unprecedented level of temporary COVID-19 response measures at the time.



Compared to June 2021:

- Revenues increased by \$6.6 billion, or 22.2 per cent, reflecting broad-based improvement across revenue streams.
- Program expenses excluding net actuarial losses were down \$11.1 billion, or 28.4 per cent, reflecting lower transfers to individuals and businesses.
- Public debt charges were up \$0.5 billion, or 27.9 per cent, largely due to higher interest rates and higher Consumer Price Index adjustments on Real Return Bonds.
- Net actuarial losses were down \$0.4 billion, or 33.0 per cent, reflecting the amortization of a decrease in the government's obligations for pensions and other employee future benefits based on actuarial valuations prepared for the *Public Accounts of Canada 2021*. This decrease is due to a year-over-year increase in year-end interest rates used in valuing these obligations.

April to June 2022

The government posted a budgetary surplus of \$10.2 billion for the April to June period of the 2022-23 fiscal year, compared to a deficit of \$36.5 billion reported for the same period of 2021-22. The budgetary surplus before net actuarial losses was \$12.8 billion, compared to a deficit of \$32.6 billion in the April to June period of 2021-22.

Compared to 2021-22:

- Revenues were up \$18.7 billion, or 20.9 per cent, reflecting broad-based improvement across revenue streams.
- Program expenses excluding net actuarial losses were down \$29.0 billion, or 25.0 per cent, largely reflecting lower transfers to individuals and businesses.
- Public debt charges increased by \$2.3 billion, or 38.8 per cent, primarily driven by higher Consumer Price Index adjustments on Real Return Bonds and higher interest rates.
- Net actuarial losses decreased by \$1.3 billion, or 33.0 per cent, reflecting a decrease in the measurement of the government's obligations for pensions and other employee future benefits based on the government's latest actuarial valuations. This decrease reflects higher prevailing interest rates at the end of 2020-21 used in valuing these obligations.

