The emerging *Haemophilus influenzae* serotype a infection and a potential vaccine: Implementation science in action

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**Abstract**

*Haemophilus influenzae* serotype b (Hib) was a major cause of meningitis in children until Hib conjugate vaccine was introduced into the routine infant immunization program and Hib disease in children was almost eliminated. In Alaska, northern Canada and other countries with Indigenous peoples, *H. influenzae* serotype a (Hia) has emerged as a significant cause of pneumonia, meningitis and septic arthritis especially in children under 24 months of age. A joint government initiative between the Public Health Agency of Canada (PHAC) and the National Research Council of Canada (NRC) was carried out to assess whether an Hia vaccine could be developed for the common good.

The initiative included strategic partnerships with clinician researchers in Thunder Bay, Ontario who provide health services to Indigenous people and the Arctic Investigations Program (AIP) of the United States Centers for Disease Control and Prevention (CDC) in Alaska. This government initiated and funded research identified that the development of an Hia vaccine is possible and ongoing surveillance that includes strain characterization is essential to understand the potential spread of Hia in North America and around the world.

**Introduction**

Implementation science speaks to the very reason why we do health research: to understand how things work, to test hypotheses, to develop solutions, and to assess effectiveness so we can improve individual and population health. But this process is rarely as straightforward as it seems. The conference proceedings on the *Haemophilus influenzae* serotype a (Hia) workshop in this issue of the *Canada Communicable Disease Report* (CCDR) (1) identified the many different types of evidence needed to develop a new vaccine and the challenges still ahead to convert initial research into an approved product. In this editorial, we will explain what Hia is and how it initially emerged, highlight some of the unique aspects involved in developing an Hia vaccine and underscore the importance of ongoing surveillance to observe trends in Hia infections both in North America and around the world.

**Background**

*Haemophilus influenzae* (*H. influenzae*) is a human pathogen that normally resides in the upper respiratory tract, but may occasionally be found in the urogenital mucosa leading to urinary tract, neonatal and obstetric infections (2-4). *H. influenzae* strains include those that have on their surfaces polysaccharide capsules which divide the strains antigenically into six different capsular serotypes (a to f) and those without capsules (termed non-typeable) (5). Encapsulated strains tend to cause invasive diseases such as meningitis, septicemia, bacteremic pneumonia and septic arthritis, while non-capsulated strains generally cause non-invasive infections such as otitis media, sinusitis and bronchitis.

Hib was a major cause of meningitis in children under the age of five (6,7) until Hib conjugate vaccine was introduced into the routine infant immunization program in the early 1990s. Since that point, Hib disease in children has almost been eliminated (8).

Unfortunately, the declining rates of Hib disease following infant immunization did not completely eliminate invasive *H. influenzae* disease. In the post-Hib vaccine era, non-b serotypes and non-typeable *H. influenzae* strains became more common (9-11). In Alaska, United States (US) (12), and in northern Canada (13-15), as well as in regions with a large proportion of Indigenous people (16,17), Hia has emerged as a significant cause of invasive disease, especially in children under 24 months of age (18,19). Hia causes pneumonia, meningitis and septic arthritis, and it is responsible for a considerable amount of morbidity, life-time disability and mortality (12,13,18).
Unique aspects of Hia vaccine development

In this issue of CCDR, Cox and colleagues have identified the critical evidence needed when considering the development of a new vaccine. This evidence includes: surveillance data, laboratory research, pre-clinical studies, regulatory considerations, good manufacturing practice in producing clinical vaccine lots, clinical trial capacity, best practices in public-private partnerships, and more (20). The conference proceedings highlight two unique aspects of Hia vaccine development. From the start, it has been an inter-departmental collaboration within the Government of Canada that included strategic partnerships and second, it has been government-initiated research, with internal funding for both proof-of-concept vaccine research and ongoing surveillance.

Inter-departmental collaboration

In the early 2000s, the Public Health Agency of Canada (PHAC) and the National Research Council (NRC) of Canada came together to collaborate on the general theme of “expanding vaccine development in Canada”. This partnership was formed on the basis of the unique capabilities and expertise of the two different government departments in order to implement scientific solutions for the common good. At the time, laboratory surveillance activities at the National Microbiology Laboratory (NML) had identified a significant percentage of serotype a isolates that were responsible for invasive *H. influenzae* disease (20). Consultation with the Council of Provincial and Territorial Medical Officers of Health and the subsequent review of invasive Hia data from the northern Canadian territories collected via the International Circumpolar Surveillance System confirmed that Hia was a significant emerging pathogen (21,22) causing severe invasive disease for which no vaccine was currently available. Building on the success of the Hib conjugate vaccine developed in the 1980s for control of invasive Hib disease, the similarities of the biology of Hia and Hib, and the diseases they cause, research was initiated to lay the foundation for developing a Hia conjugate vaccine.

