

# Joint Evaluation of the Implementation of the *Veterans Hiring Act*

February 28, 2020

Internal Audit and Evaluation Directorate

Public Service Commission of Canada

Internal Audit and Evaluation

Veterans Affairs Canada

Table of Contents

1.0 Purpose ..... 3

2.0 Background..... 3

3.0 Objective, scope and methodology..... 5

4.0 Evaluation findings ..... 7

    4.1 *Veterans Hiring Act* implementation ..... 7

    4.2 Awareness of the *Veterans Hiring Act* provisions..... 9

    4.3 Hiring veterans through the provisions established in the *Veterans Hiring Act* ..... 32

    4.4 To what extent are veterans appointed to the federal public service applying their skills and making meaningful contributions to the work environment?..... 50

    4.5 To what extent are there alternative ways or lessons learned that might be applied to achieve the same results?..... 52

    4.6 *Veterans Hiring Act* implementation alignment with government roles and responsibilities . 53

    4.7 Continuing need for implementing the *Veterans Hiring Act* provisions..... 54

5.0 Conclusion..... 56

6.0 Recommendations..... 57

7.0 Management response and action plan..... 59

Annex 1: *Veterans Hiring Act* logic model ..... 64

Annex 2: Evaluation matrix..... 65

Annex 3 - Methodology and limitations ..... 69

Annex 4: *Veterans Hiring Act* survey demographic information ..... 71

Annex 5: Department of National Defence Human Resources Civilian National Staffing Operations ..... 75

Annex 6: Other programs and services offered by Canadian Armed Forces Transition Group / Director General Military Transition ..... 77

## 1.0 Purpose

1. This report provides the results of an evaluation of the implementation of the *Veterans Hiring Act*. The evaluation was conducted jointly by the internal audit and evaluation directorates of the Public Service Commission of Canada, and Veterans Affairs Canada. The team was supported by the evaluation team within the Assistant Deputy Minister (Review Services), Department of National Defence, and the Canadian Armed Forces.

## 2.0 Background

2. The Government of Canada has a tradition of supporting veterans in finding work in the public and private sectors. Between 1914 and 1919, a number of programs and benefits were put in place for veterans. These included monthly disability benefits payments and support for veterans wishing to farm and settle. During this period, certain classes of veterans were also provided with a preference to civil service jobs. As well, vocational rehabilitation was provided to injured veterans through a series of federally run hospitals. In the 5 years after World War One, 40 000 veterans were provided with training in 140 different occupations.<sup>1</sup> More land, rehabilitation, education and re-establishment benefits were introduced during World War Two.
3. In 1944, the Department of Veterans Affairs was established and assumed responsibilities for administering rehabilitation programs in partnership with other government departments. Veteran programming has continuously evolved under the department's mandate, most recently with the introduction of the New Veterans Charter (2006) and the new suite of programs released in 2019 as part of the Pension for Life benefits. In 1984, the applied name of the department (the name commonly used for communication with the public) was changed to Veterans Affairs Canada.<sup>2</sup>
4. In March 2014, the Canadian mission in Afghanistan was formally completed. In the final year of Canada's involvement, discussions were held to determine how the Government of Canada could support Canadian Armed Forces members and veterans at the end of the mission. The Public Service Commission, Veterans Affairs Canada, and the Department of National Defence / Canadian Armed Forces were the lead departments involved in these discussions. Given approximately 9 000 regular force and reserve members release from service every year, with approximately 2 000 due to medical reasons, a need was identified to support them in obtaining federal public service employment.<sup>3</sup>

---

<sup>1</sup> [The Origin of Veterans Benefits in Canada 1914 – 2004](#) prepared by Veterans Affairs Canada – Canadian Forces Advisory Council, March 2004, p. 4-6

<sup>2</sup> [The Origin of Veterans Benefits in Canada 1914 – 2004](#) prepared by Veterans Affairs Canada – Canadian Forces Advisory Council, March 2004, p. 29

<sup>3</sup> Five year average (2014-2018) calculated from Regular Force and Primary Reserve Releases by Release Year (Veterans Affairs Canada Statistics Directorate) compiled from Department of National Defence Release Data

5. These discussions led to the introduction of the *Veterans Hiring Act*. This act amended the *Public Service Employment Act*<sup>4</sup> to provide employment opportunities for veterans and eligible Canadian Armed Forces members into the federal public service, and provide hiring managers with better access to this group of skilled candidates through 3 provisions — priority, preference and mobility. Veteran hiring provisions are contained in the *Public Service Employment Act* and related regulations. The key changes introduced by the *Veterans Hiring Act* are the following:

- Priority entitlement. Medically released Canadian Armed Forces members must activate their priority entitlement within 5 years of their release. Once activated, these veterans are provided a 5-year statutory or regulatory priority entitlement within public service appointment processes depending on whether their medical release was attributable to service. This entitlement expires at the end of the 5-year period or when they obtain permanent employment in the federal public service.
- Preference for appointment. If there are no qualified persons with a priority entitlement, a qualified veteran must be appointed to a job that was advertised to the public, before any other Canadian citizen. This applies for 5 years after Canadian Armed Forces members are honourably released, unless they have already found permanent federal public service jobs. Eligible veterans are to be identified in the list of applicants.
- Mobility provision. Canadian Armed Forces members and veterans are treated as employees in advertised internal appointments through the mobility provision. The limits set out in the area of selection do not apply to eligible Canadian Armed Forces members and veterans, except for any employment equity requirements. Canadian Armed Forces members with at least 3 years of service, and veterans, are now eligible to apply and participate in these processes for up to 5 years after being honourably released.

6. Between July 1, 2015, and March 31, 2019, 1 440 medically released veterans (for reasons attributable to service, or not) activated a priority entitlement, and 799 (55%) of them were appointed to federal public service positions. Eligible veterans applied to approximately one quarter of all staffing processes that were advertised to the public through the preference provision. During the same period, eligible Canadian Armed Forces members and veterans used the mobility provision to participate in approximately half of advertised internal appointment processes. From July 1, 2015, to March 31, 2019, 359 veterans were appointed through the preference provision and 509 Canadian Armed Forces members and veterans were appointed through the mobility provision.

---

<sup>4</sup> The federal departments and agencies that are subject to the *Public Service Employment Act* are named in Schedules I and IV of the *Financial Administration Act* and are known as the core public administration. These organizations have the Treasury Board as the employer.

### 3.0 Objective, scope and methodology

#### Objective

7. The evaluation objective was to assess and report on the efficiency, effectiveness and relevance of public service -wide and departmental initiatives undertaken to support the implementation of the *Veterans Hiring Act* provisions since July 1, 2015. Specifically, the evaluation reviewed the following:

- Awareness: Canadian Armed Forces member and veteran awareness of federal public service employment opportunities established by the *Veterans Hiring Act*.
- Support: the level of support provided to eligible Canadian Armed Forces members and veterans interested in pursuing federal public service employment opportunities.
- Appointments: the appointment of eligible Canadian Armed Forces members and veterans in accordance with the provisions established by the *Veterans Hiring Act*.

8. The report provides a neutral, independent assessment of how public service initiatives have been implemented, and whether they have supported and continue to support government objectives and priorities related to veteran hiring.

#### Scope

9. This evaluation was included in the Public Service Commission's Internal Audit and Evaluation Plan 2018–21 and covers the period from July 1, 2015, to March 31, 2019. The evaluation was carried out in accordance with the Treasury Board's Policy on Results.

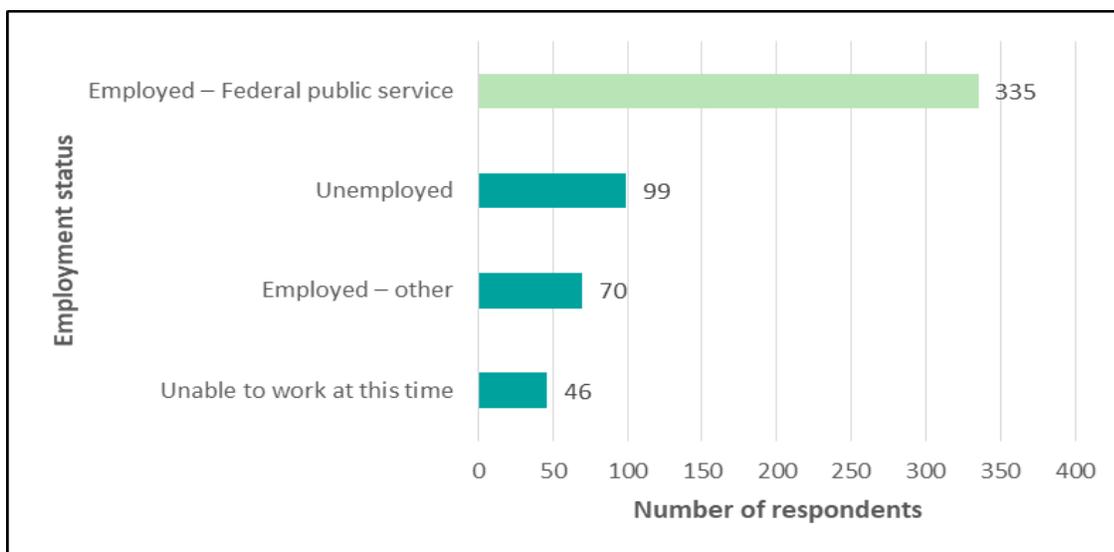
#### Methodology

10. The methodology included multiple lines of evidence derived from the *Veterans Hiring Act* logic model described in Annex 1, and the evaluation matrix described in Annex 2. The following methods were used to answer the evaluation questions described in the evaluation matrix (see Annex 3 for further details):

- Document review: The document review included an examination of the *Veterans Hiring Act*, the *Public Service Employment Act*, and strategic departmental and policy documents (such as, Public Service Commission annual reports and departmental plans). Other key documents were reviewed with various purposes and levels of specificity (for example, other related federal public service program documentation, including ministerial mandate letters and parliamentary reports).
- Literature review: The literature review included articles from peer-reviewed journals, reference books, and newspaper articles providing further insights and perspectives on staffing issues relating to veterans.

- Review of administrative information and data: The evaluation included obtaining, reviewing and analyzing *Veterans Hiring Act* administrative and performance data from a variety of sources. This work was conducted in partnership with the Public Service Commission’s Data Services and Analysis Directorate of the Oversight and Investigations Sector. A detailed analysis of relevant questions from the Public Service Commission’s Staffing and Non-Partisanship Survey was also performed to gather information on hiring managers’ and staffing advisors’ level of awareness of their roles in implementing the provisions established by the *Veterans Hiring Act*.
- Survey: A survey of veterans with a priority entitlement was administered to gather information on their experiences. The survey was sent to 1 392 veterans who had activated their priority entitlement and registered in the Priority Information Management System between July 1, 2015, and May 25, 2019. The survey response rate was 39.5%. Graph 1 provides a breakdown of the respondents by employment status. Annex 4 provides more detailed survey respondent demographic information.

Graph 1 – Survey respondents by employment status, n=550



- Interviews, site visits and focus groups: Interviews were conducted with various *Veterans Hiring Act* stakeholders to obtain insight. Site visits were conducted at Veterans Affairs Canada offices and Department of National Defence / Canadian Armed Forces installations in Alberta, Manitoba, Ontario, Nova Scotia and Prince Edward Island. Focus group sessions were held with Department of National Defence / Canadian Armed Forces, Veterans Affairs Canada, Correctional Services Canada, and Public Services and Procurement Canada hiring managers and staffing advisors to obtain insight into efforts being made to increase veteran hiring in these departments.

## 4.0 Evaluation findings

### 4.1 *Veterans Hiring Act* implementation

11. Multiple stakeholders are involved in implementing the *Veterans Hiring Act* provisions.

Department of National Defence / Canadian Armed Forces, Veterans Affairs Canada, and Public Service Commission officials work collaboratively so that eligible Canadian Armed Forces members and veterans are aware of, have access to, and are considered for, federal public service employment opportunities. All departments and agencies that operate under the *Public Service Employment Act* have an obligation to implement the *Veterans Hiring Act* provisions.

12. Department of National Defence / Canadian Armed Forces. They support Canadian Armed Forces members who transition from active service to civilian life. The goal is to enable seamless transition and enhanced well-being with special attention to ill and injured personnel, their families, and the families of deceased members.

- Canadian Armed Forces Transition Group / Director General Military Transition: In 2009, Canadian Armed Forces formalized the importance of taking care of ill and injured veterans with the creation of the Joint Personnel Support Unit / Integrated Personnel Support Centers. In December 2018, the Canadian Armed Forces Transition Group / Director General Military Transition was formed to build on the work that had previously been done by the unit and centres. It is mandated to reinvent the transition experience for all transitioning Canadian Armed Forces members and their families. It collaborates with its partners to deliver a personalized, professional and standardized transition process.
- Department of National Defence Human Resources (Civilian): Following Department of National Defence Human Resources -Civilian Next Generation, the department underwent organizational changes including the dismantling of the client services team and the standing up of the new National Priority Management Team, whose roles and responsibilities are discussed further in this report. Annex 5 provides more information on key stakeholders and their roles and responsibilities within the priority management process.

13. Veterans Affairs Canada. It provides support, benefits and services to veterans. The Veterans in the Public Service Unit was established in 2017<sup>5</sup> to support veterans in accessing federal public service employment opportunities. This unit consisted of a team of veterans trained in human resources practices that provided direct assistance to those who requested it. Services provided by the unit included:

- helping veterans to understand the public service appointment process in general
- providing résumé and cover letter revision and editing advice
- helping veterans phrase their military experience and training in language easily understood by public service hiring managers
- coaching for assessments and interviews for federal public service job processes

---

<sup>5</sup> Veterans Affairs Canada. (September 28, 2017). [Minister O'Regan announces an initiative to support Veteran hiring in the Public Service and issues a corporate challenge](#)

14. In May 2019, an internal Veterans Affairs Canada service-level agreement was signed, splitting the functions of the Veterans in the Public Service Unit. Veterans in the Public Service (Operations), headed by Service Delivery Branch, provides advice to veterans about opportunities in the public service. The Veterans in the Public Service (Strategic), headed by Human Resources Division, focuses on services in support of increasing the number of veterans in the public service.
15. Veterans Affairs Canada also has programs to support veterans who seek employment opportunities in the private sector and for those who are unable to work and require care, access to education and other related services.
16. The service-level agreement put in place in May 2019 is in the early stages of implementation and has not been fully funded. With the implementation of the new model, Veterans Affairs Canada is also reviewing all initiatives related to veteran employment.
17. Public Service Commission of Canada. It manages and oversees the implementation of recruitment and staffing policy mechanisms, including the implementation of the *Veterans Hiring Act* provisions. It also sets and interprets policies, directives, guides and procedures to support departments and agencies in administering priority entitlements.
18. To implement the *Veterans Hiring Act* across the federal public service, the Public Service Commission made significant changes to the priority entitlement and job applications systems and provided support to individuals with a priority entitlement. Also, the Public Service Commission is conducting a review of the *Public Service Employment Regulations*. The intent of the review is to ensure that the regulations continue to meet the requirements set within the *Public Service Employment Act*, support efficient and effective staffing within the public service, help address current and emerging needs of hiring organizations, and eliminate any unnecessary requirements. The Public Service Commission also delivers learning and outreach activities to veterans, eligible Canadian Armed Forces members, public service managers and human resources advisors to raise awareness.

## Collaboration

“The Commission continues to work with Veterans Affairs Canada and the Department of National Defence on initiatives to help veterans find employment. Collectively, the public service needs to do more to retain veterans. Canada’s veterans are a rich source of talent, with valuable knowledge, skills and experience and demonstrated commitment to public service.”

— *Public Service Commission of Canada's 2016–17 Annual Report*

19. The Public Service Commission hired 2 veterans to provide guidance and information to medically released veterans registered in the Priority Information Management System. They consult veterans to improve how the Public Service Commission serves them in accessing federal public service employment opportunities. Public Service Commission staffing support advisors, who provide staffing support to all human resources groups across the federal public service, and the Vice-President responsible for this area, continuously raise awareness of the importance of successfully implementing the *Veterans Hiring Act*.
20. All departments and agencies under the *Public Service Employment Act*. Staffing advisors and hiring managers from all departments and agencies that operate under the *Public Service Employment Act* must respect that act, as well as the *Veterans Hiring Act* provisions, in their staffing actions.
21. When the *Veterans Hiring Act* was first introduced, there was no overall strategy to ensure consistent implementation of the 3 provisions across the federal public service. The Public Service Commission had worked with the Canada School of Public Service to include information about the *Veterans Hiring Act* in staffing courses for hiring managers and human resources professionals, and it had offered information sessions on the act ahead of its implementation. But the present evaluation found that those efforts were not sustained to support hiring managers in understanding the *Veterans Hiring Act* provisions and how to apply them. This evaluation also observed that no hiring goals were established, and no systematic performance measurement strategy was established to track progress in achieving veteran hiring objectives.
22. Since July 2015, approximately 8 departments and agencies have accounted for more than 80% of all hires through the *Veterans Hiring Act* provisions, with Department of National Defence accounting for 62% of all hires. In recent years, Employment and Social Development Canada, Veterans Affairs Canada, the Correctional Service of Canada, and Public Services and Procurement Canada have developed initiatives to support veteran hiring into their organizations. For example, Veterans Affairs Canada set a goal for veterans to make up 10% of its workforce. While most initiatives to support veteran hiring have been organization-specific, the Canadian Armed Forces Transition Group is working with Veterans Affairs Canada and a number of departments and agencies to determine how these initiatives can be more strategic, and focused system-wide.

#### 4.2 Awareness of the *Veterans Hiring Act* provisions

23. This section focuses on how Department of National Defence / Canadian Armed Forces, Veterans Affairs Canada, and the Public Service Commission inform eligible Canadian Armed Forces members and veterans about federal public service employment opportunities during and after their transition from military to civilian life.

24. Canadian Armed Forces Transition Group / Director General Military Transition offers a number of information sessions, services and support mechanisms to transitioning Canadian Armed Forces members, veterans and their families. Table 1 provides an overview of some of these programs and services.

Table 1 – Canadian Armed Forces Transition Group / Director General Military Transition programs and services to support retiring or medically releasing Canadian Armed Forces members

Programs and services offered	Description
Second Career Assistance Network seminar	This service provides a broad range of information on pension benefits, education benefits, job search tools and networking opportunities.
Vocational Rehabilitation Program for Serving Members	This program enables eligible Canadian Armed Forces members to start vocational rehabilitation training up to 6 months before their release, with authorized approval.
Transition centres (formally called Integrated Personnel Support Centre)	Transition centres provide an integrated, one-stop centre where ill and injured Canadian Armed Forces members and their families are offered transition services and casualty support. As well, Canadian Armed Forces members, veterans and their families can go to any local transition centre for information regarding transition-related matters. These centres are operated by staff from Canadian Armed Forces, Veterans Affairs Canada and partners.
Canadian Armed Forces Nurse Case Manager	Nurse case managers work closely within the Care Delivery Unit to build relationships with Canadian Armed Forces members to help them navigate the health care systems.
Base/Wing Personnel Selection Officer	These officers provide professional advice to military commanders, particularly in the areas of recruiting, selection, leadership and other human resource issues.
The Guide to Benefits, Programs and Services for Serving and Former Canadian Armed Forces Members and their Families	The guide provides information on benefits and programs that Canadian Armed Forces members are entitled to if they are injured or become disabled while serving.
Operational Stress Injury Social Support	The Department of National Defence and Veterans Affairs Canada work in partnership to deliver Operational Stress Injury Social Support. This service establishes, develops, and improves social support programs for Canadian Armed Forces members. It also provides an understanding and acceptance of occupational stress injuries.

Programs and services offered	Description
Education Reimbursement for Canadian Armed Forces Members	This program allows for the reimbursement of both regular force and reserve force personnel, for eligible costs incurred in studying at a Canadian university, college, or high school to get a degree or diploma. The reimbursement rate varies between 100% for regular force members, and 50% for reserve force personnel (reservists are limited to a maximum of \$2,000 per year, and a total career maximum of \$8,000). The Canadian Armed Forces also offers a third Educational Reimbursement program (the Skills Completion program): members with 10 years of regular force service (who do not already have a degree or diploma) can access up \$5,400, which can be used towards a skills-based program of study to gain a civilian qualification that will enhance their military training and experiences.
Military Family Resource Centre	Located on Canadian Armed Forces bases and wings, these centres provide a suite of programs and services for medically released veterans and their families, via the Veteran Family Program (funded by Veterans Affairs Canada), to help ease the transition to post-service life. This includes enhanced information and referral, system navigation, as well as employment and volunteer programs.
Integrated Transition Plan	The plan is an integrated process part of the Career Transition Support Policy for severely ill and injured military members. It aims to give the appropriate time and services to prepare Canadian Armed Forces members (mostly health-wise) to engage in various programs, including education reimbursement options.

