# Rapid Risk Assessment: Measles in Canada Public Health Implications in 2024 

Date of assessment: March 20, 2024 [data as of: March 15, 2024] Version: 1.0
Reason for the assessment: Increased measles activity in Canada, reports of global increase of measles cases, and sub-optimal measles vaccine coverage in Canada

## Risk Questions

What is the likelihood and impact of multiple outbreaks in specific communities/settings in the next 6 weeks?
What is the likelihood and impact of prolonged community transmission of measles in Canada in the next 3 months?

## Risk Statement

There is a high likelihood of infectious travellers with measles virus continuing to enter Canada and a high likelihood of multiple measles outbreaks ${ }^{1}$ within the next 6 weeks in Canadian educational ${ }^{2}$ and healthcare settings as well as in un/under-vaccinated communities. The likelihood of outbreaks is very low in long-term care facilities.

The impact on infected individuals is expected to be minor for vaccinated individuals, moderate for unvaccinated individuals including children, and moderate to major for vulnerable individuals, including infants, immunocompromised individuals, and unvaccinated pregnant individuals. The population impact of these outbreaks is expected to range from minor to major, depending on the number and size of outbreaks, vaccine coverage, pre-existing immunity, effectiveness of control measures, and the number of people affected in groups at higher risk of severe outcomes. Specifically, moderate impacts are expected in educational settings including child-care and pre-school; while major impacts are expected in health care settings, especially in pediatric facilities, as well as in un/under-vaccinated communities, the latter due to expected issues in implementing effective interventions.

The likelihood and impact of prolonged community transmission ${ }^{3}$ in the general population in Canada in the next 3 months are both moderate. Recent declines in vaccination coverage in Canada suggest that measles susceptibility could be increasing, particularly among school-aged children. Although outbreaks outside of the specific settings outlined above could cause additional demand on public health resources and healthcare facilities, they are expected to be limited in size and in the number of generations of transmission, given the high levels of vaccination and pre-existing immunity to measles in Canada overall.

Uncertainty in these estimates ranges from low (for likelihood of importation and outbreaks, as well as impact on individuals) to moderate (for impact of outbreaks and prolonged transmission). The sources of uncertainty for impact of outbreaks and prolonged transmission include limitations in available vaccination coverage and serological data, lack of detailed information on measles susceptibility in different parts of Canada, and the inherent unpredictability in the number, size and geographic distribution of outbreaks, including super-spreading events.

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## Risk Assessment Summary

Table 1. Likelihood and impact estimates of a human infection/outbreak of measles in Canada.

| Estimate | Infectious travellers into Canada in the next 6 weeks |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Likelihood (Uncertainty) | High (Low) |  |  |  |
|  | Individual impact |  |  |  |
|  | Vaccinated individuals | Unvaccinated individuals ( 35 years) | Unvaccinated children ( 1 to $<5$ years of age) | Vulnerable individuals ${ }^{\text {a }}$ |
| Impact (Uncertainty) | Minor (Low) | Moderate (Low) | Moderate (Low) | Moderate to Major (Low) |
|  | Multiple outbreaks in specific settings/populations in the next 6 weeks |  |  |  |
|  | Educational settings ${ }^{\text {b }}$ | Healthcare facilities | Long-term care facilities ${ }^{\text {c }}$ | Un/undervaccinated communities |
| Likelihood (Uncertainty) | $\begin{aligned} & \text { High } \\ & \text { (Low) } \\ & \hline \end{aligned}$ | High (Moderate) | $\begin{gathered} \hline \text { Very low } \\ \text { (Low) } \\ \hline \end{gathered}$ | $\begin{gathered} \hline \text { High } \\ \text { (Low) } \\ \hline \end{gathered}$ |
| $\begin{aligned} & \text { Impact } \\ & \text { (Uncertainty) } \end{aligned}$ | Moderate (Moderate) | $\begin{gathered} \text { Major } \\ \text { (Moderate) } \end{gathered}$ | Minor (Moderate) | $\begin{gathered} \text { Major } \\ \text { (Moderate) } \end{gathered}$ |
|  | Prolonged transmission in broader Canadian population in the next 3 months |  |  |  |
| Likelihood (Uncertainty) | Moderate (Low) |  |  |  |
| Impact (Uncertainty) | Moderate (Moderate) |  |  |  |

See Appendix A for definitions of likelihood and impact
a Vulnerable individuals includes infants, immunocompromised individuals and unvaccinated individuals who are pregnant.
${ }^{\mathrm{b}}$ Educational settings include child-care facilities, elementary, secondary, and post-secondary.
${ }^{\text {c }}$ Long-term care facilities includes residential or congregate living facilities for elderly populations (including retirement homes and elder lodges).

## Importation

There is a high likelihood of continued measles importation into Canada over the next 6 weeks, with low uncertainty given the ongoing increases in measles activity globally and the high volumes of travel expected during this time period.

## Impact on individuals

The impact of measles infection on vaccinated individuals is expected to be minor, given the high efficacy of measles vaccine. The impact of measles infection on unvaccinated individuals, including unvaccinated children aged 1 to 5 , is expected to be moderate, due to the higher risk of hospitalization, common complications such as otitis media and diarrhea and rare severe outcomes, including respiratory and neurological complications. The impact of measles infection on other vulnerable groups (unvaccinated pregnant individuals, immunocompromised individuals, and infants) is moderate to major, driven by the higher risk of severe illness, adverse birth outcomes, and death. There is low uncertainty in these estimates given the volume of evidence on clinical outcomes of measles.

## Outbreaks in specific settings

There is a high likelihood of multiple measles outbreaks ${ }^{4}$ within the next 6 weeks in three of the specific settings considered (educational and healthcare settings and un/under-vaccinated communities), and very low in others (long-term care facilities).

Initial modelling of outbreak sizes conducted by researchers at Simon Fraser University (SFU) (see Appendix C) suggests that in communities of $\sim 1,000$ individuals (e.g., secondary schools, or elementary schools and immediate contacts) with high vaccination coverage ( $\geq 90 \%$ ), if measles outbreaks occur, they would be unlikely to exceed 50 cases with timely interventions, including prompt case finding, isolation and post-exposure prophylaxis. However, it is thought that vaccination coverage in many educational settings in Canada is lower than $90 \%$. The lower the vaccination coverage, the more likely an introduced case would be to set off an outbreak, and the larger an outbreak would be (possibly > 100 cases in a setting with 1,000 individuals in which vaccination coverage is $\leq 80 \%$. In larger communities of $\sim 8,000$ individuals, outbreaks could effectively be curtailed with timely interventions, as long as vaccination coverage or pre-existing immunity is above $75 \%$. However, in communities of $\sim 8,000$ individuals in which vaccination coverage or pre-existing immunity is less than $75 \%$, protracted outbreaks with hundreds of cases could occur even with timely interventions. It should be noted that public health interventions are challenging to incorporate into mathematical models and that results are highly dependent on individuals' acceptance of and capacity to adhere to control measures, such as isolation and post-exposure prophylaxis.

The impact in educational settings (including childcare settings) is assessed as moderate, due to extensive social mixing and high transmission potential in these settings, the higher frequency of severe outcomes, particularly in un/under-vaccinated children $<5$ years, and the potential impact of public health measures (e.g., exclusion of cases from educational settings) on children and caregivers.