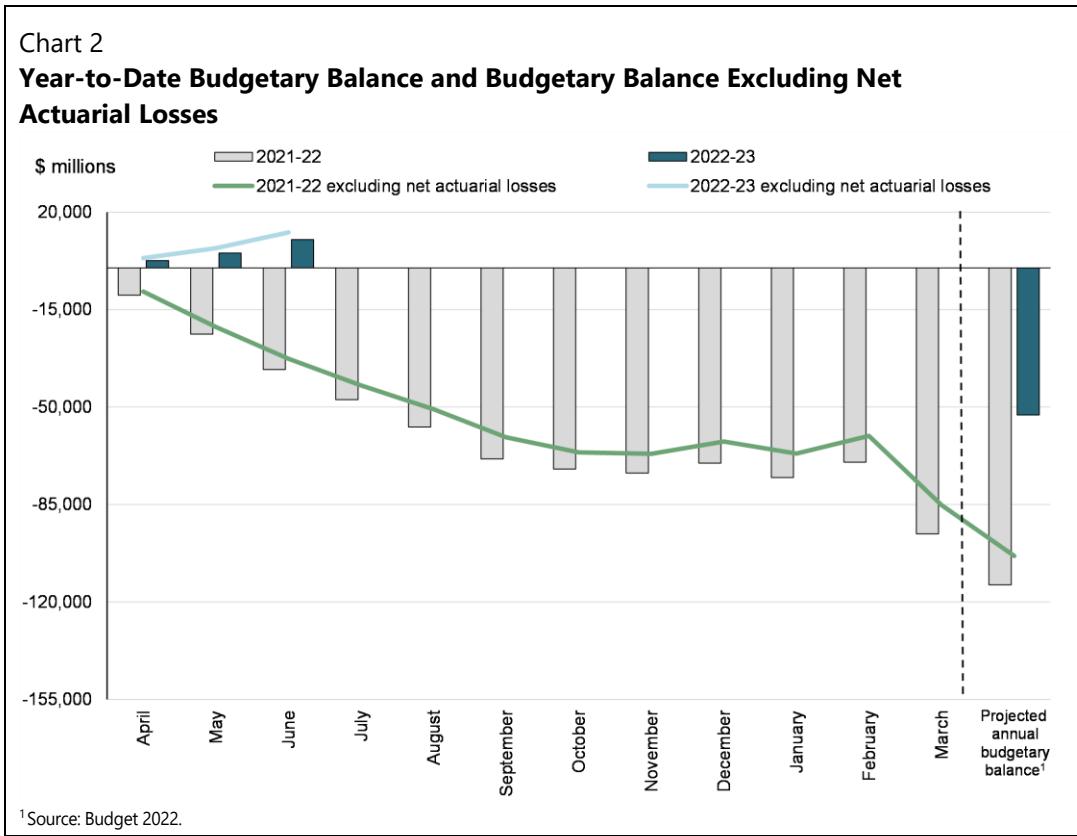


Table 1
Summary statement of transactions
\$ millions

	June		April to June	
	2021	2022	2021-22	2022-23
Budgetary transactions				
Revenues		29,626	36,217	89,197
Expenses				107,879
Program expenses, excluding net actuarial losses	-39,143	-28,038	-116,007	-87,030
Public debt charges	-1,909	-2,442	-5,812	-8,069
Budgetary balance, excluding net actuarial losses	-11,426	5,737	-32,622	12,780
Net actuarial losses	-1,283	-860	-3,849	-2,580
Budgetary balance (deficit/surplus)	-12,709	4,877	-36,471	10,200
Non-budgetary transactions	286	-4,589	-13,600	-19,531
Financial source/requirement	-12,423	288	-50,071	-9,331
Net change in financing activities	15,264	-7,603	53,232	13,546
Net change in cash balances	2,841	-7,315	3,161	4,215
Cash balance at end of period			62,550	96,477

Note: Positive numbers indicate net source of funds. Negative numbers indicate net requirement for funds.

Revenues

Revenues in June 2022 totalled \$36.2 billion, up \$6.6 billion, or 22.2 per cent, from June 2021, reflecting broad-based improvement in economic activity relative to the greater weight of COVID-19 impacts in the year prior.

- Tax revenues increased by \$5.9 billion, or 23.7 per cent, compared to the same period in 2021-22, when COVID-19 restrictions continued to weigh on revenues.
- Employment Insurance (EI) premium revenues were up \$0.3 billion, or 14.2 per cent, reflecting better labour market conditions.
- Proceeds from the pollution pricing framework were up \$0.1 billion, or 29.2 per cent, reflecting higher carbon pollution pricing in 2022.
- Other revenues, consisting of enterprise Crown corporations' net profits, sales of goods and services, returns on investments and net foreign exchange revenues, were up \$0.3 billion, or 11.7 per cent, largely reflecting higher interest and penalty revenue and enterprise Crown corporation profits.

Revenues for the April to June period of 2022-23 totalled \$107.9 billion, up \$18.7 billion, or 20.9 per cent, from the same period in 2021-22.

- Tax revenues increased by \$15.6 billion, or 20.8 per cent, compared to the same period in 2021-22, when COVID-19 restrictions weighed on revenue as well as due to strong economic growth. For its part, the federal portion of assessed cannabis excise duties increased by \$13 million to \$46 million over the April to June period.
- EI premium revenues were up \$0.7 billion, or 10.1 per cent, reflecting better labour market conditions.
- Proceeds from the pollution pricing framework were up \$0.7 billion, or 56.5 per cent, reflecting higher carbon pollution pricing in 2022.
- Other revenues were up \$1.7 billion, or 27.4 per cent, largely reflecting higher interest and penalty revenue and enterprise Crown corporation profits.