25. Canadian Armed Forces Transition Group / Director General Military Transition offer other services and programs that are detailed in Annex 6.

26. Canadian Armed Forces Transition Group / Director General Military Transition services and programs are overseen in Ottawa, but delivered at 9 transition units, 32 transition centres, supported by 40 base and wing personnel selection offices and online platforms across Canada and abroad. Canadian Armed Forces Transition Group / Director General Military Transition continues to develop additional modernized transition resources and processes, such as:

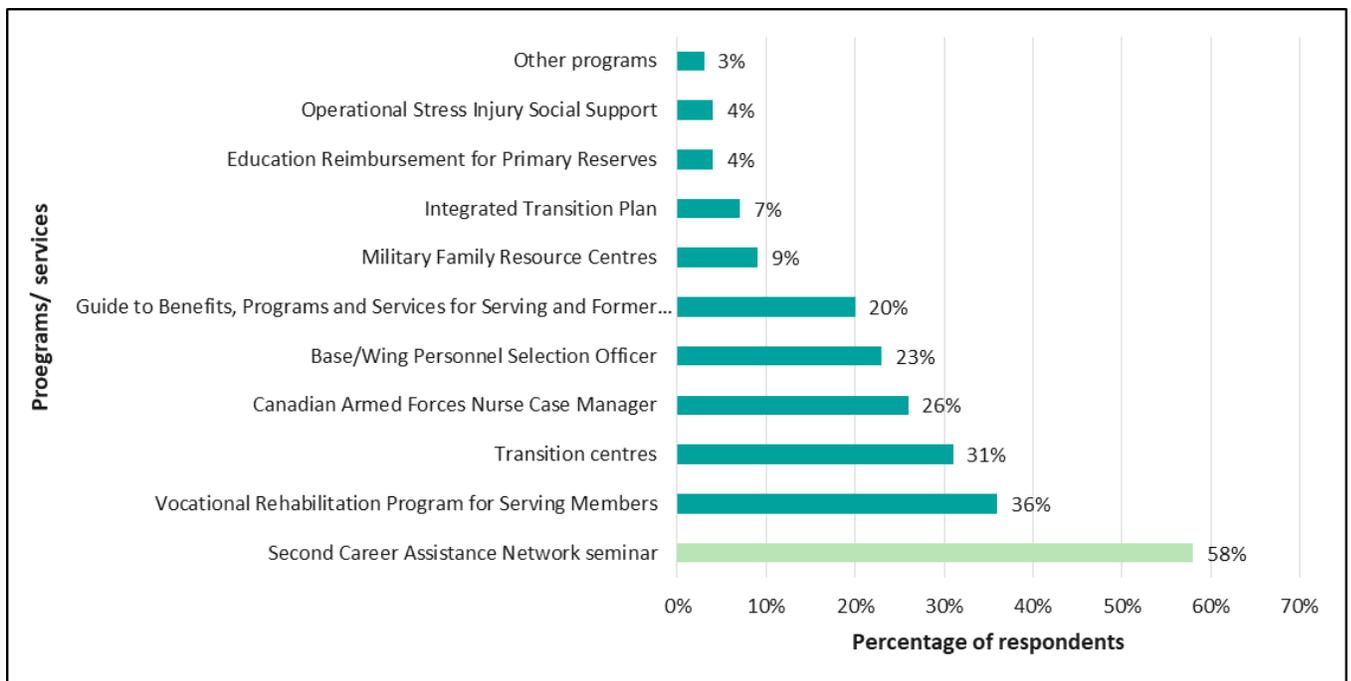
- MY Skills and Education Translator (MYSET), a centralized online database that will offer post-secondary education advanced standing based on military skills and experience for all Canadian Armed Forces members and veterans.

- The ongoing Transition Trial in Canadian Forces Base Borden, which provides a test bed for modernizing military to civilian transition capability, transition processes and tools before implementation on a national scale. This includes the Canadian Armed Forces release renewal process, an online application process that will replace the need to submit a memorandum or the current form. It will simplify, standardize and enhance proficiency for both release administrators and transitioning Canadian Armed Forces members.
- National Resource Database, which will provide direct linkage between members and organizations to Canadian Armed Forces valued resources to support all aspects of the well-being of members, veterans and their families.
- Canadian Armed Forces / Veterans Affairs Canada Seamless Transition Roadmap, which highlights the many actions of Veterans Affairs Canada and the Department of National Defence / Canadian Armed Forces to improve the transition experience for serving members, veterans and their families.

27. In the past, many of these programs were offered during the final 2 years of a member's active service and were aimed at providing information to support members in achieving a successful transition. The Canadian Armed Forces Transition Group / Director General Military Transition is currently studying different approaches to provide information at various points during a member's career.

28. Seventy-eight percent of evaluation survey respondents used a Canadian Armed Forces Transition Group / Director General Military Transition or Veterans Affairs Canada service during their transition. Graph 2 provides an overview of the percentage of respondents who used Canadian Armed Forces Transition Group / Director General Military Transition programs / services.

Graph 2 - Survey respondents who used Canadian Armed Forces Transition Group / Director General Military Transition programs/services, n=431

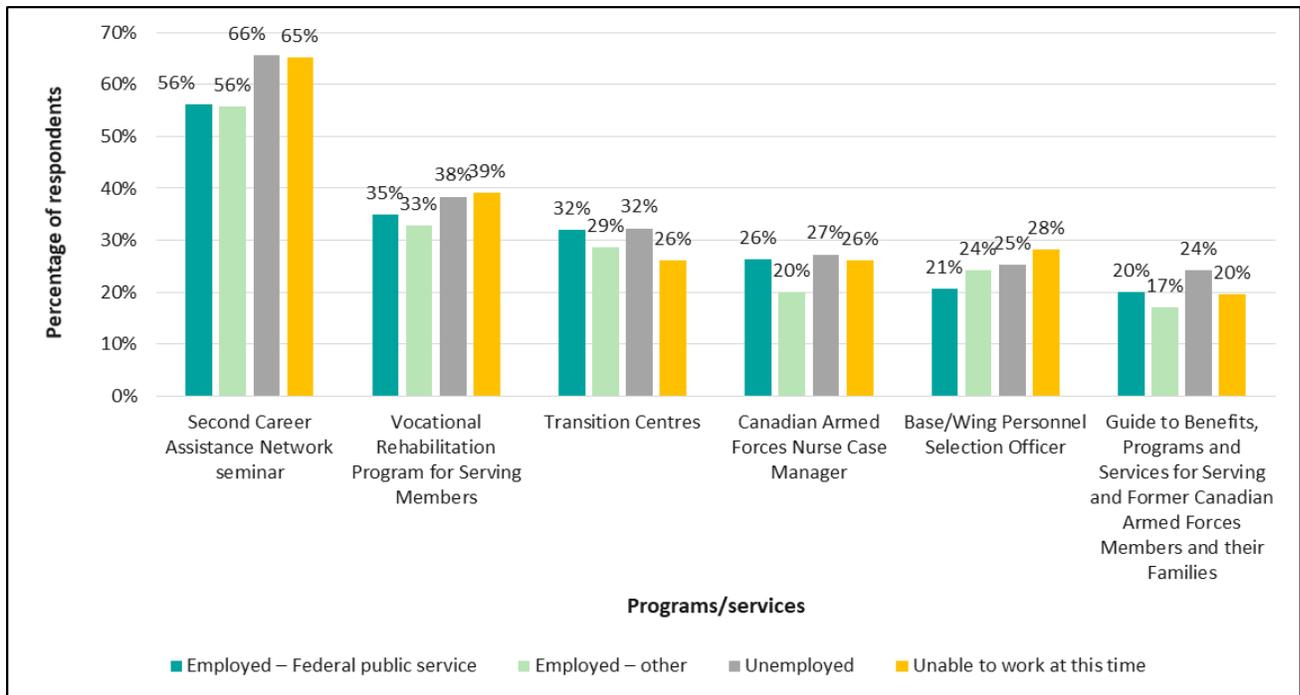


29. Overall, the Second Career Assistance Network seminar was the most commonly used service, attended by 58% of survey respondents. These seminars are typically 2 or 3 full-day events held across Canada informing Canadian Armed Forces members and their families of the support offered to them during the transition process. Interviewed case managers believed that these seminars are important and should include more information on the *Veterans Hiring Act* to enhance awareness of federal public service employment opportunities. The Director General Military Transition has recently put these seminars online so that all Canadian Armed Forces members, their families and veterans have access to the information provided as part of the transition process.

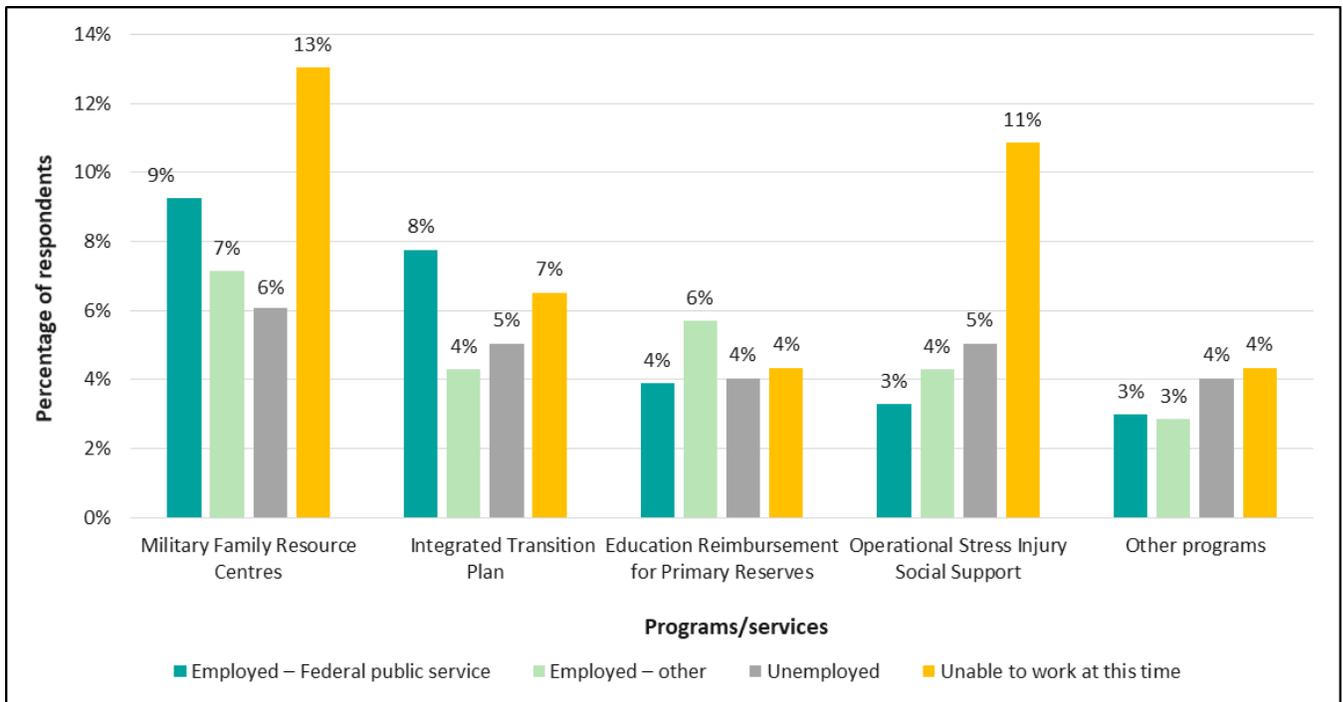
30. The evaluation team met with Canadian Armed Forces Transition Centre officials in Halifax and Edmonton to better understand how they support Canadian Armed Forces members during the transition process. Transition centres aim to provide professional, timely, compassionate services to transitioning military members. Some interviewees indicated that a number of Canadian Armed Forces members tell them that they do not feel they receive adequate information about the *Veterans Hiring Act* provisions during the transition process. Personnel interviewed in Halifax saw themselves as part of a larger, cross-country network and have established good working relations with the Canadian Armed Forces Transition Group / Director General Military Transition headquarters in Ottawa, and with military installations in Atlantic Canada, particularly with Maritime Forces Atlantic.

31. The evaluation observed that certain types of programs accessed during the transition process may be indicators of an individual's potential ability to work after release. For example, those who used operational stress injury services were more likely to be unable to work (see graphs 3 and 4).

Graph 3 – Percentage of survey respondents by employment status who used Canadian Armed Forces Transition Group / Director General Military Transition programs or services, n=431

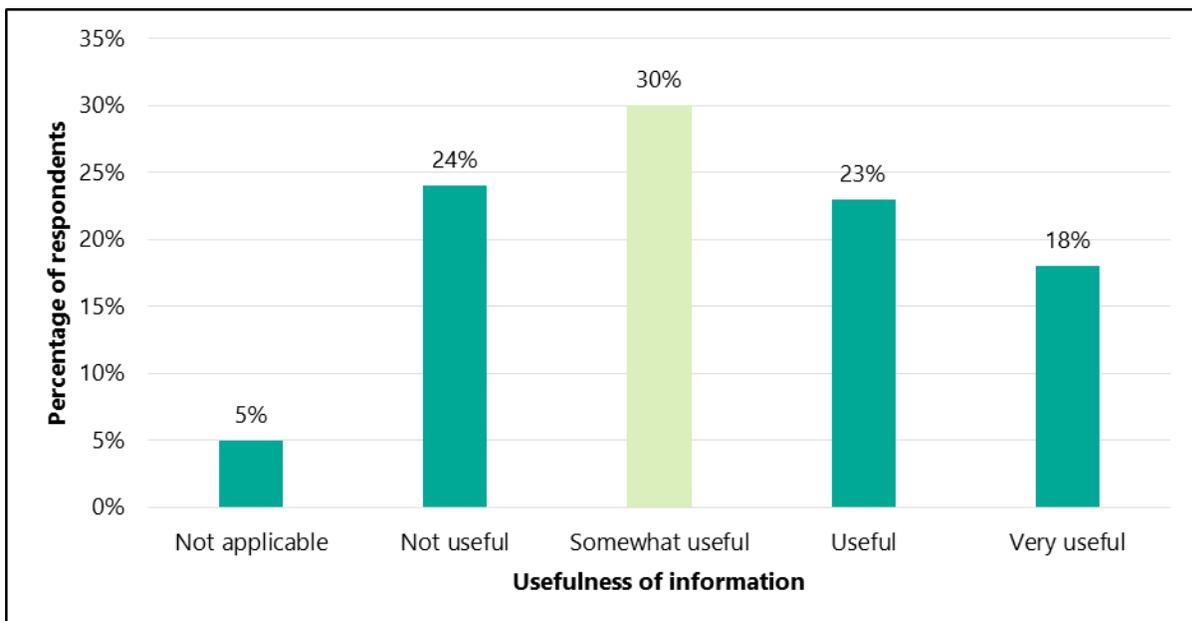


Graph 4 - Percentage of survey respondents by employment status who used Canadian Armed Forces Transition Group / Director General Military Transition programs or services, n=431



32. As part of the survey, respondents rated the usefulness of the information they received from Canadian Armed Forces Transition Group / Director General Military Transition during the transition process. Overall, 71% of respondents indicated that the information was somewhat useful or better (see Graph 5).

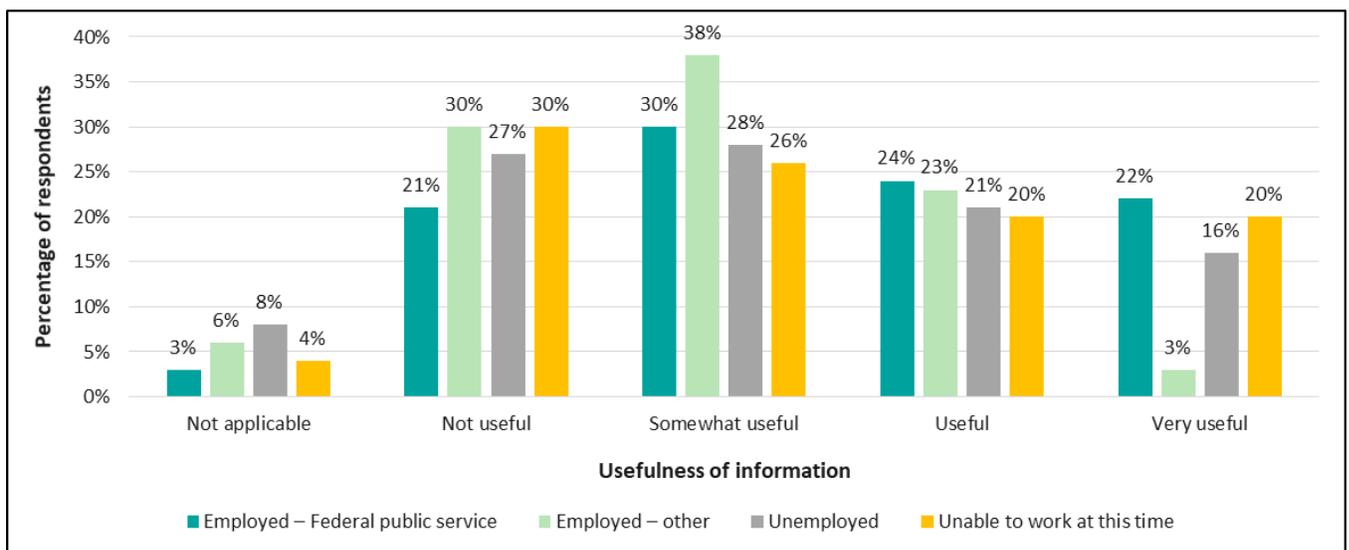
Graph 5 – Usefulness of information received from Canadian Armed Forces Transition Group / Director General Military Transition, n=431



33. The evaluation observed that respondents' perceptions of usefulness of information differed based on their employment status (see Graph 6). For example, there was a variance in "very useful" responses between veterans employed in the federal public service (22%) and veterans employed outside the federal public service (3%). As well, veterans who are unable to work and those employed outside the federal public service had the same percentage of "not useful" (30%) responses.

34. The evaluation found that one issue that impacts Canadian Armed Forces members who medically release is the time it takes to receive a determination of whether their medical release is due to service. The 16-week service standard is currently being met 59% of the time. This step is normally completed after a member is released, but survey respondents indicated that they would appreciate receiving this information before they release. This was also identified in the 2019 Standing Committee on Government Operations and Estimates report on veteran hiring, which found that the timeliness of these types of decisions affected the time it takes for veterans to be registered in the Priority Information Management System gain access to federal public service jobs.<sup>6</sup>

Graph 6 - Usefulness of information received from Canadian Armed Forces Transition Group / Director General Military Transition by employment status, n=431



35. An Assistant Deputy Minister (Review Services) evaluation report on the military transition program to be published in 2020 notes that the Canadian Armed Forces Transition Group is transforming its services to strengthen the support provided to Canadian Armed Forces members and their families during the transition to civilian life.

<sup>6</sup> House of Commons (2019). [Veterans: A Valuable Resource for the Federal Public Service. Report of the Standing Committee on Government Operations and Estimates](#), Accessed June 20, 2019

## Veterans Affairs Canada programs and services

36. Veterans Affairs Canada fulfills its mandate by delivering programs and services to veterans, including disability benefits, financial benefits, rehabilitation, pension advocacy, education, and training support. Table 2 provides an overview of some of the programs that support veterans and their families with regard to employment and income replacement. It should be noted that Veterans Affairs Canada programming changed significantly during the period of the evaluation.