In healthcare settings, the impact is expected to be major, due to the potential for exposure of vulnerable patients (e.g., immunocompromised individuals, unvaccinated pregnant individuals, infants) and the additional pressures imposed by outbreaks (including case isolation, contact tracing, diagnostics, infection prevention and control) on already limited healthcare resources.

The impact in long-term care facilities is expected to be minor, as measles susceptibility among older adults is expected to be very low due to pre-existing immunity. Uncertainty in this estimate is moderate; evidence indicates that immunity from natural infection is likely to be life-long, but there remains some uncertainty regarding the possibility of waning of immunity in post-elimination settings.

The impact of multiple outbreaks in un/under-vaccinated communities is expected to be major, driven by the higher incidence expected, the severity of measles in unvaccinated individuals, particularly young children and other vulnerable groups (e.g., immunocompromised individuals, unvaccinated pregnant individuals), the increased demand on public health and healthcare resources in potentially lower-resourced areas, and the expectation that intervention measures may not be as timely and/or accepted, lowering their effectiveness.

There is a moderate level of uncertainty in most impact estimates due to variations in outbreak sizes which are dependent on context, the timeliness of interventions and public willingness and ability to adhere to interventions such as self-isolation and post-exposure prophylaxis, and the possibility of super-spreading events.

## Prolonged transmission

The likelihood of prolonged community transmission in the general population in Canada in the next 3 months is moderate. A longer (i.e., 3 month) time period was chosen to assess this likelihood, as the timeframe for community transmission with several generations to occur is expected to be potentially longer than 6 weeks. Recent declines in vaccination coverage (from $87 \%$ in 2017 to $79 \%$ in 2021 for 2-dose measles-containing

[^1]vaccine coverage by the age of 7 years) indicate that measles susceptibility is likely to be increasing, particularly among school-aged children. Higher volumes of travel, together with social gatherings during educational and religious holidays during March and April increase the likelihood of measles importation and subsequent transmission within Canada. The impact of prolonged community transmission in the general population is expected to be moderate; outbreaks outside of specific high-risk populations/settings would cause additional demand on public health and healthcare facilities in affected areas but are expected to be restricted in size and limited to a small number of generations of transmission due to the generally high levels of vaccination and preexisting immunity to measles. There is moderate uncertainty in this estimate, due to limitations in the available vaccination coverage and serological data, the lack of detailed information on measles susceptibility in different parts of Canada, and the inherent unpredictability in the number, size and geographic distribution of outbreaks, including the possibility of super-spreading events resulting in large outbreaks.

## Future Risk in Canada

The incidence of measles globally, and the number of countries experiencing measles outbreaks, are expected to rise until vaccination gaps worldwide can be addressed. Increased numbers of measles importations into Canada are expected in the medium to long term, increasing opportunities for localized outbreaks. Extensive transmission in the general population is not anticipated due to generally high levels of vaccination and preexisting immunity in Canada. However, outbreaks in specific higher risk settings such as educational settings, healthcare settings, or un/under-vaccinated communities are likely to occur. These outbreaks could be more complex and challenging to control especially in areas with lower population immunity to measles and higher demands on public health resources.

The worst-case scenario for future measles risk in Canada would be the occurrence of a chain of measles virus transmission in the general population that is sustained for 12 months or longer. This scenario could result in substantial health and socioeconomic burden and would result in the loss of Canada's measles elimination status. The occurrence of multiple outbreaks in different settings increases the risk for spillover into the wider population, particularly in areas with lower vaccination coverage. Such spillover events have been occasionally documented in settings with lower vaccination coverage; the largest outbreak in the past 20 years, in Québec in 2011, involved $>650$ cases and lasted 26 weeks, with transmission occurring in schools and daycare centres, healthcare facilities and the wider community. However, measles outbreaks in Canada have typically been contained with prompt control measures suggesting that the worst-case scenario is less likely.

The most plausible scenario over the next 12 months is multiple outbreaks in settings with low vaccine coverage. The global increase in measles incidence and suboptimal vaccination coverage, with resulting pockets of susceptibility within the Canadian population, increases the probability for outbreaks within Canada. Measles is highly transmissible with up to $100 \%$ secondary attack rates in susceptible populations. Given that individuals born prior to 1970 are likely to be immune from past infection with measles, outbreaks are likely to impact children and adults under the age of 55 years who have not received two doses of measles vaccine.

This scenario is driven by factors such as ongoing risk posed by case importations, vaccine hesitancy, as well as the ability to interrupt transmission to the wider community through prompt case identification, effective case and contact management, and increased vaccination coverage. However, the timeliness of case and contact management may be complicated by the potential for the virus to be transmitted prior to the appearance of the characteristic rash. In addition, measles outbreaks have been documented in settings with high vaccination coverage, involving cases among fully vaccinated individuals, who may present with atypical measles, and high levels of social contact, indicating that under some outbreak conditions, breakthrough infections may play a role in susceptibility and transmission.

The occurrence of measles outbreaks also has health equity implications, given that outbreaks could be more likely and have greater impact in communities experiencing both barriers to high vaccination coverage and delayed access to diagnosis and treatment due to social, economic and/or geographic factors. Continued efforts to reverse recent declines in vaccination coverage, increase public confidence in vaccines and reduce barriers to vaccination across Canada will be crucial to reducing future risk of measles as well as other vaccine-preventable diseases.

## Proposed Actions for Public Health Authorities

Measles is a highly vaccine preventable disease; however, due to increases in measles activity internationally together with recent declines in overall vaccine coverage, it is important that the public health response be proportionate to the risk. A multipronged approach addressing public health intervention (e.g., targeted vaccination), enhanced surveillance, targeted educational and awareness campaigns for the affected settings and communities/population at risk, and standardized guidance for health professionals (e.g., early detection and management of measles cases and contacts) would be beneficial to prevent multiple outbreaks and community transmission.

Recommendations provided below are based on findings of this risk assessment. These are for consideration by jurisdictions according to their local epidemiology, policies, resources, and priorities. It is recommended to prepare for outbreaks and broader transmission into the general population, including among vulnerable individuals.

## Public Health Interventions: Prevention and Response

Continue routine measles immunization while considering vaccination campaigns targeting at-risk settings and populations. In addition, explore mechanisms to reach un/under vaccinated communities at risk including vaccine hesitant communities.

Prepare to manage an increased volume of cases and contacts, e.g., ability to adequately isolate, laboratory testing capacity, supply and availability of vaccines and immunoglobulins. Consider updating and making available appropriate guidance pertaining to prevention and control of measles outbreaks, including guidance related to occupational health.

## Collaboration and coordination

Continue to collaborate and coordinate with partners (including community and indigenous partners, and other levels of government) at all stages of preparedness, planning and response.

## Surveillance \& reporting

Continue to collect, collate, analyse and share measles data and summarise emerging evidence to inform the local, provincial/territorial and federal public health response.

Continue to monitor and assess local measles vaccination coverage to identify areas with higher susceptibility to measles outbreaks.

## Risk Communication

Consider facilitating the development of targeted educational and awareness messaging for populations at increased risk through the identification of approaches (e.g., using behavioural sciences, supporting communityled solutions etc.) while continuing with broad communication to Canadians on the current measles situation. When necessary, correct and counter mis- or disinformation.