Table 2

Revenues

	June			April to June		
	2021	2022	Change	2021-22	2022-23	Change
	(\$ millions)		(%)	(\$ millions)		(%)
Tax revenues						
Income taxes						
Personal	13,352	15,105	13.1	42,744	46,203	8.1
Corporate	6,158	8,565	39.1	15,729	22,649	44.0
Non-resident	512	1,150	124.6	1,553	3,175	104.4
Total income tax revenues	20,022	24,820	24.0	60,026	72,027	20.0
Other taxes and duties						
Goods and Services Tax	3,333	4,487	34.6	10,798	14,147	31.0
Energy taxes	513	445	-13.3	1,194	1,210	1.3
Customs import duties	390	495	26.9	1,416	1,584	11.9
Other excise taxes and duties	544	445	-18.2	1,370	1,391	1.5
Total excise taxes and duties	4,780	5,872	22.8	14,778	18,332	24.0
Total tax revenues	24,802	30,692	23.7	74,804	90,359	20.8
Proceeds from the pollution pricing framework	479	619	29.2	1,264	1,978	56.5
Employment Insurance premiums	2,059	2,352	14.2	6,846	7,537	10.1
Other revenues	2,286	2,554	11.7	6,283	8,005	27.4
Total revenues	29,626	36,217	22.2	89,197	107,879	20.9

Note: Totals may not add due to rounding.

Expenses

Program expenses excluding net actuarial losses in June 2022 were \$28.0 billion, down \$11.1 billion, or 28.4 per cent, from June 2021.

- Major transfers to persons, consisting of elderly benefits, EI benefits, COVID-19 income support for workers, and children's benefits, were down \$5.8 billion or 38.4 per cent.
 - Elderly benefits increased by \$0.3 billion, or 5.3 per cent, reflecting changes in consumer prices, to which benefits are fully indexed, and growth in the number of recipients.
 - EI benefits decreased by \$3.1 billion, or 61.3 per cent, reflecting improved labour market conditions.
 - COVID-19 income support for workers decreased \$2.9 billion, or 99.0 per cent, reflecting the wind-down of the Canada Recovery Benefit in 2021-22.
 - Children's benefits were down \$39 million, or 1.9 per cent.
- Major transfers to other levels of government were up \$0.3 billion, or 4.0 per cent, largely reflecting legislated growth in the Canada Health Transfer, the Canada Social Transfer, Equalization transfers and transfers to the territories.
- Direct program expenses were down \$5.6 billion, or 31.6 per cent. Within direct program expenses:
 - Proceeds from the pollution pricing framework returned decreased by \$0.2 billion, or 81.7 per cent, reflecting a change in the delivery of the Climate Action Incentive, from annually on personal income tax returns to a quarterly benefit.

- Canada Emergency Wage Subsidy (CEWS) payments decreased by \$4.5 billion, reflecting the end of the program and reassessments of previous payments.
- Other transfer payments decreased by \$1.2 billion, or 25.1 per cent, largely reflecting timing differences and the wind-down of temporary COVID-19 response measures.
- Operating expenses of the government's departments, agencies, and consolidated Crown corporations and other entities increased by \$0.3 billion, or 3.9 per cent, largely reflecting increased expenses of Crown corporations and an increase in personnel costs.

Public debt charges increased \$0.5 billion, or 27.9 per cent, largely due to higher interest rates and higher Consumer Price Index adjustments on Real Return Bonds.

Net actuarial losses, which represent the amortization of changes in the value of the government's obligations for pensions and other employee future benefits accrued in previous fiscal years, decreased \$0.4 billion, or 33.0 per cent, in large part due to an increase in prevailing interest rates at the end of 2020-21 used in valuing these obligations.

For the April to June period of 2022-23, program expenses excluding net actuarial losses were \$87.0 billion, down \$29.0 billion, or 25.0 per cent, from the same period the previous year.