Table 2 – Examples of Veterans Affairs Canada programs and services to support veteran employment and income replacement

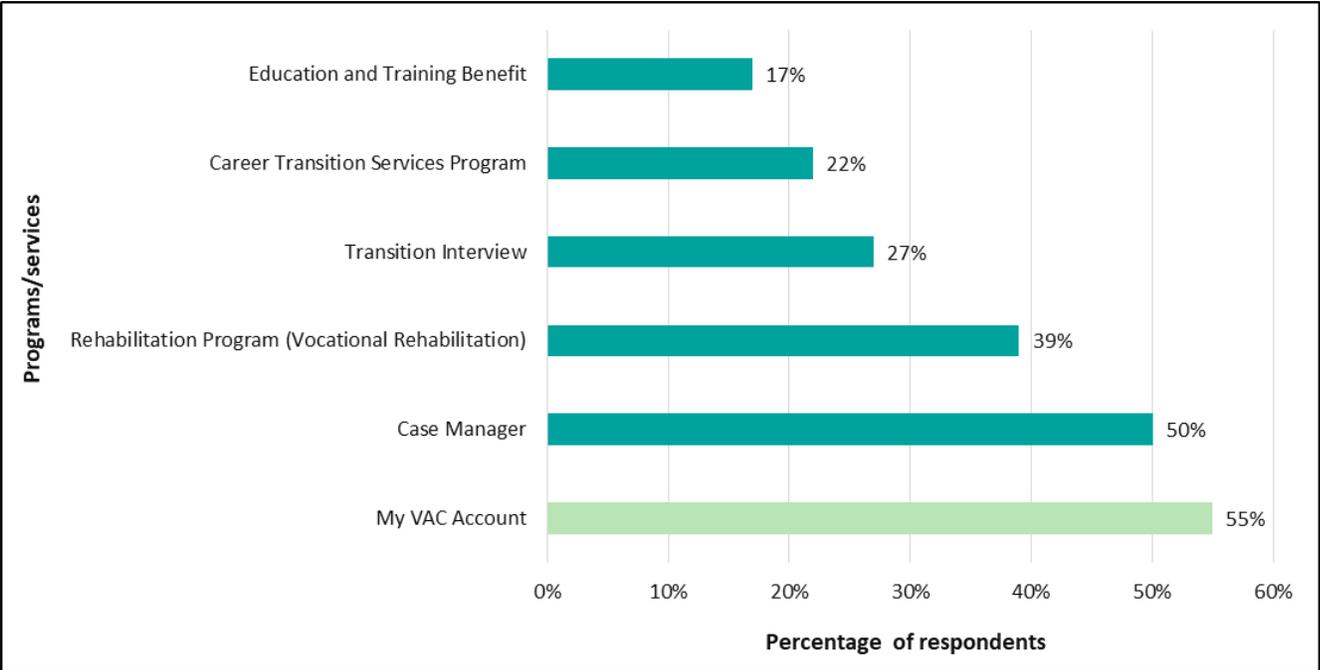
Program and services offered	Description
Veterans Affairs Canada Rehabilitation Program – Vocational Assistance Component April 1, 2006, to present	Provides veterans with skills development, education, training, and other support mechanisms to help them establish a new career.
Income Replacement Benefit April 1, 2019, to present	Provides a taxable monthly benefit equal to 90% of a veteran's salary on release, indexed annually, with a minimum of \$48,600 per year. The salary of veterans with a diminished earning capacity will also be increased by 1% per every year until they reach what would have been 20 years of service or age 60. If a veteran has a diminished earning capacity before age 65, the benefit may be payable for life. After the veteran reaches the age of 65, instead of 90% of the release salary, they will receive 70% of the amount, less offsets.
Earnings Loss Benefit Program April 1, 2006, to March 31, 2018	Provided eligible veterans in the Rehabilitation Program with an income replacement of 90% of their pre-release military salary.
Supplementary Retirement Benefit* April 1, 2006, to March 31, 2018 *Replaced by the Income Replacement Benefit on April 1, 2019.	Provided a taxable lump-sum benefit to veterans at the age of 65 to recognize their decreased ability to save for retirement.
Career Impact Allowance* April 1, 2017, to March 31, 2018 *Replaced by the Additional Pain and Suffering Compensation Benefit on April 1, 2019.	Provided a taxable monthly allowance for life to eligible veterans to compensate for their economic loss due to service-related injury or illness.
Career Impairment Allowance Supplement* April 1, 2017, to March 31, 2018 *Replaced by the Income Replacement Benefit on April 1, 2019.	Provided a taxable monthly allowance to those with a diminished earning capacity preventing them from performing any occupational roles.
Retirement Income Security Benefit* April 1, 2015, to March 31, 2018 *Replaced by the Income Replacement Benefit on April 1, 2019.	Provided a taxable monthly benefit for life after age 65, calculated at 70% of a veteran's Earnings Loss.

Program and services offered	Description
Canadian Forces Income Support April 1, 2006, to present	Provides a tax-free monthly benefit (basic income) to aid veterans who cannot find employment while they engage in a job search.
Career Transition Services April 1, 2006, to present	Provides eligible veterans with market information, career counselling and job-finding assistance in order to effectively obtain employment.
Education and Training Benefit April 1, 2018, to present	Provides veterans with a taxable benefit of up to \$80,000 to cover tuition fees, and some incidental expenses, while they attend school.
Case Management Services	<p>Enable recipients to achieve mutually agreed-upon goals through a collaborative, organized and dynamic process. The process is coordinated by a Veterans Affairs Canada case manager, who works with recipients to monitor and evaluate progress. The case manager also adjusts the case management plan to help recipients reach their goals and optimize their level of independence and well-being. Goals and improvements to well-being are targeted for individuals with complex needs in areas such as physical health, mental health, employment, financial, housing, social integration and life skills. Veterans who do not require the services of a case manager are often assigned to veteran service agents to ensure their needs are met with regard to the coordination and integration of programs and services.</p>
My VAC Account	<p>An online portal where veterans can:</p> <ul style="list-style-type: none"> <li>• learn about and apply for Veterans Affairs Canada benefits and services (including employment/income replacement benefits)</li> <li>• upload documents to support applications</li> <li>• track the status of applications</li> <li>• view a summary of benefits</li> <li>• sign up for direct deposit or change banking information</li> <li>• connect directly with Veterans Affairs Canada staff through secure messaging</li> <li>• update personal information</li> </ul>
Transition Interview	This service is available to all Canadian Armed Forces members (regular and reserve) who have started or are planning to start the release process.

Program and services offered	Description
Operational Stress Injury Clinics	Provide assessment, treatment, prevention and support to serving Canadian Armed Forces members, veterans and Royal Canadian Mounted Police members and former members. Treatment options at each operational stress injury clinic are on an outpatient basis and include one-on-one therapy sessions and group sessions to address anxiety, insomnia, anger and other issues occurring as a result of a mental health disorder.

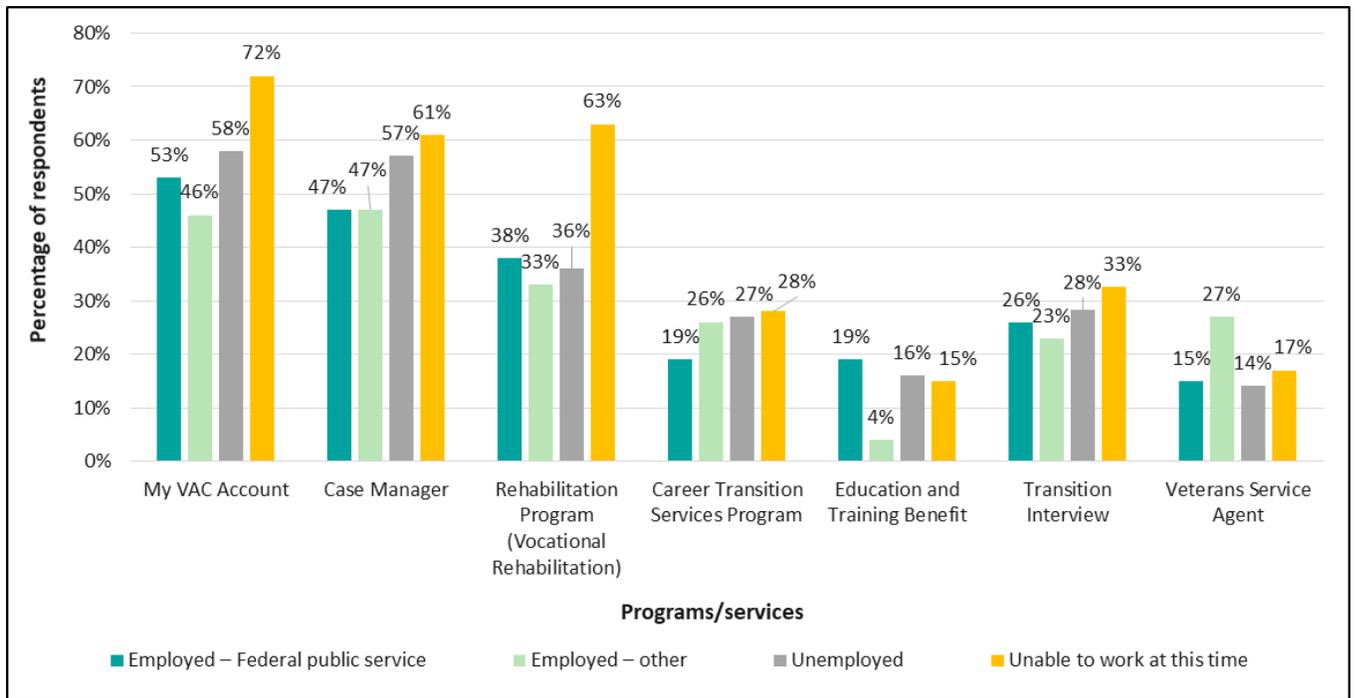
37. These programs and services are delivered at 38 area offices across Canada and overseen by Veterans Affairs Canada Headquarters officials in Charlottetown, Prince Edward Island. Veterans can also access programs, services and information through My VAC Account, an online information portal. Graph 7 provides a snapshot of select program and service use by survey respondents.

Graph 7 - Survey respondent use of Veterans Affairs Canada programs/services, n=550



38. The evaluation found that My VAC Account was the most common service used by veterans. Fifty-five percent of survey respondents used this tool, while 50% consulted Veterans Affairs Canada case managers. Case managers indicated that it would be beneficial if My VAC Account were used as a one-stop-shop to inform veterans about the support available to them to find jobs with the federal public service. An analysis of the use of programs and services by survey respondents and employment status demonstrates that those who were unable to work were more likely to use My VAC Account, Veterans Affairs Canada case managers, and the Veterans Affairs Canada rehabilitation program (see Graph 8).

Graph 8 - Survey respondents by employment status who used Veterans Affairs Canada services, n=550

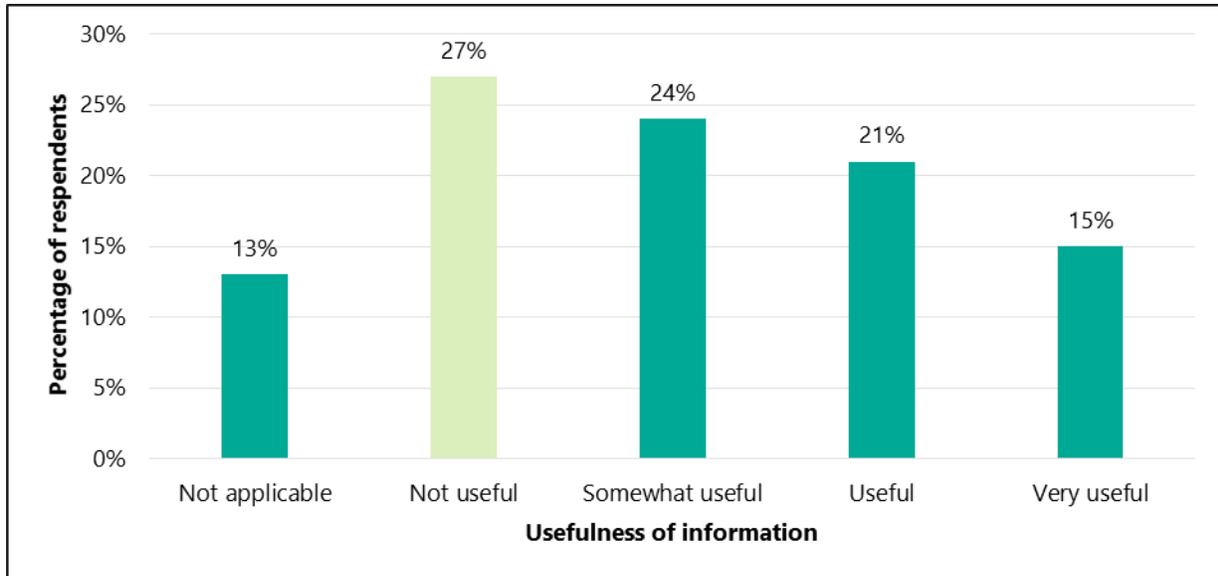


39. Veterans Affairs Canada case managers each work with approximately 30 to 35 veterans who are experiencing complex issues (though in some regions, the caseload may be larger). Veterans Affairs Canada’s veteran service agents are responsible for approximately 1 200 veterans who generally have less complicated needs. Based on the workload and veterans’ needs, it is sometimes difficult for case managers and veteran service agents to meet expectations and provide timely advice to those who seek it. The evaluation team was informed that there is a relatively high staff turnover of Veterans Affairs Canada case managers. One survey respondent highlighted the fact that they received valuable advice from their case manager and that they were instrumental in helping them navigate the various programs, which ultimately assisted them in getting a federal public service position.

40. A number of interviewed case managers identified a lack of training and consistent and clear guidance on the *Veterans Hiring Act* provisions. Interviewees indicated that this has resulted in varying efforts in providing veterans with adequate support and information on the *Veterans Hiring Act*. Interviewees also stressed that they need simple, concrete information to hand to veterans on the *Veterans Hiring Act* provisions. One suggestion by interviewees was to dedicate a training session for case managers on how to best inform veterans of the *Veterans Hiring Act* and to make the session available to all case managers across the country.

41. As part of the survey, respondents rated the usefulness of information provided by Veterans Affairs Canada. Sixty percent of respondents found the information somewhat useful or better (see Graph 9).

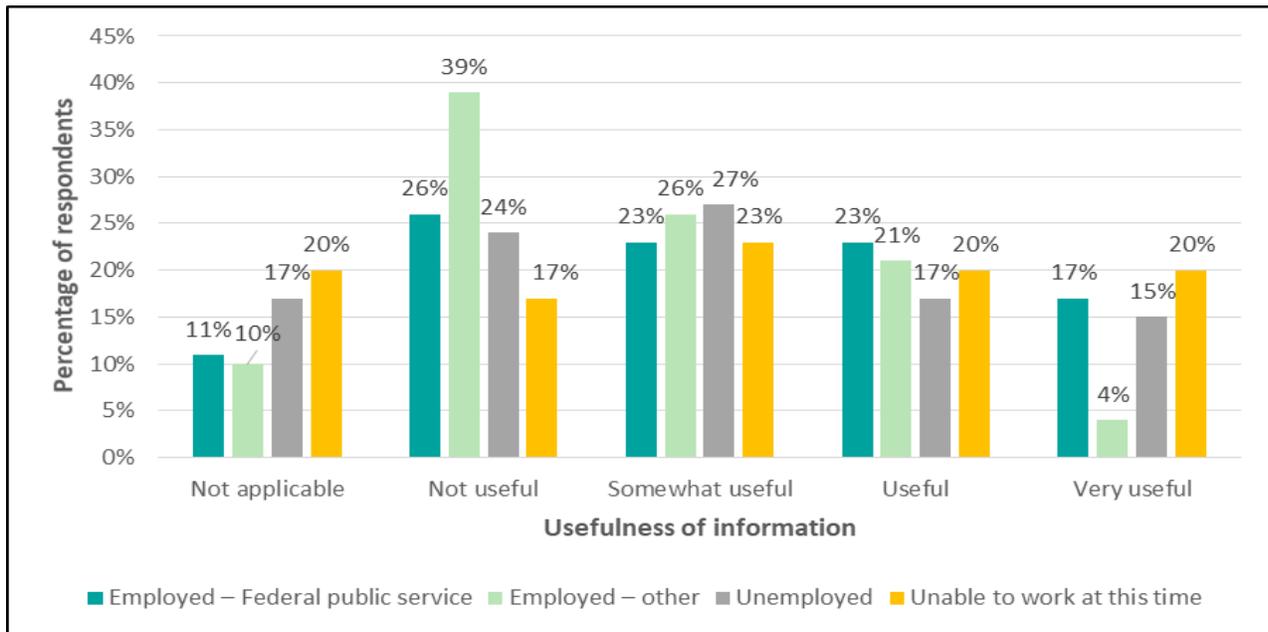
Graph 9 – Usefulness of information received from Veterans Affairs Canada, n=550



42. The evaluation found that respondents' perceptions of usefulness of information varied based on their employment status (see Graph 10). For those unable to work, responses were fairly consistent across the 5 choices (at approximately 20% each). The largest discrepancy was for people employed outside the federal public service. For this category, only 4% rated the information as very useful, and 39% rated the information as not useful.

43. One common theme was the frustration related to understanding how the skills acquired during an individual's military career could meet federal public service merit criteria on job advertisements. While there is a basic tool that translates a military occupation to a civilian equivalent National Occupation Code, the tool does not demonstrate how veterans' skills match those required in the federal public service. As well, many military occupations identified in the tool have no civilian equivalent. Survey respondents who had difficulty finding employment indicated that the lack of tools and assistance with this aspect of their transition led to fewer options within the federal public service and to being offered lower level positions than they expected. In April 2019, a joint initiative led by Employment and Social Development Canada and supported by Canadian Armed Forces Transition Group / Director General Military Transition was launched to help eligible candidates find jobs in the department. The initiative aims to speed up the process to screen in interested Canadian Armed Forces members to an interview with the department. The pilot will be limited to Canadian Armed Forces members who attended a Second Career Assistance Network seminar within the past 2 years in the National Capital Region. If successful, this initiative will improve the process for Canadian Armed Forces members applying to public service jobs.

Graph 10 - Usefulness of information received from Veterans Affairs Canada by employment status, n=550



44. As of June 30, 2019, Veterans Affairs Canada has provided advice, guidance, and information on priority hiring to 758 veterans. As mentioned earlier in this report, Veterans Affairs Canada is implementing a new internal service-level agreement to improve support to veterans seeking employment in the federal public service.

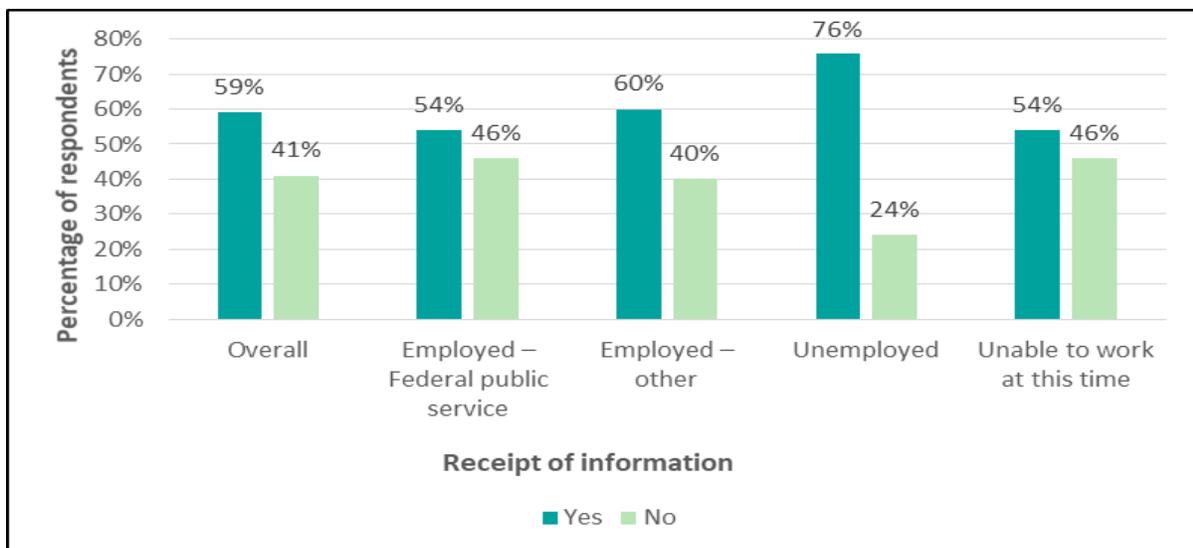
45. Survey respondents indicated that there might be an opportunity to strengthen how veterans are informed of *Veterans Hiring Act* provisions. Interviewed case managers mentioned that many of the veterans they interacted with did not understand, or had limited knowledge of, the *Veterans Hiring Act* provisions. Interviewees indicated that Veterans Affairs Canada could play a larger role in providing guidance and training to veterans about federal public service hiring. As well, the evaluation found that Veterans Affairs Canada could use the contractors who deliver vocational rehabilitation and career transition services to inform veterans of employment opportunities provided through the *Veterans Hiring Act*.