Consider further awareness and education of health professionals on early detection and management of measles cases by sharing associated guidance including assessment, vaccination, infection prevention and control as well as post exposure prophylaxis. Additionally, continue to raise awareness among their patients, especially those intending to travel, about the importance of having their measles vaccination up to date.

## Technical Annex

## 1. Event Background

Recent declines in measles vaccination coverage, augmented by disruptions to vaccination programs during the COVID-19 pandemic, as well as vaccine hesitancy driven by vaccine mis- and disinformation, have resulted in a global rise in measles. In 2023, 58,114 measles cases were reported from the World Health Organization (WHO) European Region compared with 904 in 2022, representing a 64 -fold rise in incidence ${ }^{1,2}$. Globally, there was a $64 \%$ increase in measles incidence in 2023 compared to 2022, representing $>280,000$ cases from 169 Member States ${ }^{3,4}$.

Canada has been considered free of endemic measles since 1998. Since 2015, fewer than 436 cases have been recorded, with half of these occurring in 2015. The majority of these cases are linked to measles importations from countries with measles activity ${ }^{5} ;<5 \%$ are sporadic cases with an unknown source of exposure. Children aged $5-14$ years account for a third of the cases, and $75 \%$ of all cases with known vaccination status occur in unvaccinated individuals. Historically, peak incidence occurs in the winter and spring months, with approximately $40 \%$ of cases occurring in March.


Figure 1. Exposure source of measles cases in Canada and global case counts, 2015-March 2024.
As of March 15, 2024, a total of 29 cases have been reported in Canada, with 21 reported since February 28. Cases were reported in 4 jurisdictions. Of these 29 cases, 10 were likely exposed outside of Canada, while the remaining 19 were exposed in Canada to either another case, a common exposure, or an unknown source; 6 ( $21 \%$ ) cases were aged $<1$ year. Vaccination status was known for 22 of these 29 cases, of which $72 \%$ were unvaccinated.

Canada's vaccination uptake is below the target of $95 \%$ coverage with two doses of measles-containing vaccine recommended for measles elimination. One-dose coverage has remained stable in recent years (based on data from 2021), with approximately $90 \%$ of children vaccinated by their second birthday, while 2-dose coverage by the age of 7 years declined from $87 \%$ in 2017 to $79 \%$ in $2021^{6}$. Vaccination coverage varies greatly across Canada, with areas of robust coverage, and small communities with very low coverage that could be vulnerable if a case were to occur in these areas. Rising measles incidence internationally, particularly in countries with
strong travel links to Canada, together with recent declines in vaccination coverage and pockets of susceptibility within the Canadian population, increases the risk of measles importations and the possibility for outbreaks within Canada.

## 2. Methods

This assessment was led by the Public Health Agency of Canada (PHAC) during March 1-18, 2024, in collaboration with subject matter experts in measles, mathematical modelling and risk assessment (see Appendix $D$ for a list of contributors).

The rapid risk assessment (RRA) methodology has been adapted from the Joint Risk Assessment Operational Tool (JRA OT) to assess the risk posed by zoonotic disease hazards ${ }^{7}$ developed jointly by the World Health Organization (WHO), Food and Agriculture Organization of the United Nations (FAO), and the World Organization for Animal Health (WOAH). PHAC adapted the JRA OT by modifying the likelihood and impact scales and associated definitions to incorporate elements from other RRA frameworks that are relevant to the Canadian context ${ }^{8,9}$. A more detailed description of the methods is provided in Appendix A. Additionally, the results from a number of quantitative analyses have been incorporated into this assessment to support the impact estimates, including an estimation of the overall reproduction number for measles in Canada (Appendix B), and mathematical modelling simulations of expected outbreak sizes under different scenarios from two compartmental models, developed by the Public Health Risk Sciences Division at PHAC and the Department of Mathematics at Simon Fraser University (Appendix C).

## 3. Definitions

- Nationally, vaccination coverage is reported according to the number of doses of measles vaccine received by the age of 2 and 7 years:
- One-dose (MCV1) coverage refers to the percentage of children who have received at least one dose of measles-containing vaccine by their second birthday.
- Two-dose (MCV2) coverage refers to the percentage of children who have received at least two doses of measles-containing vaccine by their seventh birthday.
- Vaccinated refers to individuals who have received one or more doses of a measles-containing vaccine.
- Unvaccinated refers to individuals who have received zero doses of a measles-containing vaccine.
- Un/under-vaccinated communities: In the context of this RRA, un/under-vaccinated communities refer to communities historically known to have lower vaccination coverage than the general population. This may include remote or isolated communities, communities that experience barriers to vaccine access, and communities that do not accept vaccination for ideological or religious reasons.
- Vaccine failure: Primary vaccine failure refers to the absence of a measurable humoral immune response following vaccination. Secondary vaccine failure refers to a sub-optimal or non-protective response to vaccination or the loss of vaccine-induced immunity over time ${ }^{10,11}$.
- An outbreak of measles refers to two or more confirmed cases linked, either epidemiologically or virologically or both ${ }^{5}$.
- Prolonged community transmission: In the context of this RRA, prolonged community transmission refers to spread in the general population extending more than two generations of transmission. In low-incidence elimination settings such as Canada, measles importations occasionally result in some transmission among the general population (outside of specific high-risk settings such as educational institutions or un/undervaccinated groups), but this is typically limited to a small number of cases due to generally high levels of naturally-acquired or vaccine-induced immunity in the population.
- Educational settings: In the context of this RRA, educational settings include child-care, pre-school, elementary, secondary, and post-secondary settings.
- Healthcare facilities: These include hospitals and ambulatory care settings.
- Long-term care facilities: Residential or congregate living facilities for elderly populations (including retirement homes and elder lodges).
- Vulnerable individuals: For the purposes of this RRA, vulnerable groups refer to individuals at particularly high risk of severe complications from measles infection, including infants, immunocompromised individuals, as well as unvaccinated pregnant individuals due to the risk of adverse birth outcomes.


## 4 Key Assumptions

- Context assumptions:
- Global measles activity, and the number of countries reporting measles outbreaks, is expected to rise in the coming months.
- Individuals born in Canada before 1970 have immunity from natural infection in childhood ${ }^{12}$.
- Mitigating/control measures and standard practices are assumed to be in place for the purpose of estimating most likely spread scenarios and resulting impact:
- Canada has a robust system for measles surveillance, case detection and follow-up; in the past 10 years $>95 \%$ of measles cases have been linked to a known exposure source.
- Pathway assumptions:
- Importation of measles into Canada and exposure to measles within Canada is already occurring and expected to continue over the timeframe of the assessment - these risk pathway steps are not specifically considered because the likelihood is considered to be high.


## 5. Detailed Risk Assessment Results

### 5.1 Risk Pathway



Figure 2. Risk pathway and sub-questions for measles in Canada.
Note: Un/under-vaccinated communities refer to communities historically known to have lower vaccination coverage than the general population. This may include remote or isolated communities, communities that experience barriers to vaccine access, and communities that do not accept vaccination for ideological or religious reasons.

### 5.2 Risk question(s)

The following risk questions are derived from the risk pathway above:

- What is the likelihood and impact of multiple outbreaks in specific communities/settings in the next 6 weeks?
- What is the likelihood and impact of prolonged community transmission of measles in Canada in the next 3 months?


