Quebec’s Multi-Party Observatory on Zoonoses and Adaptation to Climate Change

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Abstract

Climate change has been linked with the establishment and geographical expansion of zoonotic diseases, an example of which is the well-documented increase in human cases of Lyme disease in Quebec, Canada. As temperatures continue to increase in Quebec, it is anticipated that several zoonotic diseases will be affected. In response to the growing zoonotic issues facing public health authorities, Quebec’s Multi-Party Observatory on Zoonoses and Adaptation to Climate Change (Observatoire multipartite québécois sur les zoonoses et l’adaptation aux changements climatiques) (the Observatory) was founded in 2015 as part of the Quebec government’s Climate Change Action Plan (Plan d’action 2013–2020 sur les changements climatiques). The Observatory was designed to bring together agencies involved in formulating public policy and experts from the disciplines of human health, animal health and environmental sciences, in a manner similar to the innovative “One World, One Health” approach. The Observatory provides a platform for knowledge sharing and consensus building among representatives of public policy decision makers and scientists. Its main objectives are to anticipate and prioritize potential issues associated with zoonotic diseases in Quebec, in order to support applicable risk management and climate change adaptation. This article describes what the Observatory is, what it does and outlines its plans for the future.

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Keywords: adaptation, climate change, Observatory, One Health, zoonoses, zoonotic diseases, prioritization, anticipation

Introduction

According to the World Health Organization, climate change is the greatest single threat to human health in the 21st century (1). This threat has been linked to increases in chronic diseases, health problems related to extreme heat or floods, food shortages due to drought or flooding, smog- and pollen-related respiratory problems and a possible increase in conditions related to exposure to ultraviolet radiation (2). Climate change has also been shown to play a role in the establishment and geographic expansion of zoonotic diseases. Zoonotic diseases are defined as diseases or infections that are caused by viruses, bacteria, parasites, fungi or prions, and that can be transmitted between humans and animals (3). Zoonoses account for 60% of emerging infectious diseases and their significance in terms of global health is steadily increasing (4).

Climate change has been shown to result in warming temperatures and increasing precipitation, both of which influence the survival and spread of the zoonotic pathogens and/or the reproductive rate and geographic distribution of their vectors (5). Activities that extend the duration of transmission of zoonoses, as well as those that facilitate human exposure to the environment and thus to vectors and their associated pathogens, are also likely to be affected by climate change (5).
In Quebec, average annual temperatures have increased between 1°C and 3°C since 1950 and are expected to increase by an additional 2°C to 4°C by 2050 (6). Monitoring of zoonoses in Quebec has shown an increase in human cases of zoonotic diseases, including Lyme disease (7). *Ixodes scapularis*, the primary tick vector of Lyme disease in North America, has gained between 35 and 55 km of geographic expansion each year in Canada, and this expansion has been clearly linked to climate change (8). An increase in the habitat of tick populations across Canada is likely to result in an increase in contact between humans and ticks (and tick-borne diseases) (9). Overall, the effects of climate change on zoonoses are poorly understood and challenging to predict, due to the complexity of their ecology and to the varying impacts of climate change upon them (10).

The aim of Quebec’s Multi-Party Observatory on Zoonoses and Adaptation to Climate Change (Observatoire multipartite québécois sur les zoonoses et l’adaptation aux changements climatiques) (the Observatory) is to assess zoonotic diseases, to monitor trends and to educate and advise policy makers on how to address these infectious diseases, particularly in relation to how these zoonoses and their associated pathogens respond to climate change. The Observatory was founded in 2015 as a part of the government of Quebec’s 2013–2020 Climate Change Action Plan, which mandated the Ministry of Health and Social Services to develop the action plan’s health-related components. The objective of this article is to identify what the Observatory is, what it does and to outline its plans for the future.