Information provided by the Public Service Commission to veterans

46. The inventory of persons with a priority entitlement has changed over time. Before July 2015, it was largely composed of those who had been affected by the Deficit Reduction Action Plan in 2012–14. Veterans now account for more than one-third of persons with a priority entitlement in the system. Due to the increased share of veterans in the inventory of persons with a priority entitlement, in December 2018, the Public Service Commission launched an orientation program for persons with a priority entitlement, including veterans (who make up 37% of the 1 600 individuals currently in the Priority Information Management System). The program provides veterans with the information they need to increase their odds of finding jobs in the federal public service. These orientation sessions are provided by the Public Service Commission both in-person and online. As of July 2019, a total of 49 veterans with a priority entitlement had participated in one of the 15 orientation sessions, 5 of which were offered at Canadian Armed Forces installations in March 2019.

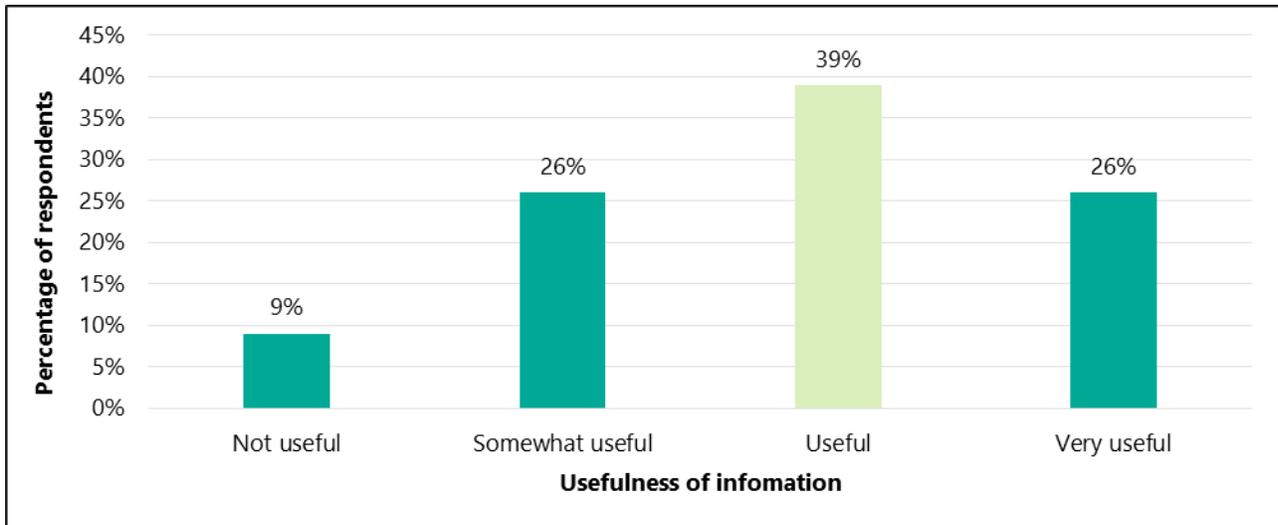
47. The Public Service Commission provides information to veterans and eligible Canadian Armed Forces members on federal public service jobs and how to apply. Fifty-nine percent of survey respondents indicated that they had received information from the Public Service Commission during their transition. This number was consistent each year for veterans who had taken their release since April 1, 2012. Another 41% of survey respondents indicated that they did not receive information from the Public Service Commission during their transition — even though the Public Service Commission contacted 100% of veterans registered in the Priority Information Management System over the past 2 years. See Graph 11 for the percentage of those who indicated they received information from the Public Service Commission by employment status.

Graph 11 – Receipt of information from the Public Service Commission of Canada by employment status, n=324



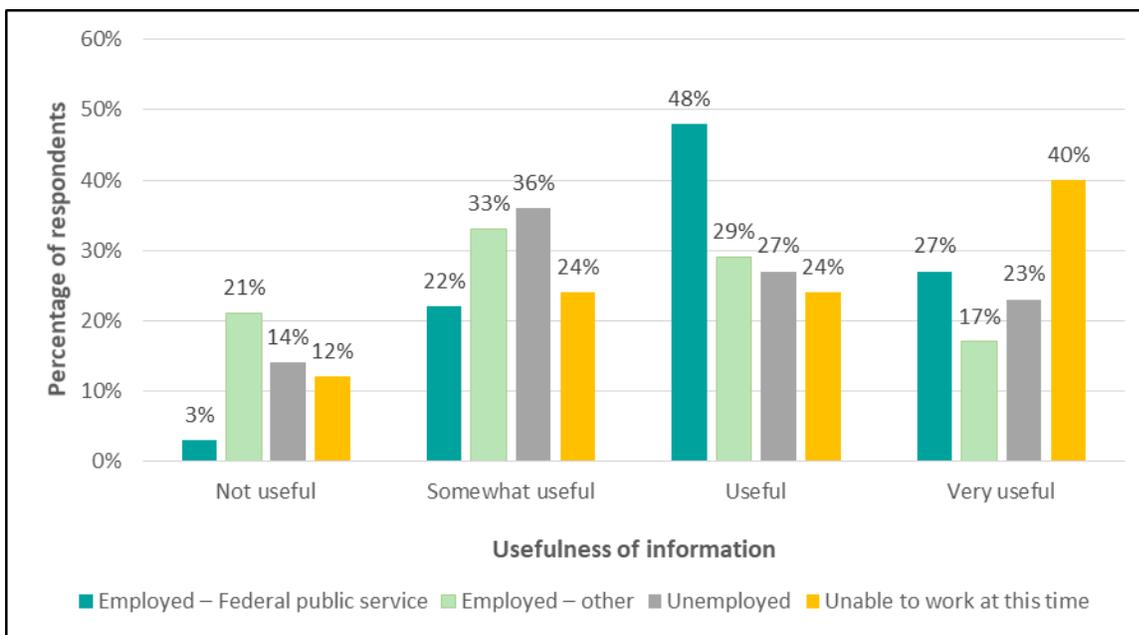
48. As part of the survey, respondents rated the usefulness of the information provided by the Public Service Commission. Overall, 91% of respondents indicated that the information was somewhat useful or better (see Graph 12).

Graph 12 – Usefulness of information received from the Public Service Commission of Canada, n=324



49. Survey respondents generally found the information provided by the Public Service Commission useful. Veterans employed outside the federal public service were the only exception: 21% did not find the information useful (see Graph 13).

Graph 13 - Usefulness of information received from the Public Service Commission of Canada by employment status, n=324



50. Survey respondents identified areas for improvement related to how the Public Service Commission communicates with veterans. For example, they identified a barrier when registering in the Priority Information Management System. As part of the process, veterans must choose federal public service occupational classifications, although they have little knowledge of how these classifications match their skills sets and military experience. In order to close this gap, a new National Priority Management Team within the Department of National Defence / Canadian Armed Forces was created to help veterans and Canadian Armed Forces members with registration by discussing the process and their preferences with them, as well as completing most of the administrative portion for them. The registration service offered by the new team also includes working with veterans to determine which occupational classifications to enter into their system profile.
51. Another perceived barrier was the merit criteria on job advertisements, which often require recent experience for a position. Some survey respondents stated that the recent experience criterion made many processes inaccessible to them, as some medically released Canadian Armed Forces members require several years of vocational rehabilitation before returning to the labour market. Delays in reactivating security clearances and difficulties in updating second language profiles were also seen as barriers. The challenges identified by survey respondents are supported by the results of the evaluation team's literature review. For example, the 2019 report of the Standing Committee on Government Operations and Estimates also observed that the staffing process was "too complex and not veteran-centric."<sup>7</sup>
52. Public Service Commission officials collaborated with Department of National Defence / Canadian Armed Forces and Veterans Affairs Canada teams during the early stages of *Veterans Hiring Act* implementation and continue to work together to support veterans in applying for federal public service jobs. Concerted efforts have also been made to reach out to veterans registered in the Priority Information Management System to learn from their experiences and offer information as required.

---

<sup>7</sup> House of Commons (2019). [Veterans: A Valuable Resource for the Federal Public Service. Report of the Standing Committee on Government Operations and Estimates](#), June 2019. Page 35. Accessed June 20, 2019

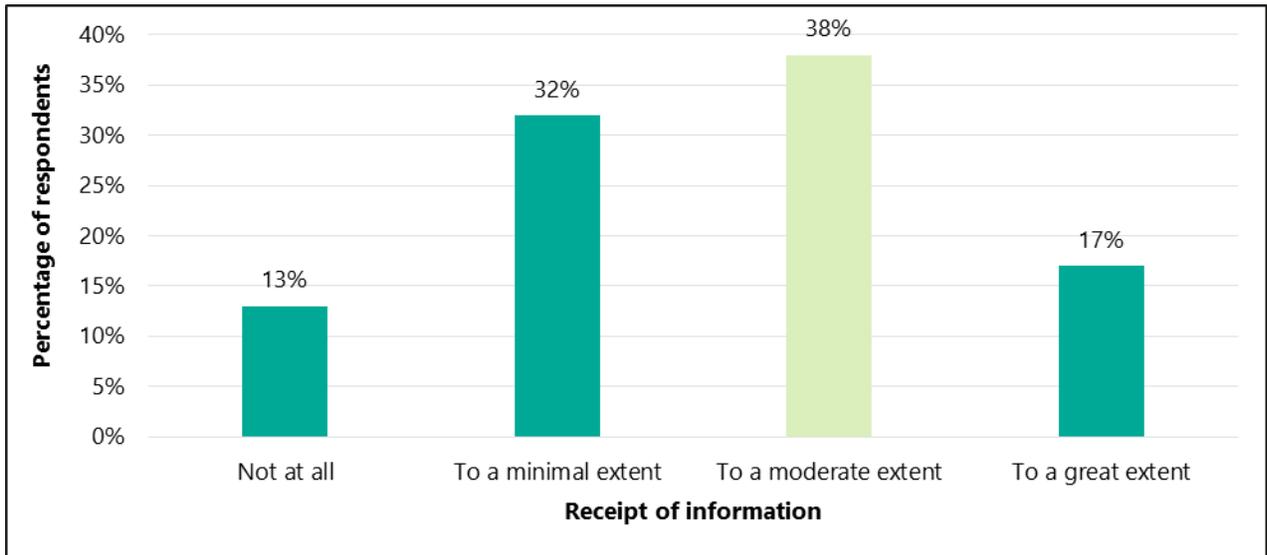
General perception about the information received

53. The evaluation found opportunities for improvement in how Canadian Armed Forces members and veterans are informed about the Veterans Hiring Act provisions. Before December 2018, information was provided through Second Career Assistance Network seminars and through other programs and services, covering all aspects of life after service. There was often a significant time lapse between when a person received information on employment in the federal public service through a seminar offered in their region, and when they needed that information to apply for jobs. As well, survey respondents indicated that the amount of information provided to them was at times overwhelming and difficult to interpret. It is likely for these reasons that interviewees suggested that information about the Veterans Hiring Act provisions be provided when veterans are ready to return to work rather than early in the transition process.

54. As a result of how information has been provided to Canadian Armed Forces members in the past, some have faced challenges in navigating their transition to civilian life. According to the Assistant Deputy Minister (Review Services) evaluation of the military transition program report to be published in 2020, "evidence suggests that, while almost all members receive some form of information on transition services prior to their release, the quality of that information is inconsistent, leading to limited awareness and understanding of available services among Canadian Armed Forces members." The report also mentions that the "lack of integration of transition-related policies and procedures between Canadian Armed Forces and Veterans Affairs Canada, are among the gaps identified through interviews and literature review." It is within this context that released Canadian Armed Forces members have been provided information up until December 2018 and why the work currently underway by the Canadian Armed Forces Transition Group to improve the transition process is so important.

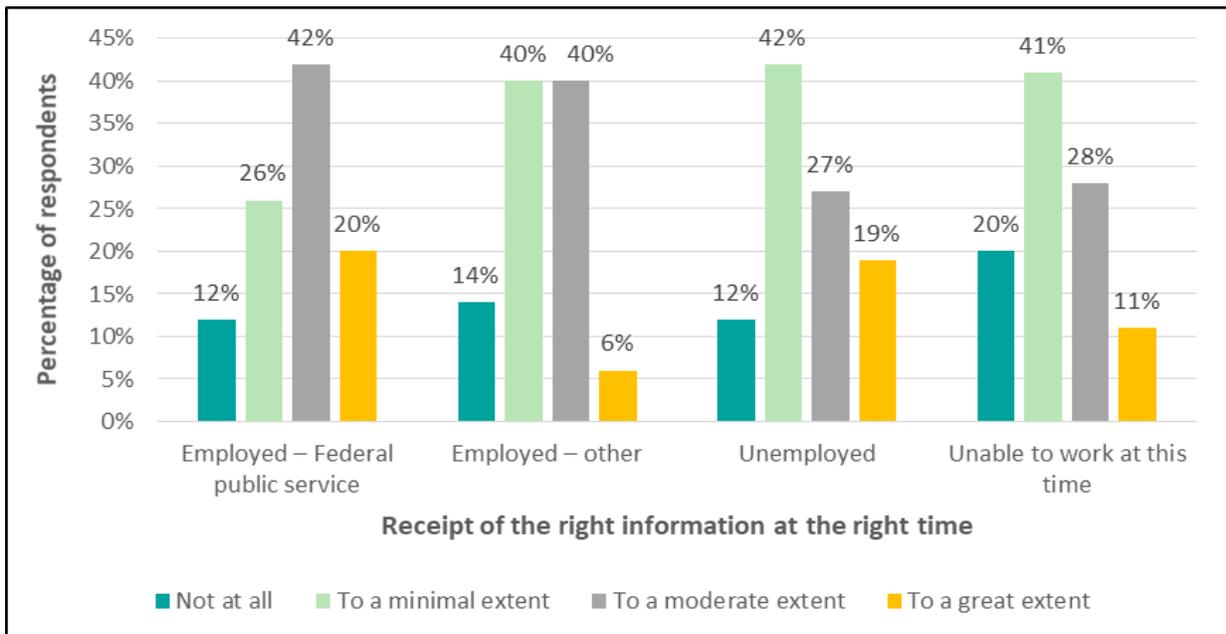
55. Survey respondents rated the extent to which they believed they received the right information at the right time to support them in their awareness of federal public service employment opportunities and knowledge of how to apply for them. Overall, 55% responded that they received the right information at the right time to a moderate or great extent (see Graph 14).

Graph 14 – Receipt of the right information at the right time, n=550



56. The evaluation found that respondents’ perceptions of whether they received the right information at the right time varied based on their employment status (see Graph 15). For example, there was a variance in “very useful” responses between veterans employed in the federal public service (20%) and those employed outside the federal public service (6%). As well, 61% of veterans who are unable to work responded “not at all” or “to a minimal extent.”

Graph 15 – Receipt of the right information at the right time by employment status, n=550

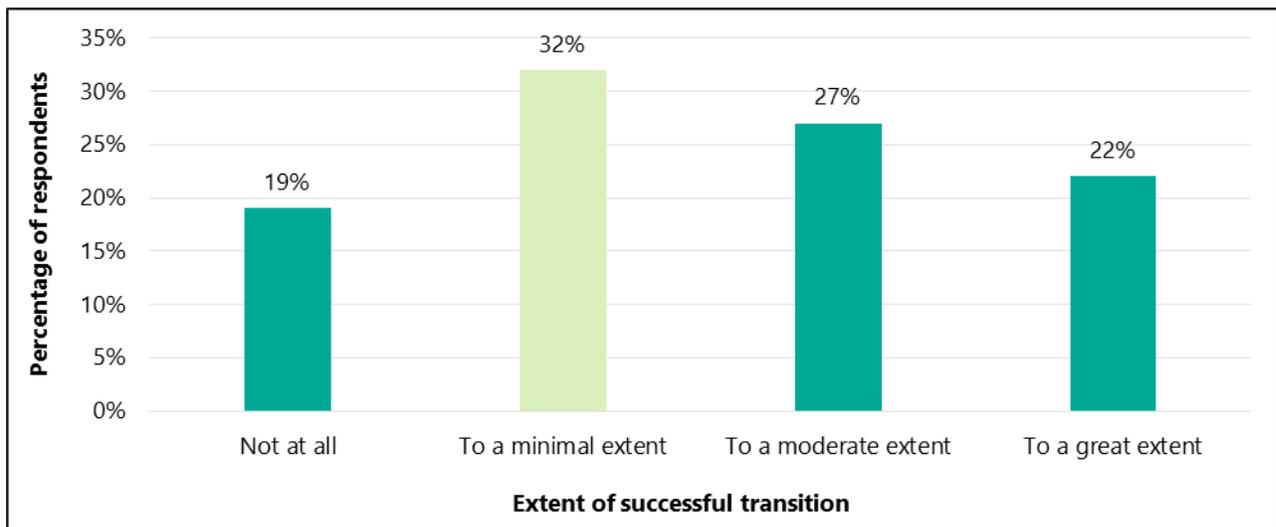


57. The Canadian Armed Forces Transition Group has made improvements in these areas in the past 6 months with the creation of the online Second Career Assistance Network, the online transition application, and other tools and guidance documents. As well, Veterans Affairs Canada is assessing how to improve the way that veterans are informed of federal public service employment opportunities. The department also hosted its first career and education fair on May 4, 2019, in Dartmouth, Nova Scotia, to support veterans and their families as they transition to meaningful careers in civilian life. The fair included booths for employers, educational institutions, volunteer organizations and other Veterans Affairs Canada partners showcasing opportunities for veterans. The Public Service Commission’s regional office in Halifax delivered a presentation at this event promoting the use of the GC Jobs application portal and providing information on the federal public service hiring process. Over 40 exhibitors and more than 100 veterans participated. Veterans Affairs Canada is looking to host more of these career and education fairs across the country in 2020.

General perception about the transition experience

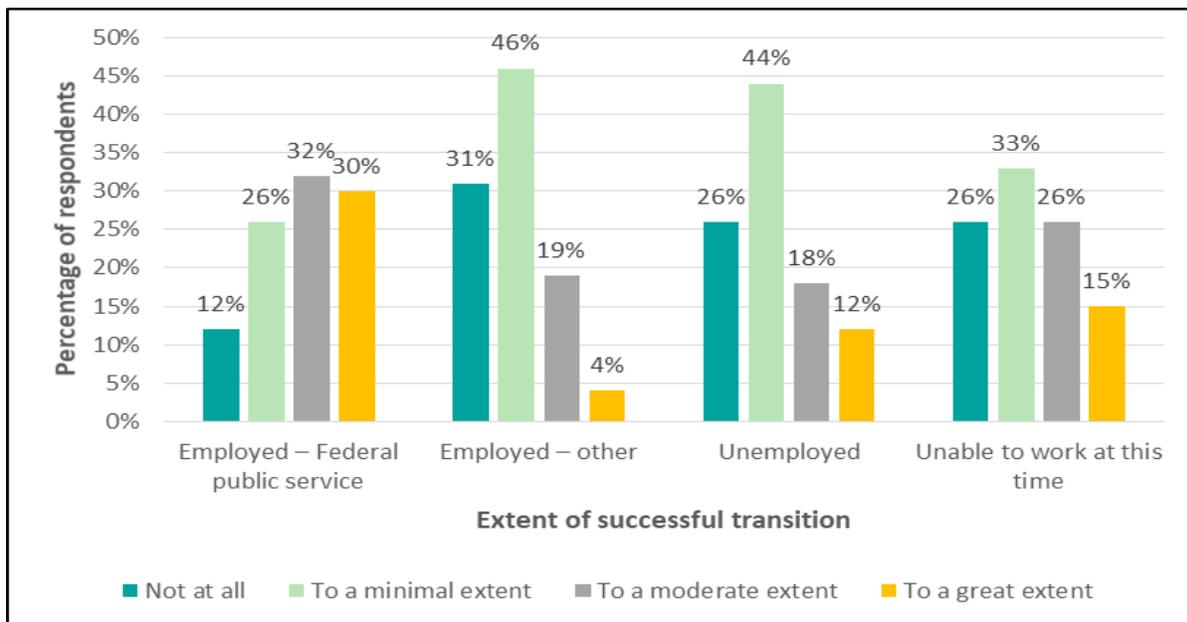
58. As part of the survey, respondents were asked to rate the extent to which they believed they had a successful transition experience. Overall, 49% identified their transition experience as successful to a moderate or great extent (see Graph 16). Canadian Armed Forces Transition Group officials interviewed estimated that approximately one-third of Canadian Armed Forces members have relatively poor transition experiences, one-third have relatively good experiences and one-third are somewhere in the middle. The survey results are in line with this estimate.