### 5.3 Likelihood and impact estimates

What is the likelihood of infectious travellers entering Canada within the next 6 weeks?

| Likelihood <br> (Uncertainty) | High |
| :--- | :---: |

As of March 15, 2024, 10 of the 29 measles cases reported in 2024 in Canada were travel-related. Higher volumes of international travel during school holiday periods in March are expected to increase the likelihood of measles importation. Canada has strong travel links with several countries reporting high levels of measles activity; based on 2023 figures, during March to May $>500,000$ travellers could enter or return to Canada from the 10 countries reporting the highest incidence of measles in the past 6 months (between August 2023 and February 2024), including India, Pakistan and Indonesia ${ }^{13}$. Other popular sources of travel into Canada, including the United Kingdom ${ }^{14}$, Europe ${ }^{15}$, the United States of America ${ }^{16}$, and countries in the region of the Americas ${ }^{3}$ are experiencing increasing measles activity and travel volumes typically increase to these areas during spring break and are high over the coming months.

Uncertainty in this estimate is low given the well-documented increase in measles incidence internationally and the high volumes of travellers coming or returning to Canada in the next 6 weeks from countries reporting increased measles activity.

What would be the impact on an individual infected person (the magnitude of effects, including impact on mental health, disease morbidity/mortality, and/or welfare)?

|  | Vaccinated <br> individual | Unvaccinated <br> individual <br> ( $\geq 5$ years) | Unvaccinated <br> Children <br> $(1-5$ years old) | Vulnerable individuals <br> (unvaccinated pregnant <br> indiviuals, immunocompromised <br> individuals, infants) |
| :--- | :---: | :---: | :---: | :---: |
| Impact <br> (Uncertainty) | Minor <br> (low) | Moderate <br> (low) | Moderate <br> (low) | Moderate to Major <br> (low) |

The impact on an unvaccinated individual >1 year of age infected with measles is assessed as moderate, with low uncertainty.

Although the majority of measles cases are mild, measles infections can be severe and lead to long-term sequelae in unvaccinated and non-immune individuals, particularly young children. Approximately $20 \%$ of cases require hospitalization ${ }^{17,18}$. In Canada, between 2015-2023, 17\% of cases were hospitalized (excluding $\sim 3 \%$ of cases with unknown hospitalization status). Case fatality is $1-3$ per 1,000 cases and is highest in children $<1$ year of age, HIV-infected children, and adults over 20 years of age ${ }^{17}$. Diarrhea, otitis media and pneumonia due to secondary bacterial infections are common complications ${ }^{17}$. Severe manifestations include respiratory failure and neurological complications such as post-infectious encephalitis ( $\sim 1$ in 1,000 cases $^{17}$ ) and subacute sclerosing panencephalitis (SSPE), which is rare but can occur several years after measles infection. Measles infection has also been shown to diminish immunological memory, potentially increasing susceptibility to subsequent infection with other pathogens ${ }^{19}$.

Among vulnerable individuals, the impact is expected to be moderate to major. The majority of infants under the age of one year are unvaccinated and at high risk of measles complications, hospitalization and death ${ }^{20}$, particularly between the time of loss of maternal antibodies and the time of first measles vaccination. Health and birth outcomes in pregnant individuals are likely to depend on prior immunity or vaccination status and timing of infection during pregnancy. However, measles in pregnancy carries a higher risk of hospitalization, pneumonia and death ${ }^{21}$. Measles infection in pregnancy also increases risk of pre-term birth and spontaneous abortion ${ }^{21-23}$. Case fatality and respiratory and neurological complications are also more common among immunocompromised children and adults, and the exact impact on an individual is likely to vary depending on the type and extent of immunocompromise ${ }^{24}$.

Measles is expected to have minor health impacts in vaccinated individuals (that are not identified as vulnerable) and those with previous measles infection.

Uncertainty in this estimate is low; there is extensive evidence on the health impacts of measles.

| What is the likelihood and impact of multiple outbreaks in educational settings in next 6 weeks? |  |
| :--- | :---: |
| Likelihood (uncertainty) | High (low) |
| Impact (uncertainty) | Moderate (moderate) |

School-aged children comprise the majority of measles cases in Canada and similar settings ${ }^{18}$. In Canada, 2dose coverage among 7 -year-olds declined from $87 \%$ in 2017 to $79 \%$ in $2021^{6}$, suggesting that susceptibility among school-aged children could be increasing.

Outbreaks in educational settings (including child-care facilities, schools and post-secondary institutions) are known to occur in measles elimination settings and have been reported in Canada ${ }^{25-28}$. Educational settings with sub-optimal vaccination coverage are vulnerable to outbreaks because of the potential for accumulation of susceptible individuals in settings with high levels of social contact conducive to measles transmission. The majority of cases in these settings occur among unvaccinated or incompletely vaccinated individuals, indicative of measles introduction into a setting with sub-optimal immunity. However, measles outbreaks have been documented in secondary and post-secondary institutions with high vaccination coverage and involving cases among two-dose vaccine recipients ${ }^{29}$, indicating that under certain conditions waning immunity from vaccination and breakthrough infections may play a role in susceptibility and transmission in these settings.

Declines or delays in first-dose measles vaccination among 1 to 2 -year-old children have also been reported in some jurisdictions because of the COVID-19 pandemic ${ }^{30,31}$, indicating that susceptibility among pre-school children is likely to be higher for birth cohorts since 2019. Large outbreaks involving transmission in childcare and daycare settings have been reported in numerous settings including Canada ${ }^{25,32-34}$, notably in areas where vaccination coverage in the wider population was low. In a 2017 outbreak affecting primarily the Somali community in Minnesota, USA, and involving 12 childcare centres, transmission occurred in childcare centres for $43 \%$ of 75 cases and the attack rate was particularly high among children aged $1-4$ years ( $69 \%$ ); $91 \%$ of cases were unvaccinated ${ }^{32}$. In the 2011 outbreak in Québec, 83 children $<5$ years old were infected with measles, with daycare being the source of infection in about $20 \%$ of cases ${ }^{25}$. Household exposure was also a prominent source of infection for children in these outbreaks ${ }^{25,32,33}$, underlining the importance of maintaining high population vaccine coverage to reduce the risk of infection for partially vaccinated and unvaccinated children and infants.

Specific impacts are strongly dependent on context, the levels of immunity in the affected population and the capacity to implement control measures. Initial mathematical modelling suggests that in a population of 1,000 individuals (indicative of a secondary school, or an elementary school and immediate contacts such as teachers and household contacts), outbreaks involving 200-300 cases could occur if vaccination coverage is between $70 \%$ and $75 \%$ and no interventions are implemented (Table 2). Assuming a most likely scenario in educational settings of $80 \%$ vaccination coverage and stronger interventions, typical outbreaks with approximately 5 cases could be expected; outbreaks with $>50$ cases would be rare (for definitions of stronger and weaker interventions, see Appendix C). Outbreaks with 100-300 cases could occur if vaccine coverage $<75 \%$ and weaker interventions are implemented (Table 2). These outbreaks could result in 20 to 60 hospitalizations and 10 to 30 cases with common measles complications (diarrhea, otitis media, pneumonia). It should be noted that public health interventions are challenging to incorporate into mathematical models and that results are highly dependent on individuals' acceptance of and capacity to adhere to control measures, such as isolation and post-exposure prophylaxis.