### What the Observatory is

The Observatory is a collaboration of scientific experts and public policy makers across the province of Quebec (Figure 1). It has a unique organizational structure that follows the innovative “One World, One Health” approach (11). This approach is defined as the “collaborative efforts of multiple disciplines working locally, nationally and globally to achieve optimal health for people, animals and our environment” (12). The Observatory enables this collaboration through discussions and knowledge transfer among members specializing in three areas of expertise: human health; animal health; and environmental science. The Observatory structures and streamlines the networking of members through regular meetings and through a range of deliverables.

**Figure 1: The Observatory’s “One World, One Health” organizational structure**

<table>
<thead>
<tr>
<th>Scientific expertise</th>
<th>Public Policy</th>
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</thead>
<tbody>
<tr>
<td><strong>Experts:</strong></td>
<td><strong>Policy Makers:</strong></td>
</tr>
<tr>
<td>Veterinary public health</td>
<td>Ministère de la Santé et des Services sociaux (MSSS)</td>
</tr>
<tr>
<td>Human public health</td>
<td>Ministère de l’Agriculture, des Pêcheries et de l’Alimentation du Québec (MAPAQ)</td>
</tr>
<tr>
<td>Epidemiology</td>
<td>Ministère de la Forêt, de la Faune et des Parcs (MFFP)</td>
</tr>
<tr>
<td>Molecular biology—public health laboratory</td>
<td>Direction de santé publique régionale (DSPublique)</td>
</tr>
<tr>
<td>Preventive medicine</td>
<td>Public Health Agency of Canada (PHAC)</td>
</tr>
<tr>
<td>Veterinary medicine</td>
<td>Canadian Food Inspection Agency (CFIA)</td>
</tr>
<tr>
<td>Medical Microbiology and Infectious Diseases</td>
<td></td>
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<tr>
<td>Environmental Health</td>
<td></td>
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<tr>
<td>Entomology</td>
<td></td>
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<tr>
<td>Climate change science</td>
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</table>

**Organisations**

- INSPQ
- GREZOSP – Université de Montréal
- Association des médecins microbiologistes infectiologues du Québec
- Ouranos
- Hôpital Sainte-Justine

Abbreviations: INSPQ, Institut national de santé publique du Québec; GREZOSP, Groupe de recherche en épidémiologie des zoonoses et en santé publique

Legend: Diagram of the three areas of expertise at the core of Quebec’s Multi-Party Observatory on Zoonoses and Adaptation to Climate Change, and the links among scientific experts and public policy decision makers.
The Observatory is managed by the Biological Hazards and Workplace Health Directorate (Direction des risques biologiques et de la santé au travail) of Quebec’s National Institute for Public Health (Institut national de santé publique du Québec, INSPQ). The scientific coordination of the Observatory is provided via a partnership between the INSPQ and the Faculty of Veterinary Medicine of the University of Montreal, more specifically through the Zoonotic Epidemiology and Public Health Research Group (Groupe de recherche en épidémiologie des zoonoses et en santé publique; GREZOSP).

Most members participate solely on a voluntary basis. Two part-time coordinators, who provide operational support and who are responsible for the implementation of the Observatory’s action plan, are remunerated. These coordinators also take part in a steering committee that validates their deliverables and operational decisions. There are also participants with relevant expertise in zoonoses and adaptation to climate change who contribute to, or are involved in, the Observatory’s activities on an ad hoc basis.

What the Observatory does

In keeping with its mandate to create ongoing relationships among the scientific and public health authorities who are concerned by zoonoses and the adaptation of zoonoses to climate change in Quebec, and its aim to assess future and existing potential zoonotic infectious diseases, the Observatory:

1. Identifies, anticipates and prioritizes zoonotic and climate change related issues
2. Reports on the evolution of zoonoses, especially by monitoring of scientific literature, official reports, grey literature and current events, as well as information shared by and among members
3. Advises government decision makers regarding concrete actions that can be taken to manage zoonoses
4. Develops products to inform and increase the level of vigilance on zoonoses among members, as well as human health and animal health professionals