Graph 16 – Perception of survey respondents about successful transition, n=550



59. Perceptions about the transition experience varied based on employment status (see Graph 17). For example, those least satisfied with their transition were employed outside the federal public service. Thirty-eight percent of respondents who obtained a federal public service job also saw their transition experience as successful to a minimal extent or not at all.

Graph 17 –Survey respondents’ perception of transition success by employment status, n=550



60. Each transition experience is unique, and Department of National Defence / Canadian Armed Forces and Veterans Affairs Canada are working to ensure that every released Canadian Armed Forces member receives individual support to allow them to be successful in life after service. The evaluation also found a recognized need for an overall strategy to better coordinate activities across the federal public service to ensure that awareness and support efforts by Veterans Affairs Canada, Department of National Defence / Canadian Armed Forces and the Public Service Commission lead to more departments and agencies hiring qualified veterans.

#### Hiring managers’ and staffing advisors’ awareness of *Veterans Hiring Act* provisions

61. This section assesses the extent to which hiring managers and staffing advisors across the federal public service understand their roles and responsibilities with respect to *Veterans Hiring Act* implementation.

62. The Public Service Commission delivers outreach activities to raise awareness of provisions of the *Veterans Hiring Act*, and it provides advice and guidance to staffing advisors and hiring managers. Since 2015, the Public Service Commission has focused on enabling federal public service departments and agencies to hire veterans so that their knowledge, skills and experiences can continue to contribute to achieving government priorities. The evaluation team analyzed the [results of the Public Service Commission’s 2018 Staffing and Non-Partisanship Survey](#) to assess the extent to which hiring managers and staffing advisors understood their roles and responsibilities related to the *Veterans Hiring Act* provisions. The evaluation team also conducted interviews with staffing advisors and hiring managers from 4 federal departments and agencies (Department of National Defence / Canadian Armed Forces, Veterans Affairs Canada, Public Services and Procurement Canada and the Correctional Service of Canada).

## Hiring managers

63. The Staffing and Non-Partisanship Survey asked hiring managers to rank how well they understood the provisions that help veterans gain employment in the federal public service. Table 3 provides a list of the departments and agencies whose hiring managers ranked themselves the highest in this regard. In general, hiring managers ranked themselves relatively low in terms of their understanding, and all organizations had a rating of great and moderate at 54%.

Table 3 – Staffing and Non-Partisanship Survey hiring manager understanding - highest ranking by department (Top 10)

Department	Great extent	Moderate extent	Total great plus moderate
Canadian Space Agency	68%	26%	94%
Public Service Commission of Canada	58%	28%	86%
Veterans Affairs Canada	48%	37%	85%
Military Grievance External Review Committee	64%	18%	82%
Canadian Transportation Agency	50%	31%	81%
Canada Economic Development for the Region of Quebec	52%	28%	80%
Veterans Review and Appeal Board	57%	21%	78%
Financial Consumer Agency of Canada	50%	25%	75%
National Energy Board	46%	26%	72%
Office of the Commissioner of Official Languages	48%	22%	70%

64. Most organizations in the top 10 are small departments and agencies. The Department of National Defence is not one of the top 10 organizations, even though it has hired approximately 62% of all veterans recruited into the federal public service since April 1, 2015.

65. The evaluation found that the Department of National Defence employs good practices with respect to informing hiring managers of the *Veterans Hiring Act* provisions and how to apply them in appointment processes. The Assistant Deputy Minister (Human Resources Civilian) maintains an online training presentation, and has included key information on the human resources section of the Department of National Defence / Canadian Armed Forces Intranet site. The evaluation also found that Public Services and Procurement Canada and the Correctional Service of Canada are developing strategies for informing hiring managers.

66. In interviews, Veterans Affairs Canada service delivery employees and survey respondents highlighted suggestions that could be implemented by hiring managers. These included communicating information more effectively and concisely during staffing processes, as well as providing more guidance and insights for veterans to help them navigate the staffing system. A good practice in this regard is the information provided to veterans on the Canada Revenue Agency employment opportunities' Internet site. This site is easy to navigate and provides detailed explanations to support veterans looking to work for that agency.

#### Staffing advisors

67. The Staffing and Non-Partisanship Survey asked staffing advisors to rank the extent to which they were sufficiently informed about changes to priority entitlements included in the *Veterans Hiring Act* so they could provide sound advice within their organizations. Table 4 provides a list of the organizations whose staffing advisors ranked themselves the highest in this regard. In general, staffing advisors ranked themselves relatively high in terms of their understanding, with all departments and agencies having a rating of great and moderate above 80%.

Table 4 – Staffing and Non-Partisanship Survey staffing advisor awareness - highest ranking by department

Department	Great extent	Moderate extent	Total great plus moderate
Veterans Affairs Canada	76%	21%	97%
Department of Justice Canada	67%	29%	96%
Correctional Services Canada	65%	30%	95%
Department of Fisheries and Oceans	68%	26%	94%
Department of National Defence	54%	38%	92%
Crown Indigenous Relations and Indigenous Services	64%	27%	91%
Statistics Canada	69%	19%	88%
Global Affairs Canada	65%	23%	88%
Natural Resources Canada	73%	13%	86%
Environment and Climate Change	64%	18%	82%

68. Staffing advisors have a positive view of their understanding of the *Veterans Hiring Act* provisions. Since they support hiring managers, this is a strength that could be built upon to improve veteran hiring across the federal public service.

69. The evaluation found that Health Canada and the Public Health Agency of Canada have partnered with Veterans Affairs Canada and offered a session for their departmental human resources staffing community in November 2019 on the recruitment of veterans. The session included a short presentation by a current veteran who shared their experience and some of the barriers they encountered in appointment processes. Sessions for hiring managers in both departments are going to be offered in early 2020 via WebEx on the same subject.
70. In interviews with a sample of staffing advisors from 4 departments, the evaluation team was informed that the part of the staffing process that involves identifying and screening persons with a priority entitlement could be strengthened. As the priority clearance process is generally managed by staffing advisors, hiring managers do not have the opportunity to see the résumés of priority persons unless they respond to a priority request. Those we spoke to said that it may be time for the Public Service Commission to review this process and develop profiles of individuals in the Priority Information Management System to showcase to managers, since in many cases, persons with priority entitlements are overwhelmed with job advertisements and do not respond to staffing advisors.
71. Overall, the Staffing and Non-Partisanship Survey results align with the findings of the June 2019 report of the Standing Committee on Government Operations and Estimates on veterans hiring, which stated that “a number of witnesses [...] highlighted that [...] some public service managers and human resource specialists do not understand the priority hiring process for veterans.”<sup>8</sup> The fact that hiring managers self-rated their knowledge of the *Veterans Hiring Act* provisions at 54% (great and moderate) highlights that more work needs to be done to educate them. While some work has started in a number of departments and agencies, an overall strategy would benefit the entire system.

#### 4.3 Hiring veterans through the provisions established in the *Veterans Hiring Act*

This section provides information on veteran hiring through the *Veterans Hiring Act* provisions since July 1, 2015.

##### Preference and mobility

72. Preference. Veterans with a minimum of 3 years of service who were honourably released within the past 5 years have preference for appointment in job opportunities advertised to the public. If found qualified, a veteran must be appointed ahead of other candidates (if there are no persons with a priority entitlement qualified for the position). The preference provision can be activated up to 5 years after a Canadian Armed Forces member releases. A veteran who is already indeterminately employed in the federal public service cannot be considered as a preference in appointment processes.

---

<sup>8</sup> House of Commons (2019). [Veterans: A Valuable Resource for the Federal Public Service. Report of the Standing Committee on Government Operations and Estimates](#), June 2019. Page 19. Accessed June 20, 2019

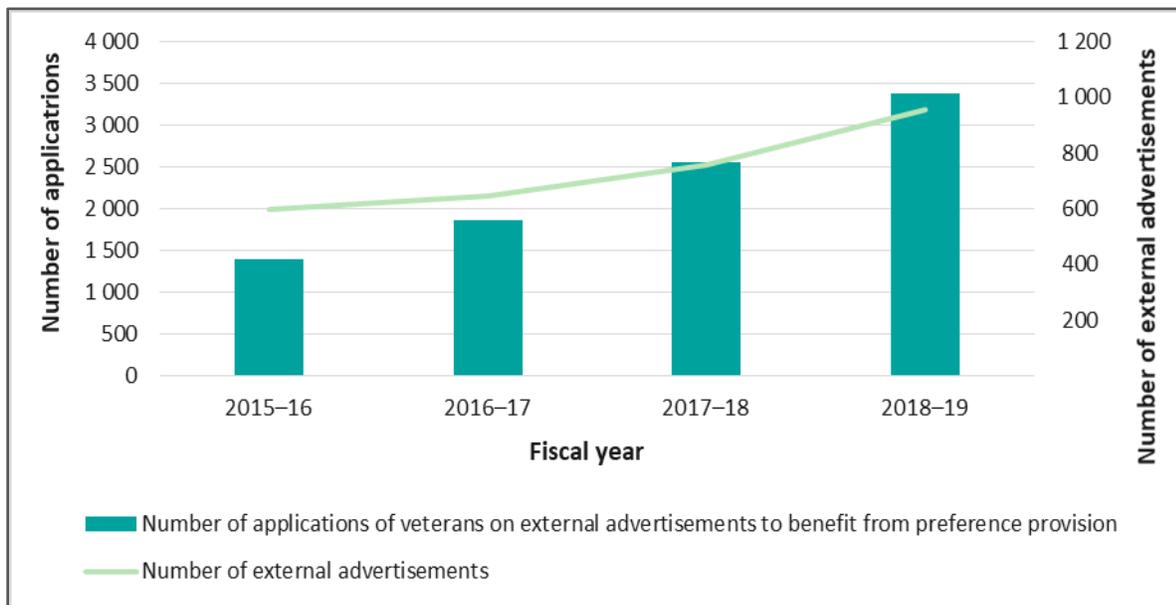
73. Mobility. The mobility provision provides access to advertised internal appointment processes for veterans and eligible Canadian Armed Forces members who are not indeterminately (permanently) employed in the federal public service. Canadian Armed Forces members who have served a minimum of 3 years can apply to all internally advertised processes. The provision also applies to veterans who have a minimum of 3 years of service and were honourably released within the past 5 years.

74. Canadian Armed Forces members and veterans eligible to be considered for appointment through the mobility provision when they apply to an advertised internal process remain eligible even if their status changes during the process. Veterans eligible for mobility can activate it at any time within 5 years from their release date. Eligibility ends upon indeterminate appointment to the federal public service or, for veterans, 5 years after they have been released, whichever comes first.

#### Preference

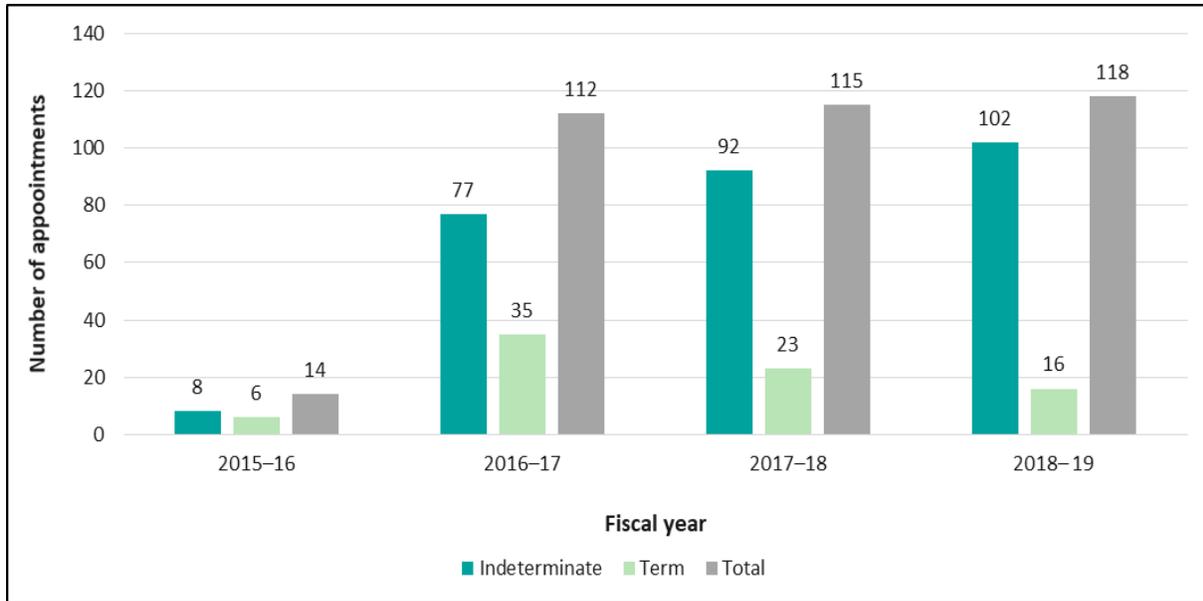
75. To examine the extent to which veterans understand the preference provision, the evaluation compared the number of applications from veterans exercising this provision with the number of federal public service external advertisements. For the period from 2015–16 to 2017–18, both the number of external advertisements and the number of applicants who exercised this provision increased by 21% and 45% respectively (see Graph 18). The number of applications from veterans to external advertised processes increased from 1 400 in 2015–16 to 3 387 in 2018–19. This may indicate that veterans are becoming more aware of the preference provision and how it works.

Graph 18 – Comparison between annual distributions of preference applicants and external advertised processes



76. From 2016–17 to 2018–19, there has been a relatively stable number of preference hires, averaging 115 people per year — most for permanent federal public service positions (see Graph 19).

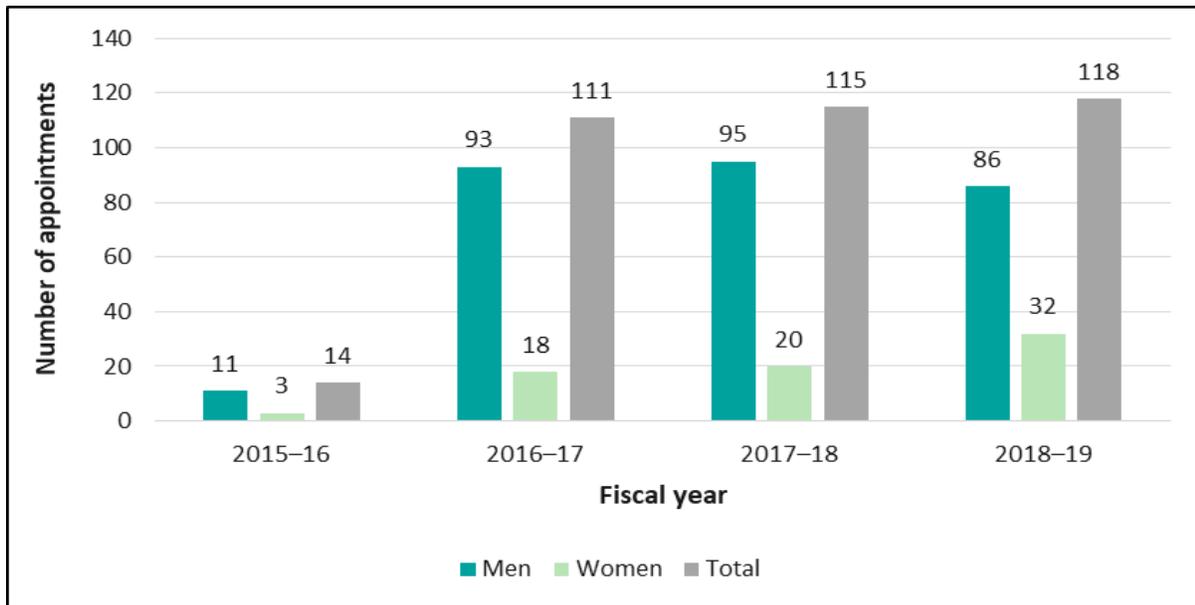
Graph 19 – Annual breakdown of preference appointments by status of employment



77. The evaluation found that women accounted for approximately 20% of veterans hired through the preference provision (see Graph 20). This compares to the fact that women make up 15.7% of total Canadian Armed Forces members and reservists (see Table 5).<sup>9</sup> Of the 80 individuals who were hired as term employees, 25% were women. As well, 77% of hires were Anglophone, and 23% of hires were Francophone (see Graph 21).

<sup>9</sup> Canadian Armed Forces (2019). [Statistics of women in the Canadian Armed Forces](#)

Graph 20 – Annual breakdown of preference appointments by sex



Graph 21 – Annual breakdown of preference appointments by official language

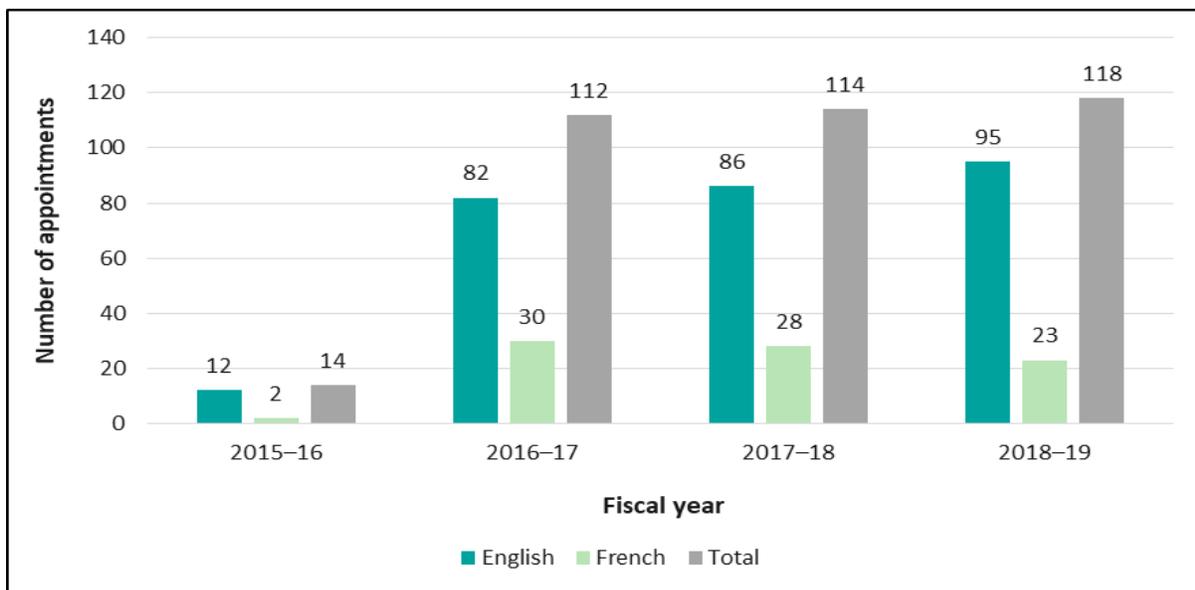


Table 5 – *Veterans Hiring Act* preference appointments with respect to sex

	% Women	% Men
Canadian Armed Forces demographics	15.7%	85%
Preference - Indeterminate positions	19%	81%
Preference - Term positions	25%	75%

78. The top 8 departments and agencies that hired individuals through the preference provision represented 82% of all hires in that category (see Table 6).

Table 6 – Annual breakdown of departments that used the preference provision in the hiring process

Preference - top 8 departments	2015–16	2016–17	2017–18	2018–19	Total	% of total
National Defence (public service employees)	8	52	61	59	180	50%
Employment and Social Development Canada	0	8	10	10	28	8%
Fisheries and Oceans Canada	0	6	7	10	23	6%
Veterans Affairs Canada	1	12	3	2	18	5%
Correctional Service Canada	1	4	4	4	13	4%
Statistics Canada	3	5	0	4	12	3%
Public Services and Procurement Canada	0	6	5	1	12	3%
Shared Services Canada	0	1	3	6	10	3%
33 departments and agencies	1	18	22	22	63	18%
Total	14	112	115	118	359	100%

79. The Department of National Defence hired 50% of those who found work through the preference provision. As well, Employment and Social Development Canada has consistently hired approximately 10 people per year through the preference provision, while Veterans Affairs Canada hired 2 in 2018–19, down from 12 in 2016–17.