Table 2: Model results of the probability of an outbreak occurring, and the potential size of outbreaks should they occur in a simulated population of 1,000 under varying vaccination coverage and intervention scenarios.

| Vaccination coverage | Probability of an outbreak |  | Median outbreak size (number of cases) |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Probability of an outbreak <br> ( $\geq 2$ cases; PHAC PHRS² model, 5 initial cases) | Probability of outbreak size > 50 cases (PHAC PHRS model, 5 initial cases) | No intervention (PHAC PHRS ${ }^{\text {a }}$ model, 5 initial cases) | Weaker intervention (SFU ${ }^{\mathrm{b}}$ model) | Stronger intervention (SFU ${ }^{\text {b }}$ model) |
| 70\% | 100\% | 100\% | 275 | 172 | 14 |
| 75\% | 100\% | 100\% | 200 | 103 | 10 |
| 80\% | 100\% | 93\% | 125 | 43 | 5 |
| 85\% | 99\% | 2\% | 25 | 11 | 2 |
| 90\% | 92\% | 0 | 10 | 3 | 1 |

${ }^{\text {aP Public Health Agency of Canada, Public Health Risk Sciences }}$
${ }^{\text {b }}$ Simon Fraser University
Outbreaks in pre-school and childcare settings are expected to be smaller in size due to the smaller number of children and staff in these settings, although health impacts are expected to be more severe in these younger age groups, particularly for unvaccinated children.

Educational settings allow for a large number of exposures which could require significant resources for contact tracing and follow-up vaccination with potential exposures. Public health measures to limit exposure to measles such as closure of childcare centres or exclusion of students from educational settings may have additional negative social and economic impacts on affected individuals and caregivers.

What is the likelihood and impact of multiple outbreaks in healthcare facilities in next 6 weeks?

| Likelihood (uncertainty) | High (low) |
| :--- | :---: |
| Impact (uncertainty) | Major (moderate) |

Outbreaks involving nosocomial transmission are well recognized in the literature; transmission in healthcare facilities has been documented in outbreaks involving community transmission ${ }^{25,35,36}$. Measles virus can survive in evaporated droplets and on surfaces for up to two hours, facilitating transmission in emergency rooms, hospital waiting areas and outpatient settings even after an infectious individual has left the area ${ }^{5}$. During multiple outbreaks across Canada ${ }^{25}$, USA $^{37}$, and northern European countries ${ }^{25}, 38-41$, index cases spread measles to between 2 and 17 other individuals (both patients and healthcare workers) during their initial visit to an emergency department or outpatient clinic.

Hospitals in Canada have strict guidelines for management of suspected measles cases ${ }^{5}$. Healthcare workers should also have documented proof of measles immunity or immunization as appropriate. However, infectious individuals may visit healthcare facilities for other conditions before onset of measles symptoms; atypical clinical presentation of measles cases may also delay diagnosis and control measures ${ }^{42}$.

Timely implementation of control measures is expected for outbreaks in healthcare facilities to contain widespread transmission. However, certain healthcare facilities have high concentrations of vulnerable people (e.g., unvaccinated pregnant individuals, immunocompromised patients, infants) and more severe outcomes
could occur if these groups are affected. Impacts could be greater in pediatric healthcare settings in which infants and unvaccinated young children could be exposed.

Outbreaks in healthcare facilities lead to additional demand for space (e.g., isolation rooms), resources (e.g., personal protective equipment), and on healthcare workers (e.g., enhanced infection, prevention and control measures; exclusion from work of exposed and potentially non-immune healthcare workers). Affected facilities also lead to disruption of services due to the need to divert resources for outbreak control, temporary reductions in staff if affected healthcare workers are excluded from work, or potential closure of critical services such as emergency rooms. Contact tracing and increased demand for diagnostics for suspected cases can also be significant. Given current strains on the healthcare system, particularly during the respiratory season, additional demands from measles outbreaks are expected to have major impacts on affected healthcare facilities.

Uncertainty in these estimates is moderate. There is recent and historical evidence of transmission of measles within healthcare facilities, but there is inherent unpredictability in the occurrence and extent of such outbreaks that are dependent on numerous factors including the type of healthcare facility and patient population served; levels of measles susceptibility in the population using health services; the number of contacts that could occur within a healthcare facility; the resources available for infection, prevention, and control (IPC); the alertness of healthcare workers for diagnosing individuals with measles; and the clinical presentation.

What is the likelihood and impact of multiple outbreaks in long-term care facilities in next 6 weeks?

| Likelihood (uncertainty) | Very low (low) |
| :--- | :---: |
| Impact (uncertainty) | Minor (moderate) |

In Canada, adults born before 1970 are presumed to have acquired natural immunity to measles ${ }^{12}$. Measles in individuals $\geq 60$ years old is very rare: only 3 cases in this age group have been reported through measles surveillance since 19984, 43, 44. A meta-analysis of 8 different studies found that immunity does not wane significantly following natural infection, indicating that the likelihood of infection in older adults with previous infection is very low ${ }^{45}$.

Uncertainty in the likelihood estimate is low. Although data on immunity levels specifically among residents in long-term care facilities are not available, measles susceptibility in these settings is expected to be very low due to the high likelihood of naturally-acquired immunity in the age groups making up this population. There is some uncertainty regarding the extent to which diminished exposure to wildtype measles virus in the decades following measles vaccine introduction influences the maintenance of high levels of protective immunity among older adults, although currently available age-related serological data are consistent with high levels of immunity in this age group ${ }^{46,47}$.

The impact in these settings is expected to be minimal given the low likelihood of outbreaks. It should be noted, however, that these settings may experience additional impacts if there are staffing shortages due to illness.

What is the likelihood and impact of multiple outbreaks in un/under-vaccinated communities in next 6 weeks?

| Likelihood (uncertainty) | weeks? |
| :--- | :---: |
| Impact (uncertainty) | High (low) |

Measles outbreaks are known to occur in un/under-vaccinated, faith-based communities that are resistant to or oppose vaccination, both in Canada ${ }^{48,49}$ and abroad ${ }^{50,51}$. Unvaccinated children comprise the majority of cases in such outbreaks. Exposure risk in these communities can be amplified due to links with similar communities within Canada and abroad ${ }^{48}$, and large outbreaks involving several hundred cases linked to schools in un/undervaccinated communities have been documented ${ }^{49,50,51}$. Unvaccinated children also comprise the majority of cases in such outbreaks.

Within Canada, social inequalities in measles vaccination have also been recognized ${ }^{6}$. Results from the cNICS 2021 show that one-dose measles coverage among 2-year-olds is lower among children living in more remote areas compared to those living in easily accessible areas ( $65.3 \%$ vs $92.5 \%$ ); children of parents with high school or lower education compared to children of parents with a bachelor degree or higher ( $80.2 \%$ vs $95.3 \%$ ); and children from households with lower annual income (<\$40,000: 80.2\% vs $\geq \$ 160,000: 96.6 \%)^{6}$ Delayed measles vaccination is also more likely among children in single-parent families and children born outside Canada ${ }^{52}$.