- Major transfers to persons were down \$14.4 billion or 34.1 per cent.
 - Elderly benefits increased by \$1.0 billion, or 6.4 per cent, reflecting growth in the number of recipients and changes in consumer prices, to which benefits are fully indexed.
 - EI benefits decreased by \$7.3 billion, or 56.5 per cent, reflecting improved labour market conditions.
 - COVID-19 income support for workers decreased \$7.4 billion, or 97.0 per cent, reflecting the wind-down of the Canada Recovery Benefit.
 - Children's benefits were down \$0.7 billion, or 10.1 per cent, largely reflecting the temporary Canada Child Benefit young child supplement in 2021-22.
- Major transfers to other levels of government were down \$2.2 billion, or 9.5 per cent, primarily reflecting a year-over-year difference in the timing of the Canada Community-Building Fund and home care and mental health transfers. This decrease was offset in part by legislated growth in the Canada Health Transfer, the Canada Social Transfer, Equalization transfers and transfers to the territories in the current year.
- Direct program expenses were down \$12.3 billion, or 24.4 per cent. Within direct program expenses:
 - Proceeds from the pollution pricing framework returned decreased by \$3.2 billion, or 96.3 per cent, largely reflecting the change in the delivery of the Climate Action Incentive, from annually on personal income tax returns to a quarterly benefit.
 - CEWS payments decreased by \$9.0 billion, reflecting the end of the program and reassessments of previous returns.
 - Other transfer payments decreased by \$1.1 billion, or 7.2 per cent, largely reflecting the wind-down of temporary COVID-19 response measures.
 - Operating expenses of the government's departments, agencies, and consolidated Crown corporations and other entities increased by \$1.0 billion, or 4.3 per cent, reflecting a number of factors, including increased personnel costs and Crown corporation expenses.

Public debt charges increased by \$2.3 billion, or 38.8 per cent, primarily driven by higher Consumer Price Index adjustments on Real Return Bonds and higher interest rates.

Net actuarial losses decreased by \$1.3 billion, or 33.0 per cent, reflecting the amortization of a decrease in the government's obligations for pensions and other employee future benefits based on actuarial valuations prepared for the *Public Accounts of Canada 2021*. This decrease reflects higher prevailing interest rates at the end of 2020–21 used in valuing these obligations.

Table 3

Expenses

	June			April to June		
	2021	2022	Change	2021-22	2022-23	Change
	(\$ millions)	(%)		(\$ millions)	(%)	
Major transfers to persons						
Elderly benefits	5,005	5,268	5.3	14,951	15,908	6.4
Employment Insurance benefits	5,084	1,965	-61.3	12,873	5,599	-56.5
COVID-19 income support for workers ¹	2,930	28	-99.0	7,636	229	-97.0
Children's benefits	2,074	2,035	-1.9	6,872	6,176	-10.1
Total major transfers to persons	15,093	9,296	-38.4	42,332	27,912	-34.1
Major transfers to other levels of government						
Canada Health Transfer	3,594	3,767	4.8	10,781	11,302	4.8
Canada Social Transfer	1,289	1,328	3.0	3,868	3,985	3.0
Equalization	1,743	1,827	4.8	5,228	5,480	4.8
Territorial Formula Financing	298	310	4.0	1,699	1,766	3.9
Canada-wide early learning and child care	-	-	n/a	-	-	n/a
Canada Community-Building Fund	-	-	n/a	2,269	-	-100.0
Home care and mental health	-	-	n/a	750	1	-99.9
Other fiscal arrangements ²	-471	-521	-10.6	-1,433	-1,582	-10.4
Total major transfers to other levels of government	6,453	6,711	4.0	23,162	20,952	-9.5
Direct program expenses						
Proceeds from the pollution pricing framework returned	246	45	-81.7	3,344	124	-96.3
Canada Emergency Wage Subsidy	4,423	-58	-101.3	8,976	-58	-100.6
Other transfer payments	4,783	3,583	-25.1	15,131	14,047	-7.2
Operating expenses	8,145	8,461	3.9	23,062	24,053	4.3
Total direct program expenses	17,597	12,031	-31.6	50,513	38,166	-24.4
Total program expenses, excluding net actuarial losses						
Public debt charges	1,909	2,442	27.9	5,812	8,069	38.8
Total expenses, excluding net actuarial losses						
Net actuarial losses	1,283	860	-33.0	3,849	2,580	-33.0
Total expenses	42,335	31,340	-26.0	125,668	97,679	-22.3

Note: Totals may not add due to rounding.