80. The use of the preference provision is more common in the regions than in the National Capital Region. The preference provision appears to be a means for veterans who live outside of the National Capital Region to be hired into the federal public service. Approximately 75% of all hires through the preference provision were for positions outside of the National Capital Region (see Table 7). As Department of National Defence is the main employer, the preference provision could be a way for Department of National Defence / Canadian Armed Forces installations across the country to benefit from the experience and expertise that veterans have to offer the federal public service in the regions.

Table 7 – Annual breakdown of preference hires by province and territory

Preference - by province/territory	2015–16	2016–17	2017–18	2018–19	Total	% of total
National Capital Region (NCR)	0	38	25	27	90	25%
British Columbia	3	18	17	19	57	16%
Quebec (except NCR)	1	13	15	13	42	12%
Ontario (except NCR)	1	7	12	22	42	12%
Nova Scotia	1	8	12	18	39	11%
Alberta	4	9	10	7	30	8%
New Brunswick	0	13	12	4	29	8%
Newfoundland and Labrador	2	1	4	3	10	3%
Manitoba	2	1	2	2	7	2%
Saskatchewan	0	3	2	0	5	1%
Prince Edward Island	0	1	2	0	3	1%
Northwest Territories	0	0	0	2	2	1%
Unknown	0	0	1	0	1	0%
Yukon	0	0	0	1	1	0%
Nunavut	0	0	1	0	1	0%
Total	14	112	115	118	359	100%

81. Finally, the evaluation obtained data on employment by federal public service occupational group. Table 8 demonstrates that 302 (roughly 35%) of those hired through the preference and mobility provision were for administration (AS) and clerical positions (CR); and 23 (2.6 %) veterans were hired for positions in the executive cadre.

Table 8 – Employment through preference and mobility by occupational group

Occupational groups	Mobility	Preference	Total	% of total
Administrative Services	172	39	211	24.30%
Clerical and Regulatory	28	63	91	10.40%
Engineering and Scientific	30	35	65	7.50%

Occupational groups	Mobility	Preference	Total	% of total
Program Administration	28	28	56	6.45%
Computer Systems	29	22	51	5.80%
General Technical	32	11	43	5.00%
General Services - Stores	9	24	33	3.80%
Economics / Social Sciences	23	7	30	3.40%
Executive	19	4	23	2.60%
Welfare Programs	2	13	15	1.73%
53 other categories	137	113	250	28.80%
Total	509	359	868	100%

82. In terms of hiring managers applying the preference provision, the Public Service Commission's 2018 System-Wide Staffing Audit revealed that the use of the provision to hire eligible veterans was not respected in 23.8% of the sample of staffing files reviewed. Some survey respondents also indicated that the preference provision might not have been respected in processes they were a part of. This demonstrates a need for hiring managers to have a better understanding of how to apply the 3 provisions.

#### Mobility provision

83. Eligible Canadian Armed Forces members' and veterans' awareness of the mobility provision was reviewed by analyzing staffing action data where this provision was used by hiring managers. Graph 22 illustrates that between 2015–16 and 2018–19, applications from veterans using this provision increased 3-fold, while the percentage of Canadian Armed Forces member applicants was constant during the period. As well, internal advertisements increased by 16%.

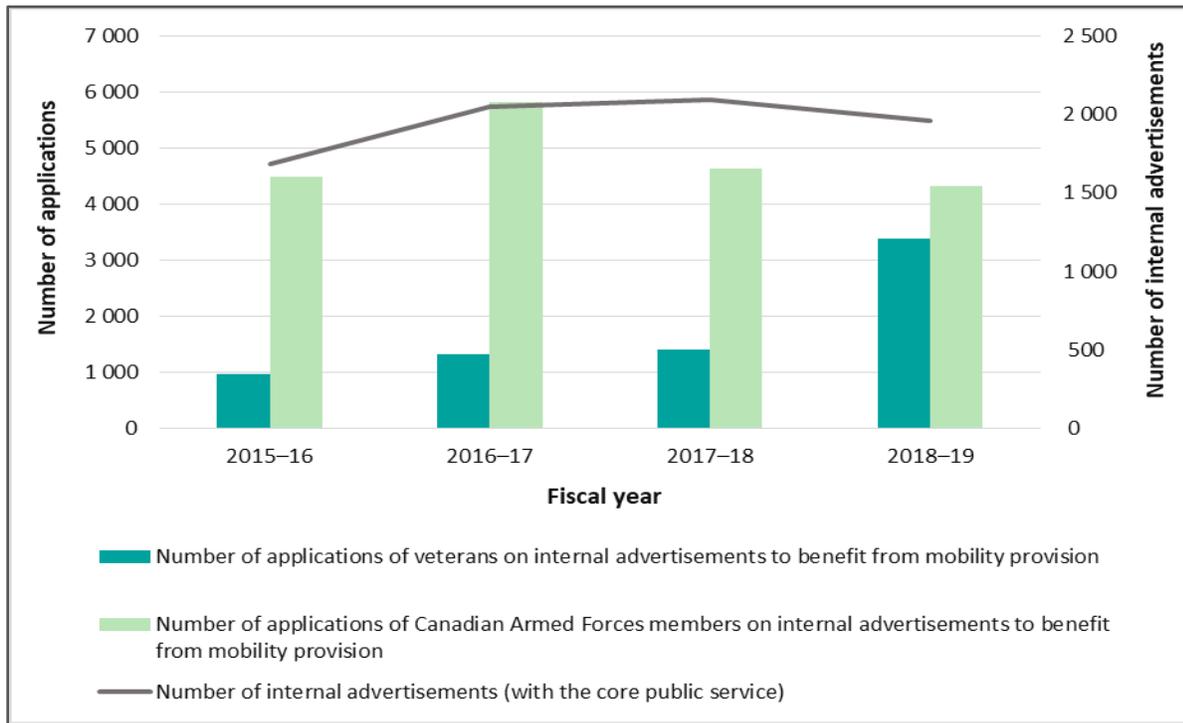
### Preference to veterans and Canadian citizens

In accordance with Section 39 (1) of the *Public Service Employment Act*, in an advertised external appointment process, any of the following people who meet the essential qualifications referred should be appointed ahead of other candidates, in the following order:

- a person in receipt of a pension by reason of war service
- a veteran or a survivor of a veteran
- a Canadian citizen, within the meaning of the *Citizenship Act*, in any case where a person who is not a Canadian citizen is also a candidate

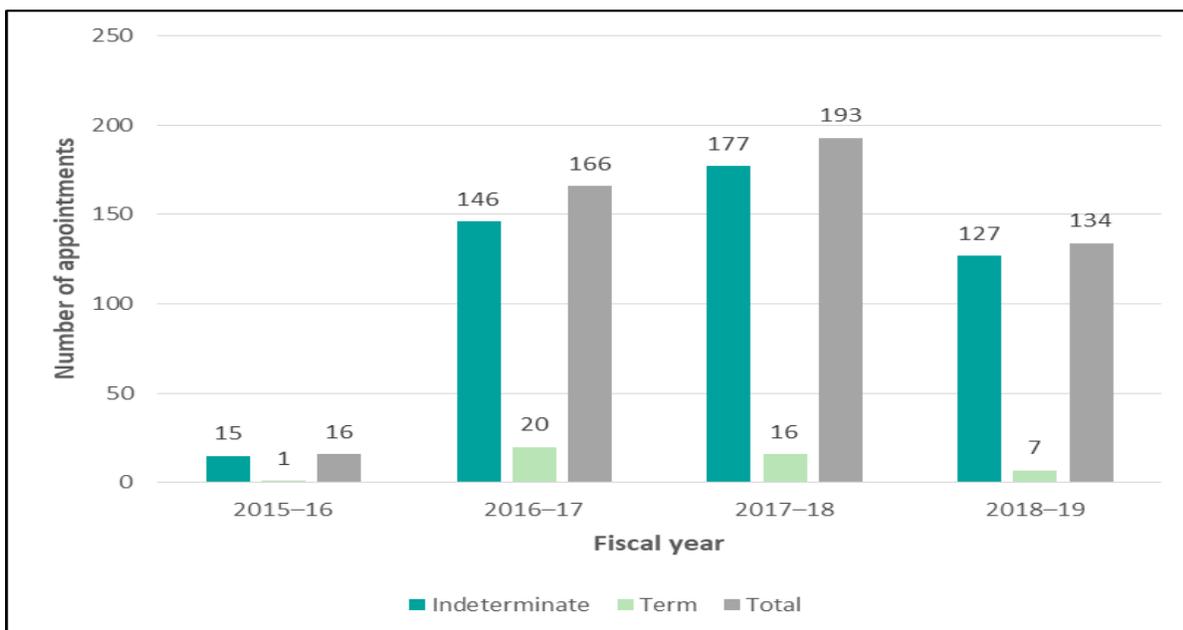
The System-Wide Staffing Audit, published in 2018, found that the order of preference was applied in 18 sampled external advertised appointment processes, where, in addition to Canadian citizens, there were veterans or non-Canadians who met the essential qualifications. Of these, the order of preference was respected in 13 appointment processes (61.9%) but was not respected in 5 appointment processes (23.8%), where another qualified candidate was appointed ahead of an eligible veteran or Canadian citizen.

Graph 22 - Comparison between annual distributions of mobility applicants and internal advertised processes



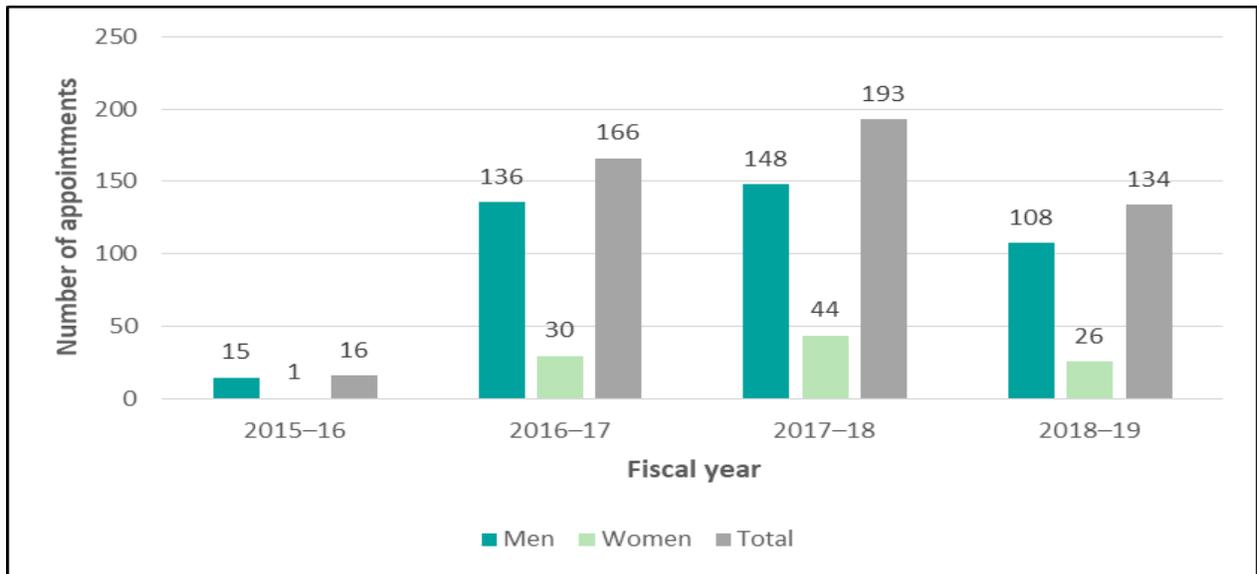
84. The data demonstrates that veterans are using the mobility provision to access internally advertised staffing processes. Overall, 509 individuals have been hired through the *Veterans Hiring Act* mobility provision, most for indeterminate appointments (see Graph 23).

Graph 23 – Annual breakdown of mobility appointments by status of employment



85. The evaluation found that women accounted for approximately 20% of veterans who were hired through the mobility provision (see Graph 24). It was noted that women made up 23% of the 44 individuals who were hired as terms (see Table 9). As well, 72% of hires were Anglophones while 28% were Francophones (see Graph 25).

Graph 24 – Annual breakdown of mobility appointments by sex



Graph 25 – Annual breakdown of mobility appointments by official language

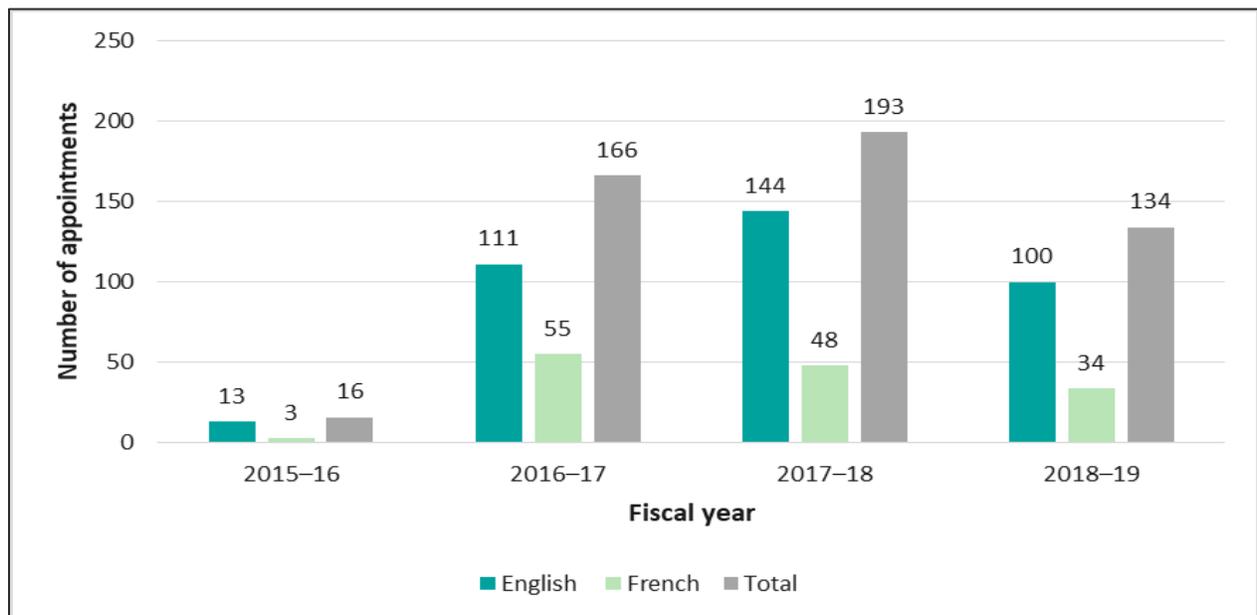


Table 9 - *Veterans Hiring Act* mobility appointments with respect to sex

	% Women	% Men
Canadian Armed Forces demographics	15.7%	85%
Mobility - Indeterminate positions	20%	80%
Mobility - Term positions	23%	77%

86. The top 5 departments and agencies that hired individuals through the mobility provisions represented 80% of all hires in that category (see Table 10). Over 4 years, the Department of National Defence hired 61% of all those hired using the mobility provision. The other 4 departments and agencies in the top 5 have had constant hiring over the 4-year period, with the exception of Environment and Climate Change Canada, which decreased from 6 hires in 2017–18 to 1 hire in 2018–19.

Table 10 – Departments that used the mobility provision in the hiring process

Mobility- top 5 departments	2015–16	2016–17	2017–18	2018–19	Total	% of total
National Defence (Public service employees)	10	93	127	80	310	61%
Public Services and Procurement	1	10	9	8	28	6%
Fisheries and Oceans Canada	0	9	10	9	28	6%
Royal Canadian Mounted Police (Public service employees)	0	10	8	8	26	5%
Environment and Climate Change Canada	0	5	6	1	12	2%
36 departments and agencies	5	39	33	28	105	20%
Total	16	166	193	134	509	100%

87. The use of the mobility provision appears to be more common in the regions, as approximately 54% of all hires through the mobility provision were for positions outside of the National Capital Region (see Table 11).

Table 11 - Annual breakdown of mobility hires by province and territory

Mobility – by province/territory	2015–16	2016–17	2017–18	2018–19	Total	% of total
National Capital Region (NCR)	4	69	97	62	232	46%

Mobility – by province/territory	2015–16	2016–17	2017–18	2018–19	Total	% of total
Nova Scotia	2	16	32	17	67	13%
Quebec (except NCR)	0	16	19	14	49	10%
Ontario (except NCR)	1	25	9	9	44	9%
British Columbia	0	8	11	15	34	7%
Alberta	2	15	9	4	30	6%
New Brunswick	2	6	4	5	17	3%
Manitoba	0	4	8	1	13	3%
Newfoundland and Labrador	0	4	0	3	7	1%
Prince Edward Island	1	0	1	3	5	1%
Saskatchewan	1	2	1	1	5	1%
Unknown	2	1	2	0	5	1%
Northwest Territories	1	0	0	0	1	0%
Yukon	0	0	0	0	0	0%
Nunavut	0	0	0	0	0	0%
Total	16	166	193	134	509	100%

88. Overall, the evaluation found that preference and mobility provisions are being applied in staffing processes. From 2015–16 to 2018–19, 868 veterans and Canadian Armed Forces members have been hired into the federal public service through these provisions. Most have been hired outside of the National Capital Region. Also, 20% of hires through these provisions have been women. Finally, the use of these provisions is primarily leading to permanent employment for eligible Canadian Armed Forces members and veterans.

#### Priority entitlements

89. Priority entitlements are rights provided for by the *Public Service Employment Act* to help people cope with career changes and life events by helping them access to federal public service job opportunities. There are a number of types of priority entitlements (see Figure 1).

Figure 1 – Types of priority appointments

Statutory	Regulatory
Outlined in the <i>Public Service Employment Act</i> (preference of persons with statutory priority entitlements)	Outlined in the <i>Public Service Employment Regulations</i>
Order of consideration for appointments	No order of consideration for appointments
<ol style="list-style-type: none"> <li>1. Canadian Armed Forces members released for medical reasons attributable to service</li> <li>2. Surplus employees within their own organization</li> <li>3. Employees returning from a leave / replacing an employee on leave</li> <li>4. Laid-off employees</li> </ol>	<ul style="list-style-type: none"> <li>• Canadian Armed Forces members released for medical reasons not attributable to service</li> <li>• Royal Canadian Mounted Police members discharged for medical reasons</li> <li>• Reinstatement</li> <li>• Relocation of spouse or common-law partner</li> <li>• Surplus employee from another organization</li> <li>• Surviving spouse or common-law partner if the death is attributable to the performance of duties</li> </ul>

90. The 2 types of priority entitlements that apply to medically released Canadian Armed Forces members are explained below. As soon as a Canadian Armed Forces member is medically released, they are eligible for regulatory entitlement and can activate this within 5 years of being released.

91. Regulatory entitlement. Eligible medically released Canadian Armed Forces members may activate their regulatory entitlement within 5 years of being released. Eligibility is limited only to members of the regular force, special force and reserve force on Class B service of more than 180 consecutive days, or Class C reserve service. This regulatory entitlement begins when the veteran is medically certified as ready to return to work.

92. Statutory entitlement. Medically released Canadian Armed Forces members who believe their medical release was attributable to service can apply to Veterans Affairs Canada for a determination decision. If Veterans Affairs Canada decides that the medical release was attributable to service, a statutory entitlement is granted to the veteran and they have 5 years from this determination to be hired as a statutory priority. The 5-year priority eligibility re-sets regardless of how long the veteran already spent as a regulatory priority. Eligibility applies to all Canadian Armed Forces members, including regular force, reserve force and special force members. This 5-year entitlement is the first in order of precedence (of all priority groups) and begins when the veteran is medically certified as ready to return to work.

93. These entitlements allow veterans to participate in internal and external advertised staffing processes, and are applied throughout an appointment process, up to the point an offer has been made.

#### Administration of priority entitlements

94. The Public Service Commission administers and oversees priority entitlements in accordance with the *Public Service Employment Act*. It also sets and interprets policies, directives, guides and procedures to support departments and agencies in administering priority entitlements. Home and hiring departments and agencies are expected to respect priority entitlement provisions, and are accountable for their role in administering them. All federal departments and agencies subject to the *Public Service Employment Act* (currently 75 departments and agencies) must consider persons with a priority entitlement before making an appointment decision. Persons with a priority entitlement are to be appointed ahead of all others — if they are found qualified for the position.