There are several specific considerations in relation to Indigenous and remote communities. Importation of measles into these communities is increased if community members become exposed due to travel, for example, by students who attend school outside their community and travel home during holidays. Exposures in school settings may result in risk of importations into Indigenous and remote communities with lower levels of immunization. Similarly, importations can result from temporary relocation of community members from remote and isolated communities to urban centres due to environmental hazards (e.g., spring flooding), or by healthcare staff providing services in remote communities, such as agency nurses who often travel through major air transport hubs, between multiple communities, and internationally. Some indigenous communities may be at higher risk for measles outbreaks due to underlying challenges such as overcrowding and poor housing ventilation. In addition, some Indigenous and remote communities have proportionately higher populations of younger individuals and higher birth rates, increasing potential for measles transmission and risk of more severe outcomes among susceptible children.

Uncertainty in the likelihood estimate is low. Information on vaccine coverage and immunity in specific un/undervaccinated populations is limited. However, there have been well-documented outbreaks linked to imported cases, particularly among un/under-vaccinated, faith-based communities. Low vaccination coverage in these populations could result in large outbreaks. Initial mathematical modelling suggests that in a community of 8,000 people, measles outbreaks could be controlled (i.e., the number of cases would be much smaller than the number of susceptible individuals) with stronger interventions even when vaccination coverage is $70 \%$. However, if vaccination coverage falls to $60 \%$, the model estimates that measles outbreaks with thousands of cases could occur, even with stronger interventions.

Large outbreaks in un/under-vaccinated populations would cause additional demand on healthcare services and public health resources, including resources for enhanced surveillance, contact tracing, and administration of vaccine and/or immunoglobulin, with potential impacts on local supply for these countermeasures. In lower resourced or more remote communities, outbreak impacts may be compounded by more limited capacity to implement timely control measures, and treatment of severe measles cases may be delayed if medical evacuation to a hospital is required. Finally, public health interventions are likely to be less effective in un/undervaccinated communities, because of lower acceptance of post-exposure prophylaxis and/or vaccination in some communities, or because of logistical and other challenges in remote and hard to reach communities.

What is the likelihood and impact of prolonged community transmission in the general population in Canada in the next 3 months?

| Likelihood (uncertainty) | Moderate (low) |
| :--- | :---: |
| Impact (uncertainty) | Moderate (moderate) |

Historically, measles outbreaks in Canada have primarily been contained within specific settings or communities with sub-optimal immunity. Outbreaks with spillover to the general population have occasionally been documented. The 2011 measles outbreak in Québec involved a large school outbreak that led to extended transmission in the wider population with multiple generations of transmission over 26 weeks ${ }^{25}$.

Preliminary assessment, based on available age-stratified vaccination coverage and serological data, suggests that, if community transmission were to occur, the overall effective reproduction number, $\mathrm{R}_{\mathrm{e}}$, for measles in Canada could be close to or exceed 1 ( $0.95-1.2$ under different scenarios of population immunity and measles transmissibility), indicating that outbreaks with several generations of transmission in the wider population could occur in some areas, particularly if vaccine uptake is lower than the average coverage for Canada.

The incidence of measles globally is expected to continue rising in the coming months. Increasing numbers of importations due to travel during spring break increases the likelihood of seeding outbreaks domestically. Social gatherings, including those for religious holidays and celebrations (e.g., Easter, Eid Al-Fitr), could include individuals still within the infectious period of measles, such as those exposed to cases of measles acquired overseas, and post-secondary and secondary school students returning home. This could produce more opportunities for spillover into the wider population, particularly in areas with lower vaccination coverage.

Canada has generally high levels of measles vaccination coverage. Although large measles outbreaks involving community transmission are possible and have been observed, the severe health impacts of measles infection are expected to be primarily limited to unvaccinated and non-immune individuals. The largest measles outbreak in recent history occurred in Quebec in 2011 and involved 725 cases over 26 weeks; among the 86 hospitalizations, only $3 \%$ had received at least 2 doses of measles vaccine ${ }^{25}$.

Areas with active outbreaks are expected to experience additional demand for healthcare facility space (e.g., for patient isolation) and resources for enhanced IPC measures. However, current healthcare capacity in many areas is already limited across Canada, and additional demands on health services during outbreaks could result in temporary but significant impact on healthcare services and disruption to services in affected areas. Additional demand on public health resources including enhanced surveillance, contact tracing, virological testing, and administration of vaccination and post-exposure prophylaxis would also be expected.

Uncertainty in the estimate of impact is moderate. There is considerable variation in vaccination coverage across Canada and a more detailed quantitative assessment of this variation on population susceptibility to measles outbreaks is needed to assess the population level morbidity at a national scale. There are also variations in the acceptance of public health interventions among the population post-pandemic, the capacity of the health system in these settings to respond, and the uncertainty regarding the possibility and potential impact of superspreading events.

### 5.4 Gaps in knowledge

This assessment is based on facts known to PHAC at the time of publication and has several important limitations that affect the uncertainty in the estimates of likelihood and impact. Key scientific uncertainties and knowledge gaps identified during this assessment include:

Table 3. Gaps in knowledge/evidence

| Domain | Knowledge/information gaps identified |
| :--- | :--- |
| Introduction | - There is a lack of systematic information on the vaccination status of newcomers to <br> Canada, including international students, refugees and recent immigrants, and the <br> influence this could have on population susceptibility to measles. |
| Exposure | - There is uncertainty regarding the extent to which links between specific un/under- <br> vaccinated communities and similar communities, both in Canada and <br> internationally, increase the likelihood of outbreaks occurring and protracted <br> transmission within these communities. |


| Domain | Knowledge/information gaps identified |
| :---: | :---: |
| Susceptibility | - There are gaps in data on vaccination coverage for recent birth cohorts at the national level. <br> - A better understanding of immunity to measles in the adult population across different ages through serological surveys is needed. The most recent nationallyrepresentative serological study is based on samples collected between 2009 and 2013. <br> - There are limited data on vaccination coverage in specific groups of interest, including un/under-vaccinated faith-based communities. <br> - Although the majority of infections occur in unvaccinated individuals, measles cases in double-vaccinated individuals are known to occur, but the extent to which waning of vaccine-induced immunity and breakthrough infections contribute to susceptibility is unclear, particularly in adult populations with mixed immunity from natural infection and varying doses of measles vaccine. <br> - There are limited data on public attitudes towards measles vaccine in different subpopulations within Canada, which could influence vaccine uptake and susceptibility to measles. |
| Spread | - There is a lack of detailed assessments of measles transmission in Canada using quantitative methods such as mathematical modelling, to assess the potential for outbreaks in specific communities and sustained transmission in the general population, as well as to inform vaccination strategies. |
| Longer-term/indirect impacts | - The longer-term impacts to Canada of increasing measles activity globally are uncertain. <br> - Measles infection is known to adversely affect immunological memory and increase susceptibility to subsequent infection with other pathogens, but the long-term implications of this, both at individual- and population-level, are not well understood. <br> - A more detailed understanding of healthcare utilization needs for measles cases may be required to inform preparedness and resource management. |
| Interventions | - The ability to promptly identify and contain measles outbreaks is likely to vary across settings in Canada. <br> - It is unclear how public fatigue and trust with post-COVID-19 pandemic control measures could impact public health measures to control measles outbreaks. <br> - Guidance and best practices for effectively intervening in different types of settings/communities are lacking. <br> - There are gaps in knowledge regarding the effectiveness of public health interventions (e.g., isolation, personal protective equipment) to control measles. |

## Appendix A: Methods

Two committees supported the assessment: the Rapid Risk Assessment (RRA) Steering Committee and the RRA Technical Team. The Steering Committee (largely comprised of senior managers and decision makers) defined the hazard, agreed on the purpose and key objectives for the assessment, outlined the scope, drafted the risk question, and reviewed the recommendations. The Technical Team (largely comprised of those with expertise and/or information related to the assessment) characterized the risk by providing qualitative estimates of likelihood, impact and uncertainty in relation to the risk questions being assessed, based on the available evidence and expert opinion. The teams consisted of federal and provincial public health experts, as well as those in academia, representing a range of disciplines, including public health and epidemiology, virology, medicine, infection control, risk communication, behavioural science, mathematical modelling, travel health, and Indigenous health.