¹ COVID-19 income support for workers includes the Canada Recovery Benefit, the Canada Recovery Caregiving Benefit, the Canada Recovery Sickness Benefit, and the Canada Worker Lockdown Benefit.

² Other fiscal arrangements include the Youth Allowance Recovery and Alternative Payments for Standing Programs, which represent a recovery from Quebec of a tax point transfer; statutory subsidies; and, other items

The following table presents total expenses by main object of expense.

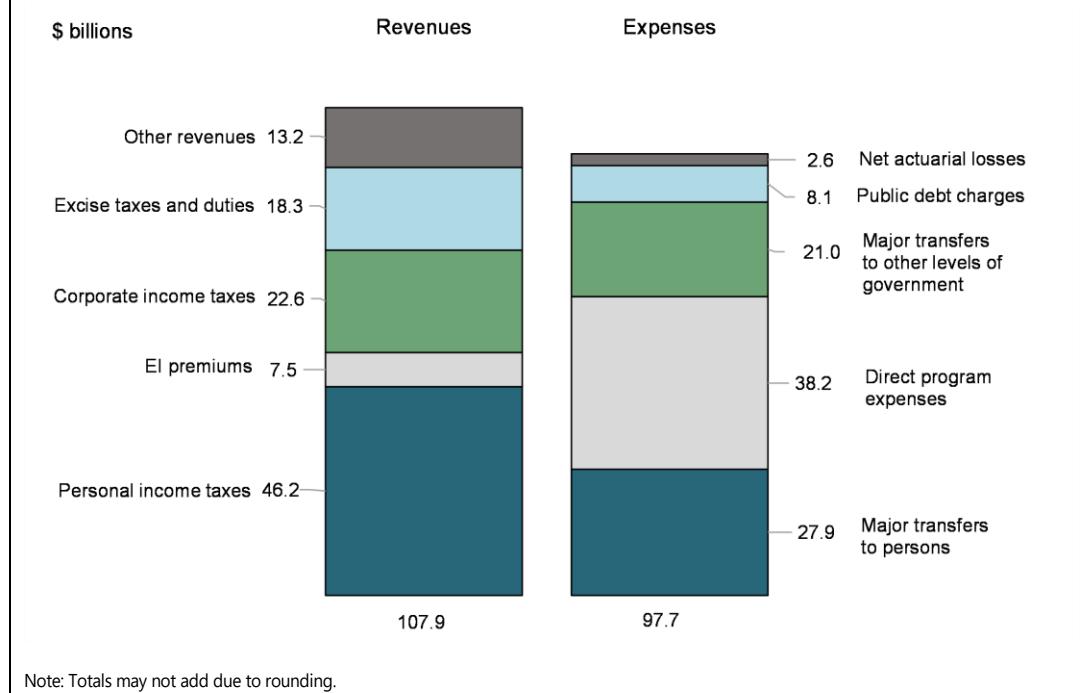
Table 4

Total expenses by object of expense

	June			April to June		
	2021	2022	Change	2021-22	2022-23	Change
	(\$ millions)		(%)	(\$ millions)		(%)
Transfer payments	30,998	19,577	-36.8	92,945	62,977	-32.2
Other expenses						
Personnel, excluding net actuarial losses	4,914	5,097	3.7	14,293	14,739	3.1
Transportation and communications	185	249	34.6	385	501	30.1
Information	27	31	14.8	87	64	-26.4
Professional and special services	1,084	1,312	21.0	2,229	2,598	16.6
Rentals	264	292	10.6	956	1,036	8.4
Repair and maintenance	292	264	-9.6	523	572	9.4
Utilities, materials and supplies	553	501	-9.4	1,133	1,246	10.0
Other subsidies and expenses	356	280	-21.3	2,065	1,991	-3.6
Amortization of tangible capital assets	462	427	-7.6	1,372	1,278	-6.9
Net loss on disposal of assets	8	8	0.0	19	28	47.4
Total other expenses	8,145	8,461	3.9	23,062	24,053	4.3
Total program expenses, excluding net actuarial losses	39,143	28,038	-28.4	116,007	87,030	-25.0
Public debt charges	1,909	2,442	27.9	5,812	8,069	38.8
Total expenses, excluding net actuarial losses	41,052	30,480	-25.8	121,819	95,099	-21.9
Net actuarial losses	1,283	860	-33.0	3,849	2,580	-33.0
Total expenses	42,335	31,340	-26.0	125,668	97,679	-22.3

Note: Totals may not add due to rounding.

