

Public health practice within Canada's military healthcare system

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As Canadians, we have so much to be thankful for although we may not always appreciate all the benefits we enjoy just by virtue of living in a country such as Canada. The relative peace, stability and security inherent in living in an Arctic nation bordered on three sides by oceans and on the fourth by a friendly global superpower translate into the requirement for only a modest military—at best—to protect Canada and its interests from foreign aggression. Still, even a modest military needs a healthcare system that can keep its personnel fit for their duties, with the capacity to address any public health issues that might threaten them, whether at home or abroad. What follows is a brief introduction to Canada's military public healthcare system with a focus on the preventive health practice that goes on—often behind the scenes—to maintain operational readiness of Canada's military by optimizing the individual health of its personnel in uniform.

The Canadian Armed Forces (CAF) are the unified armed services of Canada, consisting of sea, land and air elements more commonly known as the Royal Canadian Navy, the Canadian Army and the Royal Canadian Air Force (1). CAF personnel currently number approximately 101,500, including 71,500 full-time members in the Regular Force and 30,000 part-time members in the Reserve Force (1). CAF personnel are supported by an additional 25,000 civilian public service employees of the Department of National Defence (1).

Canada's Constitution Act, 1867, established the exclusive authority over matters related to Canada's "militia, military and naval service, and defence" to the federal government (2). This authority extends to healthcare services for CAF personnel who are specifically excluded from the definition of insured persons in the Canada Health Act (3). The Canadian Forces Health Services Group (CF H Svcs Gp), led by the Commander CF H Svcs Gp and Surgeon General, exists to fill this gap in the Canada Health Act by providing health services to CAF personnel across Canada as well as to those posted or deployed on military operations abroad. Generally speaking, CF H Svcs Gp provides for the comprehensive health care of CAF personnel comparable to that provided to all other Canadians by their provincial healthcare plans (4).

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The CF H Svcs Gp is a pan-Canadian healthcare system with significant national and international responsibilities, employing approximately 6,100 health services personnel and with an annual budget of close to \$471 M, excluding CAF personnel salaries. It works alongside non-governmental organizations and other health jurisdictions at the provincial and territorial level and other federal departments with health-related interests such as Health Canada and the Public Health Agency of Canada, as well as those with health systems of their own including Indigenous Services Canada and Correctional Services Canada. Finally, it works with its military allies as part of the North American Aerospace Defence Command (NORAD), the North Atlantic Treaty Organization (NATO) and the United Nations.

In terms of operational medicine, the CF H Svcs Gp must be capable of providing the "Canadian standard" of health care—including public health—to CAF members across the full spectrum of military operations; from humanitarian assistance and disaster relief, to peacekeeping, to combat. In a military context, public health is often referred to as "force health protection", which is defined by NATO as: "all medical efforts to promote or conserve physical and mental well-being, reduce or eliminate the incidence and impact of disease, injury and death and enhance operational readiness and combat effectiveness of the forces" (5).

The public health component of CF H Svcs Gp consists of multidisciplinary preventive medicine teams at the tactical (local) and operational (regional) levels supported by subject matter experts within a strategic level headquarters located in Ottawa known as the Directorate of Force Health Protection (DFHP).



The DFHP is made up of approximately 60 personnel in total, including military and civilian subject matter experts and support staff. Its role is to promote the health of CAF members as well as to prevent chronic diseases and injuries, infectious diseases, occupational and environmental diseases, and to prepare for and respond to public health emergencies that affect CAF. These functions form the basis for several national level programs within DFHP including an epidemiology capability, a health promotion program (also known as *Strengthening the Forces*), an occupational and environmental health program, deployable health hazard teams, a medical intelligence capability and, of course, a communicable disease control program—which serves as the main focus for this theme issue of the *Canada Communicable Disease Report*.

The DFHP maintains partnerships with public health organizations within the mainstream civilian Canadian healthcare system, including the Council of Chief Medical Officers of Health (part of the Pan-Canadian Public Health Network) as well as within the global community as part of the NATO Force Health Protection Working Group. Through its communicable disease control program, DFHP collaborates with local public health authorities and also lends its expertise to several highly respected consulting bodies including Canada's National Advisory Committee on Immunization, the Committee to Advise on Tropical Medicine and Travel and the NATO Medical Intelligence Expert Panel.

A robust public health system is as critical for Canada's soldiers, sailors and aviators as it is for all other Canadians. Failure of military leaders to implement appropriate force health protection measures for their troops is known to result in a decrease of operational readiness (6). History has repeatedly shown us that preventing the injuries and illnesses sustained by soldiers outside the heat of battle is critical to preserving military fighting power. Canadian military medical personnel involved in the Great War noted that: "The present war has proved most conclusively that the preventive and hygienic functions of the military medical service are of greater importance than the purely medical functions" (7).

It follows that, to ensure Canada remains strong at home, secure in North America and engaged in the world, it is important for its relatively small military to maintain an effective capability in public health (8). Please read on and enjoy learning more about how public health is currently being practiced within Canada's military healthcare system and contributing to CAF's mission successes at home and globally.

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