The risk questions being assessed were visualized using a risk pathway (Figure 1), a diagrammatic representation of the key components of the sequence of the hazard from its source to its infection of the adverse event of interest. Each step in the risk pathway is associated with a likelihood or impact sub-question to be addressed as part of the risk assessment.

Definitions of likelihood (Table A1), impact (Tables A2, A3), and uncertainty (Table A4) are provided below. Since the risk pathway describes the sequence of events leading up to the undesired outcome, the likelihood of each event is conditional on the likelihood of preceding steps in the risk pathway, as assessed in the estimation process for each risk pathway sub-question. The likelihood for the overall risk question is therefore determined by the lowest likelihood estimated along the risk pathway. The findings and conclusions represent the consensual, but not necessarily unanimous, opinions of experts contributing to this risk assessment, and should not be interpreted as representing the views of all participants and their respective organizations. Evidence was gathered by scientific experts using a rapid, non-systematic literature search and includes published articles and pre-print manuscripts, reports on the current outbreak including surveillance reports, and communication from subject matter experts. Where appropriate, some references have been included; where references are not included, this evidence was informed by input from the subject matter experts.

Table A1: Criteria to estimate likelihood.

| Likelihood estimate | Criteria |
| :--- | :--- |
| High | The situation described in the risk assessment question is highly likely to occur <br> (i.e., is expected to occur in most circumstances). |
| Moderate | The situation described in the risk assessment question is likely occur. |
| Low | The situation described in the risk assessment question is unlikely to occur. |
| Very low | The situation described in the risk assessment question is very unlikely to occur <br> (i.e., is expected to occur only under exceptional circumstances). |

Table A2. Criteria for estimating magnitude of effect for individuals/population sub-groups if the situation described in the risk assessment question occurs.

| Estimate | Criteria |
| :--- | :--- |
| Severe | Severe impact on mental health and/or disease morbidity/mortality and/or welfare (e.g., loss <br> of income). |
| Major | Major impact on mental health and/or disease morbidity/mortality and/or welfare (e.g. loss of <br> income). |
| Moderate | Moderate impact on mental health and/or disease morbidity/mortality and/or welfare (e.g., <br> loss of income). |
| Minor | Minor impact on mental health and/or disease morbidity/mortality and/or welfare (e.g. loss of <br> income). |
| Minimal | Minimal or no impact on mental health and/or disease morbidity/mortality and/or welfare <br> (e.g., loss of income). |

Table A3. Criteria for estimating population-level impact in Canada if the situation described in the risk assessment question occurs.

| Estimate | Impact Criteria | Primary Impact Examples | Secondary Impact Examples |
| :---: | :---: | :---: | :---: |
| Severe | The situation described in the risk assessment question will have severe negative consequences on the population. | Potential pandemic in the general population or large numbers of case reports, with significant impact on the well-being of the population. <br> Severe impact on mental health and/or disease morbidity/mortality and/or welfare (e.g., loss of income). | - A major threat to day-to-day functioning of health, economic, social, and cultural systems and infrastructures. <br> - Severe disruption of normal population health, health systems, activities, and services. <br> - Drastic decline and/or collapse in sectors that support and/or depend on provision of health care resources and infrastructures. <br> - Political and regulatory interventions required to restrict movement of people, animals and goods. <br> - National/international travel and trade disrupted with mid- to long-term implications. <br> - Response and recovery measures at significant cost for national and international authorities and stakeholders. <br> - High degree of disruption in most sectors². <br> - Effect extremely serious and/or irreversible. |
| Major | The situation described in the risk assessment question will have major negative | Case reports with moderate to significant impact on the well-being of the population. <br> Moderate to significant impact on mental health | - Health system functional but resource stressed. <br> - May threaten medium-term resources, capacity and stability of health system and infrastructures. |


| Estimate | Impact Criteria | Primary Impact Examples | Secondary Impact Examples |
| :---: | :---: | :---: | :---: |
|  | consequences on the population. | and/or disease morbidity/mortality and/or welfare (e.g., loss of income) affecting a larger proportion of the population and/or several regions. | - Response and mitigation measures involve major cost for regional and national levels. <br> - Some disruption of regional and national economic and socio-cultural activities. <br> - Some limitations to national/international travel and trade. <br> - Moderate degree of disruption in some sectors ${ }^{\text {a }}$. <br> - Effect serious with substantive consequences, but usually reversible. |
| Moderate | The situation described in the risk assessment question will have moderate negative consequences on the population. | Case reports with low to moderate impact on the well-being of the population. <br> Low to moderate impact on mental health and/or disease morbidity/mortality, and/or welfare (e.g., loss of income) affecting a larger proportion of the population and/or several regions. | - Health system functioning well with some short-term reductions in health care system capacity. <br> - Resources for health response and mitigation measures are anticipated and adequate for regional and national levels. <br> - Few to no disruptions to regional and national economic and socio-cultural activities in the short term. <br> - Mild degree of short-term disruptions in some sectors ${ }^{\text {a }}$ such as education and workforce. <br> - Effect noticeable with important consequences, but usually reversible. |
| Minor | The situation described in the risk assessment question will have minor negative consequences on the population. | Rare case reports, mainly in small at-risk groups, with moderate to significant impact on the well-being of the population <br> Moderate to significant impact on mental health and/or disease morbidity/mortality and/or welfare (e.g., loss of income) on a small proportion of the population and/or small areas (regional level or below). | - No threat to the health system, economic or socio-cultural activities. <br> - Few measures needed at regional level are manageable with low to moderate costs. <br> - Potential for minor short-term disruptions in other sectors ${ }^{\text {a }}$ such as travel and trade. <br> - Effect marginal, but insignificant and/or reversible. |
| Minimal | The situation described in the risk assessment question will have minimal or no negative consequences on the population. | No or very rare case reports with low to moderate impact on the well-being of the population. <br> Negligible or no impact on mental health and/or disease morbidity/mortality, and/or welfare (e.g., loss of income). | - No threat to the health system, economic or socio-cultural activities. <br> - Few manageable measures at minor cost are needed at regional and national levels. <br> - Disruptions in other sectors ${ }^{\mathrm{a}}$ are not anticipated. <br> - Effect not usually indistinguishable from normal day-to-day variation. |