Chart 3
Revenues and expenses (April to June 2022)



Financial requirement of \$9.3 billion for April to June 2022

The budgetary balance is presented on an accrual basis of accounting, recording government revenues and expenses when they are earned or incurred, regardless of when the cash is received or paid. In contrast, the financial source/requirement measures the difference between cash coming in to the government and cash going out. This measure is affected not only by changes in the budgetary balance but also by the cash source/requirement resulting from the government's investing activities through its acquisition of capital assets and its loans, financial investments and advances, as well as from other activities, including payment of accounts payable and collection of accounts receivable, foreign exchange activities, and the amortization of its tangible capital assets. The difference between the budgetary balance and financial source/requirement is recorded in non-budgetary transactions.

With a budgetary surplus of \$10.2 billion and a requirement of \$19.5 billion from non-budgetary transactions, there was a financial requirement of \$9.3 billion for the April to June 2022 period, compared to a financial requirement of \$50.1 billion for the same period of the previous year.

Table 5

The budgetary balance and financial source/requirement

\$ millions

	June		April to June	
	2021	2022	2021-22	2022-23
Budgetary balance (deficit/surplus)	-12,709	4,877	-36,471	10,200
Non-budgetary transactions				
Accounts payable, accrued liabilities and accounts receivable ¹	1,538	-4,209	-6,869	-8,617
Pensions, other future benefits, and other liabilities	460	563	3,947	1,403
Foreign exchange accounts and derivatives ¹	-1,359	-537	-6,358	-9,137
Loans, investments and advances	-55	-167	-4,418	-3,082
Non-financial assets	-298	-239	98	-98
Total non-budgetary transactions	286	-4,589	-13,600	-19,531
Financial source/requirement	-12,423	288	-50,071	-9,331

Note: Totals may not add due to rounding.

¹ Comparative figures have been reclassified to reflect the current year presentation under a new accounting standard. See Note 8 at the end of this document for further details.

Net financing activities up \$13.5 billion

The government financed this financial requirement of \$9.3 billion and increased cash balances by \$4.2 billion by increasing unmatured debt by \$13.5 billion. The increase in unmatured debt was achieved primarily through the issuance of marketable bonds.

Cash balances at the end of June 2022 stood at \$96.5 billion, up \$33.9 billion from their level at the end of June 2021.

Table 6

Financial source/requirement and net financing activities

\$ millions

	June		April to June	
	2021	2022	2021-22	2022-23
Financial source/requirement	-12,423	288	-50,071	-9,331
Net increase (+)/decrease (-) in financing activities				
Unmatured debt transactions				
Canadian currency borrowings				
Marketable bonds ¹	7,342	-2,563	48,930	16,215
Treasury bills ¹	7,393	-4,161	-1,013	-7,846
Retail debt	-2	-	-7	-
Total Canadian currency borrowings	14,733	-6,724	47,910	8,369
Foreign currency borrowings ¹	397	-852	5,249	5,269
Total market debt transactions	15,130	-7,576	53,159	13,638
Obligations related to capital leases and other unmatured debt	134	-27	73	-92
Net change in financing activities	15,264	-7,603	53,232	13,546
Change in cash balance	2,841	-7,315	3,161	4,215
Cash balance at end of period			62,550	96,477

Note: Totals may not add due to rounding.

¹ Comparative figures have been reclassified to reflect the current year presentation under a new accounting standard. See Note 8 at the end of this document for further details.