Prioritizing zoonotic issues

Shortly after the Observatory was established, its first initiative was to prioritize knowledge gaps limiting public health actions for the most important zoonoses (13). A report was created based primarily on expert opinion of the Observatory’s members and collaborators. The report included a fact sheet on each of the principal zoonotic diseases prioritized by the Observatory, presented in a standardized data summary format; thus, making this information more easily accessible. Recommendations for public health authorities, regarding monitoring, prevention and control activities for the high priority zoonotic diseases, were included (13). These recommendations are used to assess provincial impacts of different zoonoses and to guide provincial public health authorities in their efforts to prioritize initiatives for adapting to climate change. The Observatory report was intended to identify future research areas for both researchers and funding agencies. An English version of this report will be available soon.

A second initiative, which began in 2018, involved a rigorous, transparent and systematic method of prioritization of zoonoses (14). This initiative was based on a multi-criteria decision analysis method (15). This method originated in operational field research and is used by different disciplines to rank options on the basis of both qualitative and quantitative criteria (15). Application of this decision analysis method led to a consensus list of 32 zoonoses, which were classified in order of priority according to their effects on public, animal and environmental health, their socio-economic impacts and their potential emergence or spread due to climate change. This analysis resulted in nine zoonotic diseases classified as “high priority”. In descending order, these included West Nile virus infection, botulism, rabies, salmonellosis, listeriosis, Escherichia coli infection, hantavirus pulmonary syndrome, avian flu and Lyme disease (14). Hantavirus pulmonary syndrome and listeriosis fact sheets are currently being developed to complete the published report on prioritized zoonoses by the Observatory (13). An update of the prioritization is planned for every three years.

Monitoring trends

Another key function of the Observatory is regular scientific and tacit monitoring of the distribution of various zoonoses in Quebec. Scientific monitoring is done by monitoring of scientific literature, official reports, grey literature and current events. Tacit monitoring involves collecting relevant information on zoonoses-related issues from the Observatory members. These activities are done on an ongoing basis and the results are then summarized in the Observatory’s annual newsletter.

Collecting and sharing information

Issues and needs regarding zoonotic diseases are identified through the prioritization process and during the Observatory’s meetings, and are then communicated by members and collaborators to their respective networks and organizations. In addition, issues and needs are promoted through the Observatory’s publications.

Educating and increasing awareness

To fulfill its knowledge transfer mandate, the Observatory regularly organizes webinars and conferences on zoonotic emerging issues, such as the arboviruses and enteric zoonoses emerging in Quebec in connection with climate change, or on broader themes such as vulnerabilities to zoonotic diseases in relation to climate change adaptation or ecosystemic approaches to health. The work of the Observatory is summarized in Table 1.
Discussion

With its innovative collaborative structure based on the “One World, One Health” approach, the Observatory enables ongoing assessment of the zoonotic situation in Quebec by including experts from human health, animal health and environmental science sectors. What makes this an innovative model for Canada is that the multi-disciplinary structure also includes the active engagement of agencies involved in formulating public policy.

The development and application of this new model has not been without its challenges. Given its wide range of expertise, there have been challenges to agreeing on definitions, achieving consensus on objectives and reaching common recommendations—especially when these agreements involve people from different disciplines who are new to working under the confines of a virtual multi-disciplinary structure. Thus, the initial projects have taken some time.

With both its strengths and challenges, important progress has already been made and the work of the Observatory will continue. The next major project will be the development of a zoonotic vulnerability assessment methodology. This project is consistent with the World Health Organization’s Vulnerability and Adaptation Assessment Guide, which notes that vulnerability assessment is necessary to adapt to climate change (16). However, vulnerability assessment methodology has not yet been adapted to zoonotic issues in Quebec, and will be an important area of focus for the Observatory members.