Strategic external partnerships

The Thunder Bay campus of the Northern Ontario School of Medicine at Lakehead University is situated in Northwestern Ontario and its educational and research activities are affiliated with the Thunder Bay Regional Health Sciences Centre — a 375-bed academic teaching hospital. Both the Northern Ontario School of Medicine and the teaching hospital provide a variety of health services to a population with a significant percentage of Indigenous people. The Arctic Investigations Program (AIP) of the US Centers for Disease Control and Prevention (CDC) located in Anchorage, Alaska has extensive experience in the study of invasive Hib disease beginning in the 1970s before the Hib conjugate vaccine was introduced. Investigators at the AIP had also conducted clinical trials with the Hib conjugate vaccines leading eventually to the implementation of the current Hib-OMV (PRP-OMP) vaccine specifically for American Indigenous children (23).

Each partner in this multi-disciplinary collaboration brings in unique but complementary expertise to the group. The NML of PHAC and the US CDC’s AIP provide laboratory surveillance of infectious diseases in the respective countries and NML has an extensive culture collection in a bio-bank for research and development. NRC has a strong tradition in conducting microbial carbohydrate research, extensive experience in protein carbohydrate conjugation technology and has engaged with industry to develop vaccine products. The Northern Ontario School of Medicine has access to a large regional clinical facility and has unique expertise in immunology of infectious diseases and immunoassay for vaccine related issues. The formation of this partnership has been designed with the goal to enhance the success in the development of a Hia conjugate vaccine.

Government funded surveillance and vaccine development work

Another unique aspect of developing surveillance and vaccine development work is that it has been a government-based initiative. The NML of PHAC identified the potential need for an Hia vaccine through its laboratory surveillance program funded by the Government of Canada. The lead scientist at the NML on this file has knowledge on bacterial vaccines and professional relationships with scientists at the NRC, which opened up collaborative opportunities. A small investment from the Government of Canada allowed scientists at the NRC to purify the Hia capsular polysaccharide and develop the required conjugation reaction to produce a research batch of the Hia conjugate vaccine. Immunogenicity studies in laboratory animals have confirmed that the Hia conjugate vaccine can induce bactericidal antibodies, which is a recognized surrogate marker for protective immunity against *H. influenzae*. Hence, studies to date have provided the pre-clinical proof of concept that the Hia conjugate vaccine approach is likely to be as effective as the Hib conjugate vaccine.

Current epidemiological surveillance has revealed that the population most at risk of developing severe invasive Hia diseases are Indigenous children under the age of five and immunocompromised Indigenous adults living in North America and other regions. Much effort has gone into consulting the most affected communities. In Canada, two workshops (including the workshop with proceedings being published in this issue of CCDR) have been conducted that include participants from Indigenous communities and investigators at the Northern Ontario School of Medicine, who continue to engage the Indigenous communities in their research.

Conclusion

Using evidence to inform practice is a complex undertaking. In the case of vaccine development, evidence to demonstrate burden of illness, laboratory studies, consultations with public health stakeholders, those affected by the disease, regulatory experts and industry partners are the critical components in the process. Yet in the case of Hia vaccine, two unique and additional elements are also notable: the fact that government funding and research identified the problem; and that a government partnership led to a proof-of-concept for a vaccine which facilitated the engagement of others in further developing this solution. The evolving nature of infectious microbes is likely to continue to change the epidemiology of invasive *H. influenzae*...
disease. Therefore, continued surveillance that includes strain characterization is essential to follow the potential spread of Hia in North America and around the world and, perhaps in the future, to document its decline in response to a new vaccine.

Authors’ statement

All authors (LB, ADC, MU, MGB and RSWT) had input into the concept of this editorial. LB and RSWT prepared the first draft and all authors contributed to the final version with comments and suggestions.

Disclaimer

The findings and conclusions in this article are those of the authors and do not necessarily represent the official positions of the Public Health Agency of Canada or the United States Centers for Disease Control and Prevention.

Conflict of interest

ADC, MGB, and RSWT have no conflicts of interest to declare.

MU holds an Investigator Initiated Research Grant from Pfizer for an unrelated study. LB is a Senior Scientific Advisor with Inventprise/InventVac, Redmond, Washington/Vancouver, British Columbia and a Strategic Advisor to NEOMED-LABS, Montreal, Quebec; and he has worked with the NRC Vaccine and Immune Therapeutics Group (HHT) from 2011 to 2015 and as a consultant for NRC in relation to Hia vaccine development. He worked with Sanofi Pasteur from 1988 to 2010 on Hib and combination vaccine development.

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