Notes

1. *The Fiscal Monitor* is a report on the consolidated financial results of the Government of Canada, prepared monthly by the Department of Finance Canada. The government is committed to releasing *The Fiscal Monitor* on a timely basis in accordance with the International Monetary Fund's Special Data Dissemination Standards Plus, which are designed to promote member countries' data transparency and promote the development of sound statistical systems.
2. The financial results reported in *The Fiscal Monitor* are drawn from the accounts of Canada, which are maintained by the Receiver General and used to prepare the annual *Public Accounts of Canada*.
3. *The Fiscal Monitor* is generally prepared in accordance with the same accounting policies as used to prepare the government's annual consolidated financial statements, which are summarized in Section 2 of Volume I of the *Public Accounts of Canada*, available through the Public Services and Procurement Canada website.
4. The financial results presented in *The Fiscal Monitor* have not been audited or reviewed by an external auditor.
5. There can be substantial volatility in monthly results due to the timing of revenue receipts and expense recognition. For instance, a large share of government spending is typically reported in the March *Fiscal Monitor*.
6. The April to March results reported in *The Fiscal Monitor* are not the final results for the fiscal year as a whole. The final results are published in the annual *Public Accounts of Canada* and incorporate post-March end-of-year adjustments made once further information becomes available, including the accrual of tax revenues reflecting assessments of tax returns and valuation adjustments for assets and liabilities. Post-March adjustments may also include the accrual of measures announced in the budget that are recorded upon receipt of Royal Assent of enabling legislation.

7. Table 7, Condensed Statement of Assets and Liabilities, is included in the monthly *Fiscal Monitor* following the finalization and publication of the government's financial results for the preceding fiscal year, typically in the fall.
8. Accounting Changes and Reclassifications:
 - i) Starting in 2022-23, the government has adopted a new standard of the Public Sector Accounting Board regarding asset retirement obligations. Asset retirement obligations represent requirements under an agreement, contract, legislation, or a constructive or equitable obligation to undertake specific actions to retire tangible capital assets at the end of their useful lives. This includes activities such as decommissioning of nuclear reactors and removal of asbestos. The adoption of this standard has not had a material effect on the budgetary balance for the current year. This standard has been applied on a modified retroactive basis and the prior year's results have not been restated for the purposes of *The Fiscal Monitor*. However, an adjustment to the opening balance of the accumulated deficit for 2022-23 is expected and will be reflected in Table 7, Condensed Statement of Assets and Liabilities, to be included in *The Fiscal Monitor* following the finalization and publication of the government's financial results for 2021-22 later this year.
 - ii) Also starting in 2022-23, the government has adopted a new standard of the Public Sector Accounting Board regarding financial instruments. Financial instruments include receivables, payables, equity instruments, debt, and derivatives, such as forward contracts and cross-currency swaps. Under the new standard, derivatives, which were previously recorded at historical cost, are recognized at fair value. Changes in the fair value of derivatives are not reflected in the budgetary balance, but are instead charged directly to the accumulated deficit as remeasurement gains and losses. The adoption of this standard has also resulted in the reclassification of certain accounts, as follows:
 - cross-currency swaps, previously reported as part of unmatured debt, are classified as derivatives and reported outside of unmatured debt;
 - forward contracts, previously reported as part of accounts payable and accrued liabilities, are reported as derivatives;
 - accrued interest, previously reported as part of accounts payable and accrued liabilities, is now included with the associated category of unmatured debt (i.e., marketable bonds, treasury bills, and foreign currency borrowings); and,
 - unamortized discounts and premiums on market debt, previously reported as a separate item within unmatured debt, are now included with the associated category of unmatured debt (i.e., marketable bonds, treasury bills, and foreign currency borrowings).

This standard has been applied on a prospective basis. The prior year's results have not been restated, but balances in the prior year have been reclassified to reflect the current year's presentation. An adjustment to the opening balance of the accumulated deficit for 2022-23 is expected and will be reflected in Table 7, Condensed Statement of Assets and Liabilities, when published later this year.

Note: Unless otherwise noted, changes in financial results are presented on a year-over-year basis.

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August 2022