${ }^{\text {a Where }}$ 'Sectors' include: (S)ocial, (T)echnological, (E)conomic, (E)nvironmental, (P)olitical and regulatory, (P)opulation and health system (STEEPP)

Table A4. Criteria for estimating level of uncertainty.

| Uncertainty | Criteria |
| :--- | :--- |
| Very High | Lack of data or reliable information; results based on crude speculation only. |
| High | Limited data or reliable information available; results based on educated guess. |
| Moderate | Some gaps in availability or reliability of data and information, or conflicting data; results <br> based on limited consensus. |
| Low | Reliable data and information available but may be limited in quantity or be variable; <br> results based on expert consensus. |
| Very low | Reliable data and information are available in sufficient quantity; results strongly anchored <br> in empiric data or concrete information. |

## Appendix B: Estimation of the effective reproduction number $\left(R_{e}\right)$ for measles

The basic reproduction number, $\mathrm{R}_{0}$, represents the average number of persons that an infectious individual can infect in a totally susceptible population. In the presence of population immunity, either following naturallyacquired infection or vaccination, the average number of secondary infections arising from an infectious individual (the net or effective reproduction number) depends on the proportion of the population that is susceptible to infection:

$$
R_{e}=s R_{0}
$$

where $R_{e}$ is the effective reproduction number. The proportion of the population susceptible to infection, $s$, can be estimated using serological data, or data on vaccination coverage adjusted for the vaccine efficacy. Because social mixing patterns and vaccination coverage can vary by age, information on age-related contact patterns and immunity can be used to estimate the susceptible proportion in the population accounting for age-related social mixing, and $R_{e}$ can be derived for an assumed value of the basic reproduction number, $R_{0}$. This approach can give an indication of the capacity for measles to be transmitted in the population given current levels of population immunity, if measles were to be successfully introduced. The method described by Funk et al. ${ }^{53}$ was used to estimate the overall susceptible proportion for Canada in 2023, under different population immunity scenarios.

In Scenario 1, available data were used on 1- and 2-dose measles vaccination coverage for individual birth cohorts since 2007 from the Child National Immunization Coverage Survey (cNICS) ${ }^{6}$. For earlier birth cohorts, serological data were used as reported by Osman et al. ${ }^{46}$ based on samples collected between 2009 and 2013 through the Canadian Health Measures Survey, corrected for current age. For birth cohorts since 2007, we estimated the proportion immune by considering that one dose of measles-containing vaccine provides 95\% protection and two doses provide $96 \%$ protection ${ }^{54}$, assuming that vaccination is distributed at random in the population ${ }^{46}$, based on samples collected between 2009 and 2013 through the Canadian Health Measures Survey, corrected for current age. For birth cohorts since 2007, we estimated the proportion immune by considering that one dose of measles-containing vaccine provides 95\% protection and two doses provide 96\% protection ${ }^{54}$, assuming that vaccination is distributed at random in the population. Infants were assumed to have $50 \%$ protection as a result of maternal antibody, and $80 \%$ of children aged 12 months were assumed to have received a first dose of measles vaccine ${ }^{30,31}$. This scenario reflected average vaccine coverage levels for birth cohorts since 2007 of $90 \%$ for one dose by age 2 years, and $85 \%$ for two doses by age 7 years.

Scenario 2 assumed lower than average levels of vaccine coverage in birth cohorts since 2007, reflecting average vaccine coverage levels for birth cohorts since 2007 of $86 \%$ for one dose by age 2 years, and $78 \%$ for two doses by age 7 years. Immunity levels for earlier birth cohorts were as for Scenario 1.

To account for age-related contact patterns, we used a Canada-specific contact matrix developed by Prem et al. ${ }^{55}$ Estimates of $R_{e}$ under each scenario were derived for different assumed values of $R_{0}$ (12 or 15). Estimated immunity levels by age for the three scenarios are shown in Figure A1.


Round markers are point estimates from Osman et al. corrected to current age
Figure A1. Percentage immune by age estimated from Scenario 1 (red line, average vaccination coverage levels estimated from cNICS) and Scenario 2 (blue dashed line, below average vaccination coverage). Round grey markers are age group-specific seropositivity estimates from Osman et al., corrected for current age.

Estimates of $\mathrm{R}_{\mathrm{e}}$ for each scenario are presented below. Immunity levels based on available overall vaccine coverage estimates and serological data for Canada (Scenario 1) suggest a $R_{e}$ value of $\sim 1$, corresponding to the endemicity threshold.

Table A5. Estimates of Re for each scenario.

| Population immunity <br> scenario | $R_{0}$ | Estimated \% <br> susceptible | $R_{e}$ |
| :---: | :---: | :---: | :---: |
| 1 | 12 | $7.9 \%$ | 0.95 |
| 1 | 15 | $7.9 \%$ | 1.18 |
| 2 | 12 | $8.2 \%$ | 0.98 |
| 2 | 15 | $8.2 \%$ | 1.22 |

## Appendix C: Mathematical models of expected outbreak sizes under different scenarios

Two mathematical models of measles transmission were used to inform spread scenarios for measles under different settings and scenarios. The models were stochastic, compartmental Susceptible, Exposed, Infected, Recovered (SEIR) models developed by the PHAC Public Health Risk Sciences Division (PHRS) and the Department of Mathematics, Simon Fraser University (SFU).

The PHRS model considered a population of 1,000 individuals (indicative of a secondary or elementary school with immediate household contacts). The model simulated expected outbreak sizes following an initial introduction of varying numbers of infectious individuals ( 1,5 and 10 ) and no interventions, exploring scenarios of varying population immunity ( $70 \%-90 \%$ ).

The SFU model additionally considered a population of 8,000 individuals (indicative of a small community), as well as implementation of stronger and weaker interventions, defined as follows:

- Stronger interventions:
- Measles cases are notified and isolate within 1-2 days.
- Susceptible/exposed individuals are notified within 2 days of exposure; half are willing to self-isolate, with $35 \%$ effectiveness.
- Among those offered post-exposure prophylaxis, somewhat fewer accept it than isolate ${ }^{56}$.
- Within 0.5-1 day of rash onset, most individuals isolate with high, but imperfect effectiveness.
- Weaker interventions:
- Measles cases are notified and isolate within 2-3 days.
- Susceptible/exposed individuals are notified within 3 days of exposure; half are willing to self-isolate, with $35 \%$ effectiveness.
- Post-exposure prophylaxis is offered to fewer individuals due to delayed detection.
- Within 1-2 days of rash onset, most individuals isolate with high, but imperfect effectiveness.

The model simulated expected outbreak sizes in these two populations under stronger and weaker interventions and different scenarios of vaccination coverage ( $55 \%-95 \%$ ).

In both models, the basic reproduction number for measles, $\mathrm{R}_{\mathrm{o}}$, was assumed to be 15 . The models did not include social structure, such as age composition or age-specific contact rates.

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[^0]:    ${ }^{1}$ Here, an outbreak refers to two or more confirmed cases linked, either epidemiologically or virologically or both.
    ${ }^{2}$ Educational settings includes child-care facilities, elementary, secondary, and post-secondary.
    ${ }^{3}$ Here, prolonged community transmission refers to spread in the general population extending more than two generations of transmission.

[^1]:    ${ }^{4}$ Here, an outbreak refers to two or more confirmed cases linked, either epidemiologically or virologically or both.