In addition, an evaluation process has been initiated by Quebec’s Ministry of Health and Social Services (Ministère de la Santé et des Services sociaux) to assess the Observatory’s performance and implementation. The evaluation will determine how and to what extent the Observatory has fulfilled its mandate and contributed to both short- and medium-term impacts on members, collaborators and target audiences (scientific and academic experts, public health professionals and public policy decision makers). It will assess if collaboration has increased among Observatory’s members and to what extent this has contributed to a better understanding of zoonotic issues and the impact of climate change. This evaluation will enable provincial government authorities to direct future actions as necessary.

### Table 1: The mandate, activities and actions of the Observatory in Quebec

<table>
<thead>
<tr>
<th>Mandate</th>
<th>Activities</th>
<th>Actions</th>
<th>Examples</th>
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<tbody>
<tr>
<td>Identify and anticipate possible zoonotic disease and climate change issues</td>
<td>Prioritization exercise</td>
<td>Identifying the most significant zoonotic diseases in terms of effects on health, socio-economic impacts and potential emergence due to climate change</td>
<td>Prioritization publications: <a href="http://www.inspq.qc.ca/publications/2432">www.inspq.qc.ca/publications/2432</a> (French only) <a href="http://www.inspq.qc.ca/publications/2290">www.inspq.qc.ca/publications/2290</a> (French only)</td>
</tr>
<tr>
<td>Report on the evolution of zoonoses through monitoring</td>
<td>Scientific monitoring</td>
<td>Monitoring and providing summaries of scientific literature, official reports, grey literature and current events</td>
<td>Newsletter: <a href="http://www.inspq.qc.ca/zoonoses/observatoire/bulletin">www.inspq.qc.ca/zoonoses/observatoire/bulletin</a> (French only)</td>
</tr>
<tr>
<td>Communicate the identified issues and needs</td>
<td>Issue identification</td>
<td>Sharing meeting reports and highlighting monitoring and identified issues within their organizations</td>
<td>Meeting reports are relayed by the Observatory’s members throughout their respective networks</td>
</tr>
<tr>
<td>Circulation of publications</td>
<td>Drafting a communication plan to promote the Observatory’s publications</td>
<td>Actions in the communication plan include participation in targeted conferences and promotion through the INSPQ and GREZOSP webpages</td>
<td></td>
</tr>
<tr>
<td>Develop knowledge-transfer products</td>
<td>Webinars</td>
<td>Organizing and promoting webinars on zoonotic emerging issues</td>
<td>Ten webinars on topics such as Lyme disease, Enteric zoonoses, Ebola in West Africa, monitoring of <em>Aedes albopictus</em> and modelling studies for mosquito-borne diseases</td>
</tr>
<tr>
<td>Conferences</td>
<td>Organizing conferences for public health professionals</td>
<td>Three conferences as part of the Annual Public Health Days (e.g. 2018 presentation Regional Vulnerabilities to Zoonoses and Adaptation to Climate Change in Municipalities)</td>
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</tbody>
</table>

Abbreviations: INSPQ, Institut national de santé publique du Québec; GREZOPS, Groupe de recherche en épidémiologie des zoonoses et en santé publique
Conclusion

The Observatory is an innovative response to the need to develop adaptive strategies to zoonotic infections that are increasing due to climate change. The Observatory enables collaboration and knowledge transfer among members specializing in human health, animal health and environmental science. By bringing together experts from these different fields and representatives of agencies involved in formulating public policy, the Observatory helps to prioritize, monitor and assess zoonotic issues related to adaptation to climate change. This knowledge transfer is pivotal to increasing Quebec's capacity to deal with the altering landscape of infectious diseases, particularly the alterations associated with climate change.

Authors’ statement

GG — Conceptualization, writing—original draft, review and editing
AS — Conceptualization, writing—original draft, review and editing
JA — Review and editing
GB — Review and editing
CB — Review and editing
DC — Review and editing
FEA — Review and editing
AK — Review and editing
BL — Review and editing
AM — Review and editing
MM — Review and editing
NHO — Review and editing
IP — Review and editing
AR — Review and editing
JPR — Review and editing
JS — Review and editing

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