95. In total, 1 440 veterans released for medical reasons (attributable to service or not) activated their priority entitlement between July 1, 2015, and March 31, 2019, (see Table 12). The total number of hires, by type of priority, is provided in Table 13.

Table 12 – Registration of priority entitlement for veterans released for medical reasons

Period	Number of registrants
July 1, 2015, to March 31, 2016	545
April 1, 2016, to March 31, 2017	323
April 1, 2017, to March 31, 2018	306
April 1, 2018, to March 31, 2019	266
Total	1 440

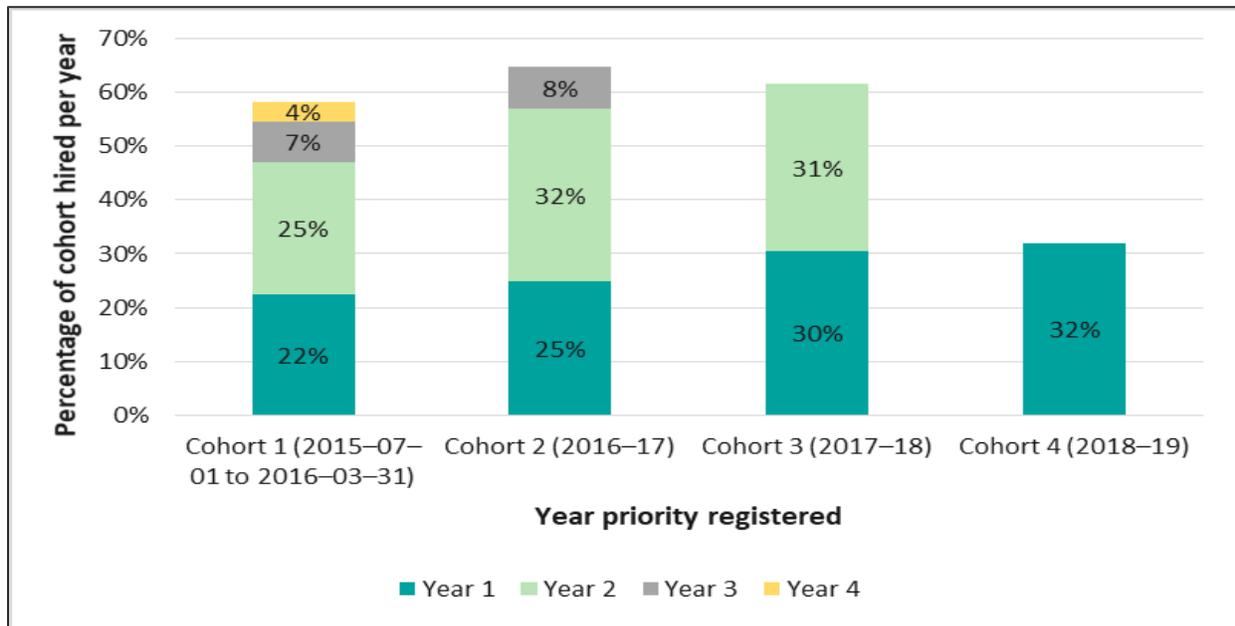
Table 13 – Annual breakdown of appointments of veterans with a priority<sup>10</sup>

Priority type	July 1, 2015, to March 31, 2016	April 1, 2016, to March 31, 2017	April 1, 2017, to March 31, 2018	April 1, 2018, to March 31, 2019	Total
Statutory	20	107	156	154	437
Regulatory	102	107	81	72	362
Total	122	214	237	226	799

<sup>10</sup> Data for 2015–16 is limited to 9 months, because the *Veterans Hiring Act* came into force on July 1, 2015.

96. The evaluation found that most priority appointments occur within the first 2 years of a veteran's eligibility (see Graph 26).

Graph 26: Appointment rate of veterans relative to the 5-year window for *Veterans Hiring Act* provision priority entitlement



97. The top 10 departments and agencies that hired individuals through the priority entitlement made 92% of all hires in that category between July 1, 2015, and March 31, 2019 (see Table 14), with the Department of National Defence accounting for 64%. It is interesting to note the consistency of the departments and agencies that have hired veterans through these provisions since 2015. This demonstrates awareness and use of the *Veterans Hiring Act* provisions to support veteran hiring into the federal public service. It also demonstrates that there is work to be done to encourage all departments and agencies to implement the *Veterans Hiring Act* provisions.

Table 14 - Departments that used the priority entitlement provision in the hiring process, July 1, 2015 to March 31, 2019

Priority – top 10 departments	Overall	% of total
National Defence (public service employees)	514	64%
Canada Revenue Agency (non <i>Public Service Employment Act</i> )	34	4%
Employment and Social Development Canada	31	4%
Veterans Affairs Canada	29	4%
Fisheries and Oceans Canada	28	4%
Correctional Service Canada	25	3%

Priority – top 10 departments	Overall	% of total
Public Services and Procurement Canada	21	3%
Shared Services Canada	19	2%
Royal Canadian Mounted Police (public service employees)	17	2%
Health Canada	13	2%
Other departments and agencies	68	8%
Total	799	100%

Statutory entitlements

98. Between April 1, 2015 and March 31, 2019, 8 200 veterans received a medical release.<sup>11</sup> Of these, 3 086 applied to the Veterans Affairs Canada’s Service Delivery Branch for a determination on whether their medical release was attributable to service.

99. Based on data provided by the Veterans Affairs Canada Service Delivery Branch for the period from 2015–16 to 2018–19, of the 3 086 veterans who applied for a determination on whether their medical release was attributable to service, 2 668 (86%) were granted a statutory entitlement. As of June 1, 2019, only 633 (23.7%) of the 2 668 veterans whose release was attributable to service have activated their statutory priority status.

100. Of the 2 668 veterans whose release was attributable to service, approximately 50% are engaged in the Veterans Affairs Canada Rehabilitation Program. This could partially explain why only 633 (23.7%) have activated their statutory priority status. As well, 222 of the 2 668 veterans have completed the program and have been deemed to have Diminished Earnings Capacity. These individuals are receiving Income Replacement Benefits.

101. As well, the literature review revealed that between 2015 and 2018, the total number of Canadian Armed Forces releases increased by 32%. More specifically, releases for non-medical reasons have climbed by 65%, while those for medical releases have decreased by 6%. In the medium term, this might change the balance between those with priority entitlements (statutory and regulatory) versus those with *Veterans Hiring Act* provisions (mobility and preference). In addition, more pressure may be put on the system due to the increasing number of releasing Canadian Armed Forces members, combined with those who have already released and not yet activated their priority entitlement.

---

<sup>11</sup> Calculated from Regular Force and Primary Reserve Releases by Release Year (VAC Statistics Directorate) compiled from Department of National Defence Release Data

## Regulatory entitlements

102. The evaluation assessed the extent to which veterans with a regulatory entitlement registered in the Priority Information Management System and were appointed to positions in the federal public service. A total of 853 veterans with a regulatory entitlement registered in the Priority Information Management System. Of these, 362 (42%) were appointed into federal public service positions between July 1, 2015, and March 31, 2019. The number of appointments of veterans with regulatory entitlements increased by 37% between 2015–16 and 2018–19 (weighted average).

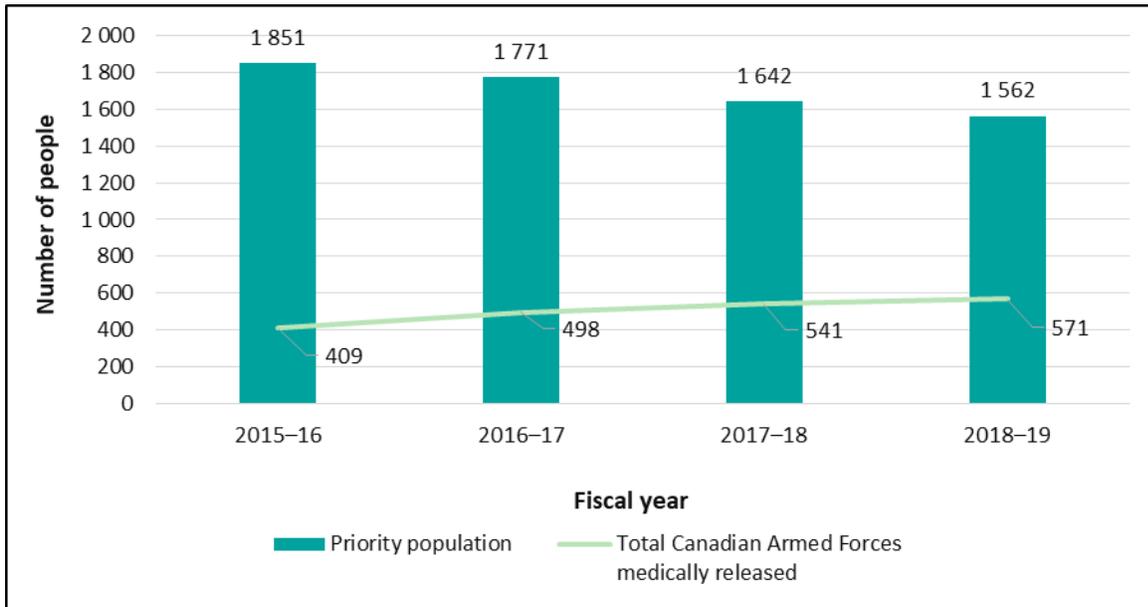
## Priority entitlements and military ranks

103. To explore the distribution of veterans with priority entitlements according to their military rank, the evaluation obtained data on the percentage of officers and non-commission members who registered in the Priority Information Management System, as well as those who were appointed to positions within the federal public service. Data from the Public Service Commission's Priority Information Management System and from Department of National Defence / Canadian Armed Forces that covers the period between July 2015 and October 2017 shows that 80% of non-commission members and 20% of officers activated their priority entitlement. More specifically, the ranks of corporals and sergeants (non-commissioned) make up 60% of veterans who activated statutory and regulatory entitlements. The veterans who retired at the corporal, master corporal, sergeant and warrant officer level made up 75% of those who obtained public service jobs via priority entitlement during that period. For information on survey respondents by military rank please see Annex 4.

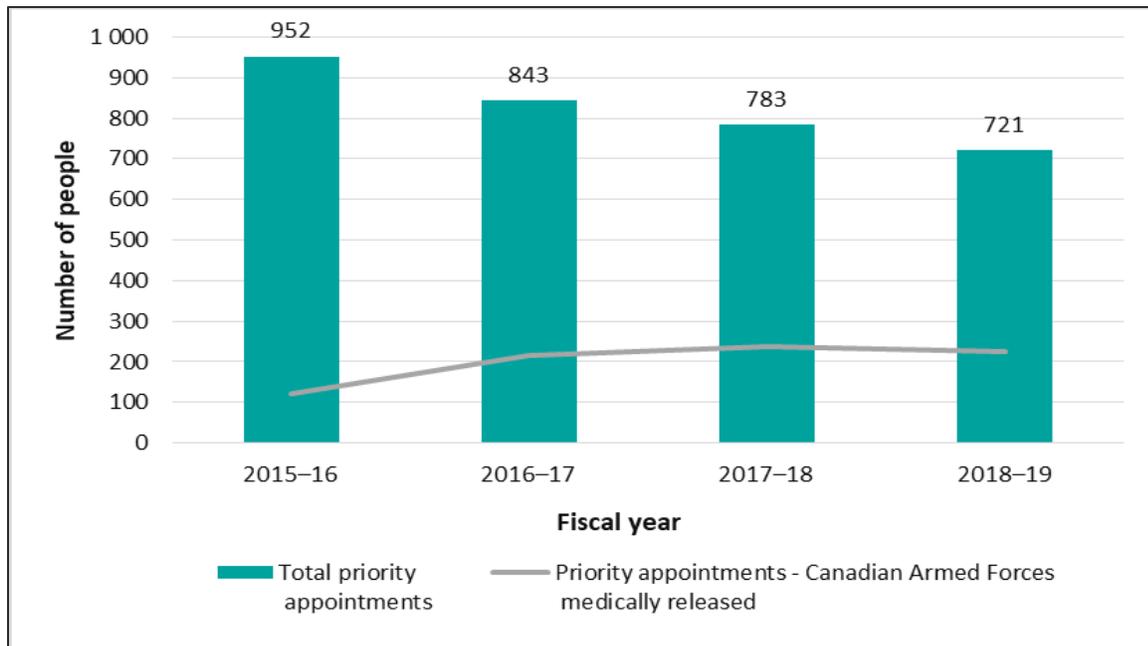
## Veteran priority hires compared to all other types of priority hires

104. The evaluation compared the number of veterans registered in the priority system and number of hires to the overall priority population. Graph 27 provides an overview of the overall number of persons with a priority entitlement (including veterans) since 2015–16. Graph 28 provides an overview of the overall number of persons with a priority entitlement who were hired, as well as the veteran component.

Graph 27 – Overall population with priority entitlements and the veteran component



Graph 28 – Overall appointment of population with priority entitlements and the veteran component



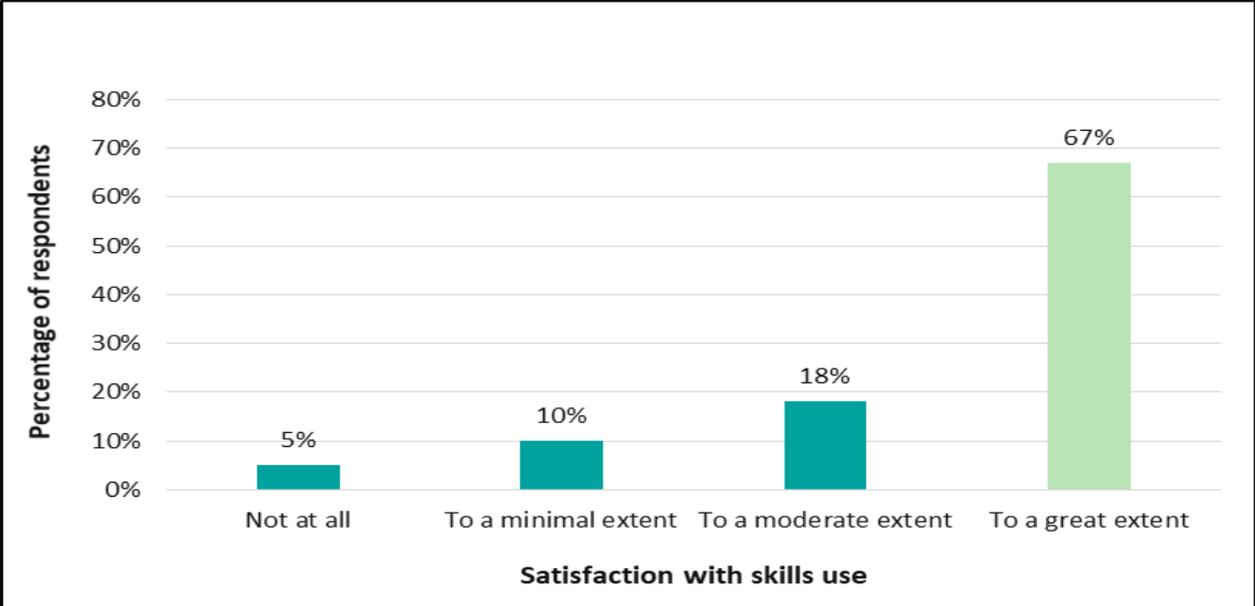
105. The data indicates that veterans made up 22% of the overall priority inventory in 2015-16, rising to 37% in 2018-19. During the same period, veterans made up 12% of all priority hires in 2015-16, increasing to 31% in 2018-19.

106. As well, since 2015–16, there have been 176 377 priority clearance requests made by hiring managers through their departmental staffing advisors to the Public Service Commission. During that same period, 3 299 persons with a priority entitlement were hired. This means that 2% of priority clearance requests ended up with the appointment of a person with a priority entitlement.

4.4 To what extent are veterans appointed to the federal public service applying their skills and making meaningful contributions to the work environment?

107. The evaluation found that 85% of the 335 veterans who responded to the evaluation survey and obtained jobs in the federal public service believed their skills were being used to a great or moderate extent in their work environment (see Graph 29). The positive results for this indicator demonstrate that veterans hired into the federal public service are satisfied that their skills are valued in the workplace.

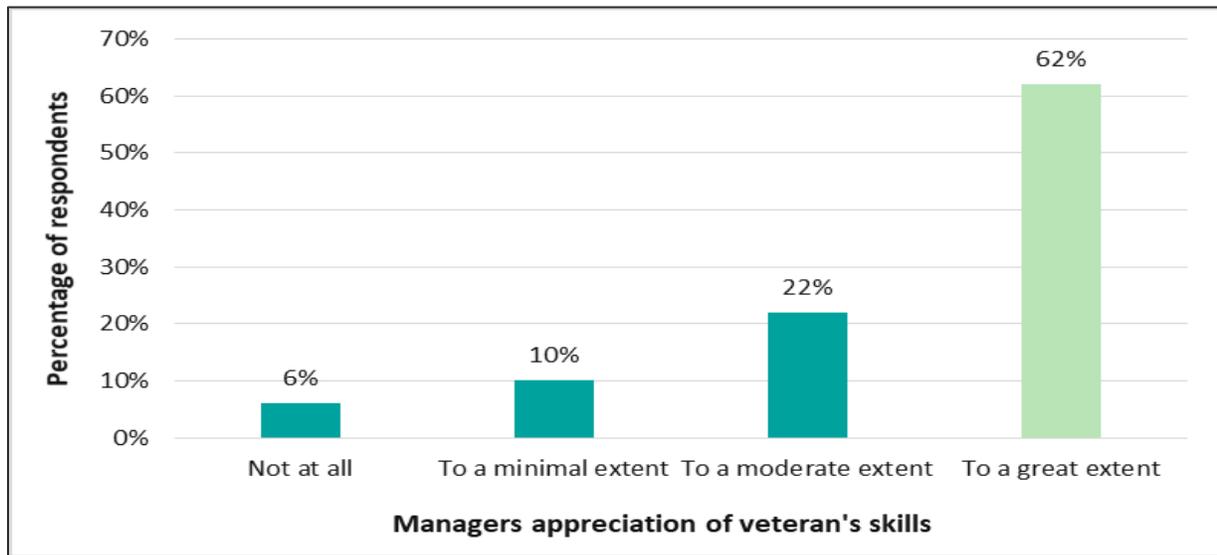
Graph 29 – Veterans’ satisfaction with the use of their skills in the workplace, n=335



108. While those who obtained jobs were generally satisfied that their skills and abilities were valued in the workplace, survey respondents indicated that there were some barriers to having their skills and experience recognized in the application process. The most common issues related to education requirements for positions, and certain merit criteria that were perceived to give federal public servants greater access to these opportunities.

109. The evaluation also assessed the extent to which respondents believed their immediate supervisor appreciated their skills. Graph 30 demonstrates that 84% of respondents believed their manager/supervisor valued their skills and their contribution to the workplace to a moderate or great extent. This demonstrates that priority veteran hires are making a meaningful contribution, and that their skills, competencies and experience are being valued in the workplace.

Graph 30 – Managers/supervisors value of veterans’ skills in the workplace, n=335



110. With respect to appointments made through preference and mobility, the evaluation obtained data on the extent to which those who have been hired remain in the public service and the extent to which they have been promoted. It is important to note that the evaluation was only able to obtain enough data to complete this type of analysis for the cohort of preference and mobility hires (227 individuals) recruited into indeterminate or term positions during the 2016–17 fiscal year. Most of the 227 individuals in this cohort were hired into the AS (Administrative Services), EG (Engineering and Scientific Support), CR (Clerical and Regulatory) and GT (General Technical) occupational groups. Between March 31, 2017, and March 31, 2019, approximately 12% of the cohort was promoted. As at March 31, 2019, the data also indicates that approximately 1 in 10 hires had left the public service or taken leave without pay. This means that more than two-thirds remained in the occupational group they were hired into. It is also important to mention that the evaluation team was not able to provide an analysis on the career progression of Canadian Armed Forces members who were hired through the priority entitlement provision, because the Priority Information Management System cannot track them once they are hired.

4.5 To what extent are there alternative ways or lessons learned that might be applied to achieve the same results?

111. The Assistant Deputy Minister (Review Services) evaluation report on the military transition program found that “the existence of similar and often overlapping programs within Canadian Armed Forces, Veterans Affairs Canada and Service Income Security Insurance Plan (SISIP) add to the complexity of the transition process. In particular, the existence of similar income support and vocational rehabilitation programs created confusion and difficulties for members, veterans and program staff.” This factor, combined with the complexities of the federal public service staffing environment, can create an overwhelming transition experience.

112. Survey respondents provided a number of comments on opportunities to improve support to veterans and eligible Canadian Armed Forces members in accessing federal public service jobs. These are summarized below.

---

**Opportunities for improvement**

- Providing training and improving awareness for releasing Canadian Armed Forces members and veterans, and coordination between Veterans Affairs Canada, Canadian Armed Forces and the Public Service Commission would make it easier for members and veterans to transition into federal public service jobs. Veterans could benefit from better coordination in learning how to apply for jobs, and how to validate or obtain second language results.

---

- Federal public service employment opportunities could be more accessible and better advertised. Veterans would also benefit from having better translation tools that convert military experience into public service qualifications. Also, selection processes are seen as quite lengthy, which may deter potential applicants from applying.

---

- Enable veterans and eligible Canadian Armed Forces members to navigate the public service job application process. This process is completely different from how military human resources are managed, which affects a veteran's ability to understand the public service staffing system.

---

113. The evaluation identified a need for a coordinated approach and strategy that brings together the Department of National Defence / Canadian Armed Forces, Veterans Affairs Canada, the Public Service Commission, and key departments and agencies to fully achieve the benefits of implementing the *Veterans Hiring Act*. They should coordinate their efforts, and share best practices, such as the support that Department of National Defence staffing advisors and human resources advisors give to hiring managers to educate them on hiring veterans. The Canada School of Public Service could also contribute by developing and delivering enhanced training to service delivery employees, hiring managers and human resources professionals so that they are aware of how the *Veterans Hiring Act* provisions should be applied.

114. In interviews, a number of measures were also suggested to strengthen appointments in the federal public service through the *Veterans Hiring Act* provisions. For example, similarly to other federal recruitment programs, a mentorship program could be created for veterans after appointment to ease the cultural shift from Canadian Armed Forces to the federal public service.

115. As well, efforts could be coordinated to establish goals and track performance. There has not been any systematic sharing of performance information among the 3 main departments and agencies leading *Veterans Hiring Act* efforts. This is critical to determine whether success is being achieved in supporting veteran hiring across the system.

116. Lessons could be drawn from work on related initiatives, such as the Federal Internship for Canadians with Disabilities, and from related measures to support hiring 5 000 persons with disabilities over 5 years. Several interviewees identified the potential to develop an internship-type program for Canadian Armed Forces members who are transitioning, to support them in obtaining federal public service experience before they leave the Canadian Armed Forces.

#### 4.6 *Veterans Hiring Act* implementation alignment with government roles and responsibilities

117. *Veterans Hiring Act* initiatives are aligned with Government of Canada priorities, roles and responsibilities for the following reasons:

- The Government of Canada has established its responsibility to ensure veterans have access to a broad range of programs and services in recognition of their service to Canada, and to ensure their optimal independence, health and well-being as they transition to civilian life. The goal is to lead by example by providing veterans with greater employment opportunities within the federal public service.
- The mandate letter from the Prime Minister to the Minister of Veterans Affairs and Associate Minister of National Defence, issued on December 13, 2019 states: "you will continue to ensure that the Government lives up to its sacred obligation to our Veterans and their families. You will continue to ensure that Veterans receive the respect, support, care and economic opportunities that they deserve."<sup>12</sup>

118. In interviews, senior officials believed that the *Veterans Hiring Act* provisions are relevant, necessary and aligned with government priorities and roles and responsibilities. Many interviewees underscored the fact that this is rooted in legislation and therefore not optional. The *Public Service Employment Act* provides access rights to veterans and eligible Canadian Armed Forces members for employment opportunities with the federal public service. The Public Service Commission helps federal public service departments and agencies meet their obligations under the *Public Service Employment Act*.

---

<sup>12</sup> Prime Minister (2019). [Minister of Veterans Affairs and Associate Minister of National Defence Mandate Letter](#). Accessed February 6, 2020

119. Survey respondents expressed concern about the complexity and growing number of programs and services in place to support them and their delivery through multiple departments and agencies. The multiplicity of organizations involved may lead to barriers for veterans to understand how they may benefit from one or more programs if they are not well coordinated. It is at times difficult for veterans to understand eligibility criteria, and successfully apply to them. This is especially true if a veteran needs more than 2 years to recover from a medical issue. In this case, all advertised positions that require at least 2 years of recent experience become inaccessible for a veteran. This concern was also raised in the 2014 report of the Standing Senate Committee on National Security and Defence Subcommittee on Veterans Affairs, which asserted that “[m]ore work is needed “[...] to streamline and coordinate the various [...] transition programs and services.”<sup>13</sup>

120. The evaluation found that *Veterans Hiring Act* amendments to the *Public Service Employment Act* are relevant and aligned with Government of Canada roles, responsibilities and priorities. Employment support to veterans and eligible Canadian Armed Forces members is embedded in federal legislation, and the Public Service Commission is responsible for ensuring that *Veterans Hiring Act* provisions are respected. This evaluation also found there is a need to continue building and enhancing federal public service capacity by hiring veterans and eligible Canadian Armed Forces members. This may be done by training hiring managers and informing them of the potential of this workforce and the need to meet legislative requirements during an appointment process. There is also a need to streamline and enhance coordination of the programs and services that the federal public service delivers to support the employment of veterans and eligible Canadian Armed Forces members.

#### 4.7 Continuing need for implementing the *Veterans Hiring Act* provisions

121. The federal public service benefits from the skills and competencies eligible Canadian Armed Forces members and veterans have acquired through military training and experience. The studies reviewed by the evaluation team all focused on the importance of employment as a key determinant to veteran “health and well-being” and found that “veterans who are not working are more likely to report difficulty adjusting to civilian life than those who are.”<sup>14</sup> The issue of employing released members of national armed forces is something that governments around the world aim to address.<sup>15</sup>

---

<sup>13</sup> Standing Senate Committee on National Security and Defence (2014). [The Transition to Civilian Life of Veterans](#). Page 36. Accessed June 19, 2019

<sup>14</sup> MacLean, M. B., and al. (2019). Labour market outcomes of Veterans. *Journal of Military, Veteran and Family Health* 5(1) 2019, page 59. doi:10.3138/jmvfh.2017-0016

<sup>15</sup> Aiken, A., and Buitenhuis, A. (2011). [Supporting Canadian Veterans with Disabilities: A Comparison of Financial Benefits](#). p. xi. Accessed June 21, 2019

122. In Canada, there are approximately 650 000 veterans.<sup>16</sup> In its 2017–18 annual report, the Public Service Commission noted that “medically released veterans are the only priority entitlement group whose population is steadily rising, now accounting for 33% of all individuals with a priority entitlement.”<sup>17</sup>

123. A recent study revealed that almost 92% of veterans need employment after they are released from the military.<sup>18</sup> On average, Canadian Armed Forces members take their release “at 40 years of age, and therefore still have many years remaining in their working lives before they retire.”<sup>19</sup> The evaluation found that access to public service jobs through the *Veterans Hiring Act* provides an avenue to address veteran employment needs.

124. Transitioning from military to civilian life can be a challenging experience for those looking to find a new profession and meaningful work. Military and civilian workplaces have different cultural environments. In civilian workplaces, it is generally the responsibility of individuals to manage their career. People regularly change jobs or seek new employment opportunities. The situation is different for Canadian Armed Forces members. While in the military, a Canadian Armed Forces member’s career is managed by career managers, and work assignments are generally identified for them based on operational needs. As a result, many releasing Canadian Armed Forces members have little or no experience with civilian job application processes, résumé development and job interview preparation. In this evaluation, we heard that Department of National Defence HR (Civilian) had put in place 2 courses for Canadian Armed Forces members, their families and veterans on preparing for interviews, as well as on drafting cover letters and résumés.

125. In 2014, the subcommittee on Veterans Affairs of the Standing Senate Committee on National Security and Defence released a report underscoring that veterans should not face unemployment post-service. This committee believed that the “least Canada can do is help them plan and prepare for post-service civilian employment and assist them in their search for good, well-paid public and private sector jobs.”<sup>20</sup> This is why the Senate Committee recognized the support that both the public and the private sectors provided transitioning military personnel and veterans, and considered that the “assistance they offer former Canadian Armed Forces members in finding meaningful civilian employment post-release is most valuable.”<sup>21</sup>

---

<sup>16</sup> Veterans Affairs Canada. [Facts and Figures. Table 1.1 Estimated Veteran Population by Province](#)

<sup>17</sup> Public Service Commission. [Annual Report 2017–18: Building Tomorrow's Public Service Today](#). Page 14. Accessed June 25, 2019.

<sup>18</sup> Veterans Affairs Canada. [Evaluation of Case Management Services – March 2019](#). Accessed September 16, 2019

<sup>19</sup> House of Commons (2019). [Veterans: A Valuable Resource for the Federal Public Service. Report of the Standing Committee on Government Operations and Estimates](#), Page 14. Accessed June 20, 2019

<sup>20</sup> Standing Senate Committee on National Security and Defence (2014). [The Transition to Civilian Life of Veterans](#). Page 35-36. Accessed June 19, 2019

<sup>21</sup> Standing Senate Committee on National Security and Defence (2014). [The Transition to Civilian Life of Veterans](#). Page 6. Accessed June 19, 2019

126. As well, many government reports have addressed this issue by highlighting the importance and the need for providing veterans with civilian job opportunities, in particular in the federal public service. The most recent study is the June 2019 report of the House of Commons' Standing Committee on Government Operations and Estimates, which recommended "the promotion of the value of hiring veterans, especially in the federal public service, and the provision of training to public service managers and human resources specialists on the skills and qualifications of military members, so that those managers and specialists can identify civilian equivalents" (Recommendation 11).<sup>22</sup>

## 5.0 Conclusion

127. In conclusion, the implementation of the *Veterans Hiring Act* has provided employment opportunities that did not previously exist for eligible Canadian Armed Forces members and veterans. Since July 2015, the number of veterans and eligible Canadian Armed Forces members applying to internal and external staffing processes has been increasing. Between July 1, 2015 and March 31, 2019, there have been 359 appointments through the preference provision, and 509 through the mobility provision. Medically released Canadian Armed Forces members have benefited from the statutory and regulatory priority entitlements provided to them. Between July 2015 and April 2019, 1 440 medically released Canadian Armed Forces members activated their priority entitlement, and 799 were appointed to federal public service positions.

128. Most preference and mobility appointments have been made in the regions outside of the National Capital Region. This is a positive outcome, as many Canadian Armed Forces members retire across the country, and it is important that they have access to federal public service employment in the regions. Also, women make up 20% of all hires under these provisions, which is higher than their workforce representation within the military at 15.7%.

129. While progress has been made, there is a need to develop an overall strategy and outreach program across the federal public service to inform eligible Canadian Armed Forces members and veterans of the opportunities available to them. There is also a need to educate Veterans Affairs Canada service delivery employees, human resources advisors, and hiring managers across the system. This is important because 8 departments and agencies represent 80% of all hires under the *Veterans Hiring Act* provisions. As well, until now, initiatives undertaken have been organization-specific, such as Veterans Affairs Canada's goal to have 10% of its workforce be veterans. There are opportunities to strengthen the implementation of the *Veterans Hiring Act* and increase the number of eligible Canadian Armed Forces members and veterans hired throughout the federal public service.

---

<sup>22</sup> House of Commons (2019). [Veterans: A Valuable Resource for the Federal Public Service. Report of the Standing Committee on Government Operations and Estimates](#), Page 2. Accessed June 20, 2019

130. Veterans Affairs Canada, the Public Service Commission and Department of National Defence / Canadian Armed Forces could enhance information sharing and coordination of performance measurement strategies. For example, this evaluation found linkages between the programs that Canadian Armed Forces members access during transition, their ability to work and their use of certain Veterans Affairs Canada benefits. This is particularly important for medically released Canadian Armed Forces members who register in the priority system.
131. There is also an opportunity to provide better support to eligible Canadian Armed Forces members and veterans who are interested in working for the federal public service. Translating the skills, abilities and competencies that members obtain during their military service into terms recognized by federal public service hiring managers would be an important first step. This is particularly important for medically released veterans who have to identify which occupational classifications they are interested in when they register in the Priority Information Management System.
132. Finally, those who have obtained jobs through priority entitlement believe their skills and competencies are being used in the federal public service, and their managers and supervisors appreciate the talents they bring to their jobs and teams. Efforts to improve the implementation of the *Veterans Hiring Act* are essential to increasing the hiring of veterans and eligible Canadian Armed Forces members as part of the broader Government of Canada commitment to build a diverse and inclusive federal public service. Canada's veterans are a rich source of talent, with valuable knowledge, skills and experience and a demonstrated commitment to the Canadian society.

## 6.0 Recommendations

133. The following recommendations are designed to improve implementation of the *Veterans Hiring Act* across the federal public service.
134. Recommendation 1. It is recommended that the Public Service Commission, Veterans Affairs Canada and Department of National Defence - Canadian Armed Forces Transition Group develop an integrated approach to facilitate the understanding and implementation of the *Veterans Hiring Act* provisions across the federal public service.
135. Recommendation 2. It is recommended that the Public Service Commission, Veterans Affairs Canada and Department of National Defence - Canadian Armed Forces Transition Group develop an integrated awareness and communications strategy to provide veterans, Canadian Armed Forces members, and Veterans Affairs Canada and Canadian Armed Forces front line service delivery employees with timely and appropriate information on the *Veterans Hiring Act* provisions.
136. Recommendation 3. It is recommended that the Public Service Commission, Veterans Affairs Canada and Department of National Defence - Canadian Armed Forces Transition Group work together to increase awareness of the *Veterans Hiring Act* provisions for public service hiring managers and human resource advisors.

137. Recommendation 4. It is recommended that the Public Service Commission, Veterans Affairs Canada and Department of National Defence - Canadian Armed Forces Transition Group collaborate to explore how military skills and experiences could be recognized by the federal public service to support better hiring outcomes.

## 7.0 Management response and action plan

Management response and action plan			
Recommendation	Response and planned action	Office of primary interest	Estimated completion date
<p>Recommendation 1: It is recommended that the Public Service Commission (PSC), Veterans Affairs Canada (VAC) and Department of National Defence (DND) - Canadian Armed Forces Transition Group (CAF-TG) develop an integrated approach to facilitate the understanding and implementation of the <i>Veterans Hiring Act</i> provisions across the federal public service.</p>	<p>PSC, VAC and DND – CAF TG (the partners) agree with recommendation 1.</p> <p>1.1 The partners will establish a new governance structure that will support the development of an integrated approach to facilitate the understanding and implementation of the VHA provisions across the public service.</p> <p>Working in collaboration with the partners, the PSC will conduct a review of existing committees; develop a new governance structure comprised of multiple collaboration levels; and develop terms of reference as required.</p> <p>1.2 To ensure an efficient collaboration, the partners will develop a document that outlines roles and responsibilities to facilitate the understanding and implementation of the priority entitlement provisions of the VHA.</p>	<p>OPI: The PSC will take the lead on this action item. The work will be completed in collaboration with partners.</p> <p>OSIs: DND – CAF TG, VAC.</p>	<p>1.1 Q1 2020-2021</p> <p>1.2 Q4 2020-2021 PSC, VAC and DND – CAF TG</p> <p>1.3 Q3 2020-2021 (Regular Progress Reports)</p>

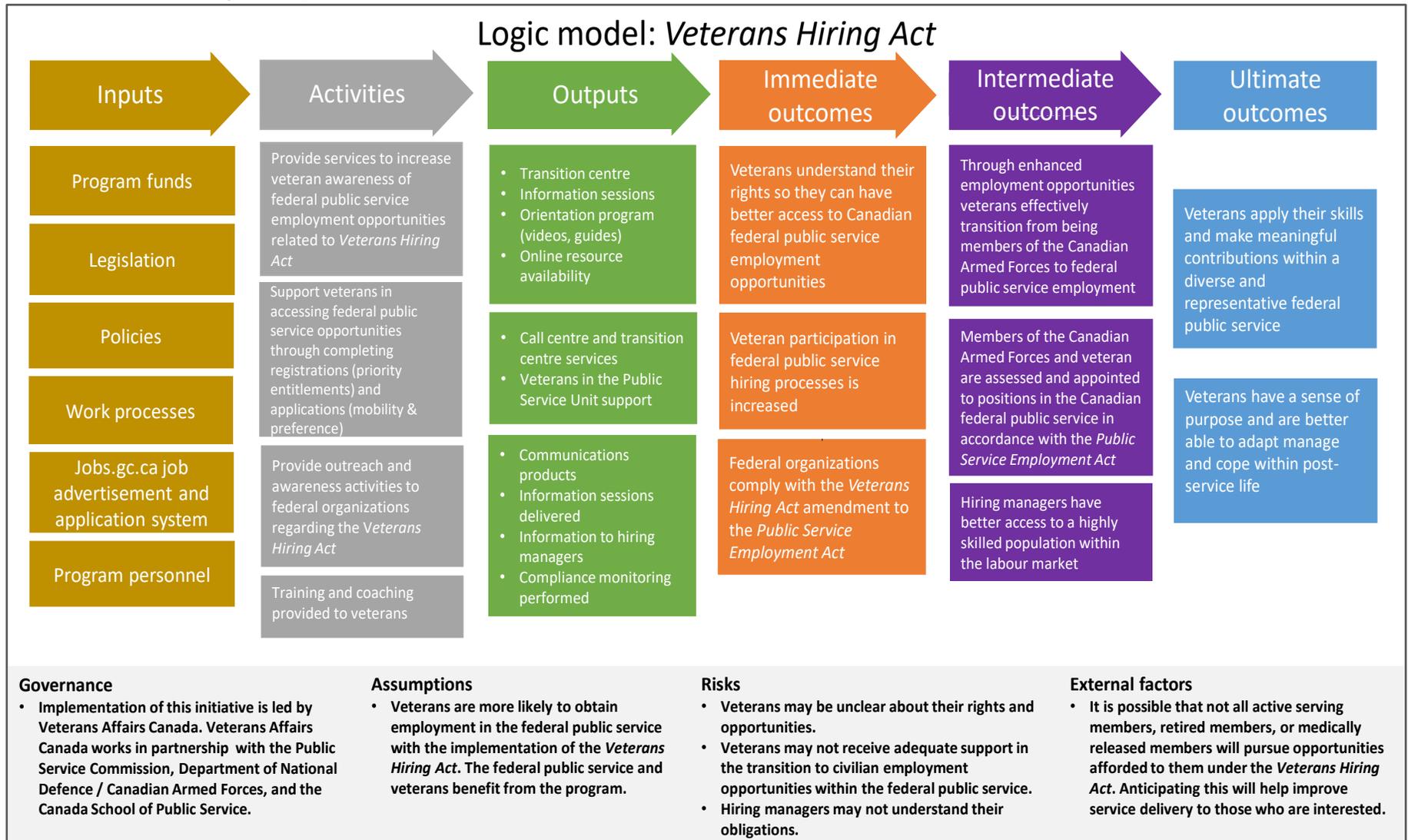
Management response and action plan			
Recommendation	Response and planned action	Office of primary interest	Estimated completion date
	<p>1.3 Through the governance structure, the partners will develop, implement and monitor action plans to ensure measurable desired outcomes. Action plans, initiatives and desired outcomes will be mindful of, and adapt to, the changing needs of Veterans. Partners will also leverage the governance to explore and create new opportunities to work inter-departmentally and share best practices.</p>		
<p>Recommendation 2: It is recommended that the Public Service Commission, Veterans Affairs Canada and Department of National Defence - Canadian Armed Forces Transition Group develop an integrated awareness and communications strategy to provide veterans, Canadian Armed Forces members, and Veterans Affairs Canada and Canadian Armed Forces front line service delivery employees with timely and appropriate information on the <i>Veterans Hiring Act</i> provisions.</p>	<p>The partners agree with recommendation 2.</p> <p>2.1 The partners will develop an integrated and multi-year communications strategy with implementation timelines designed to facilitate the provision of timely and appropriate information to Veterans, CAF members as well as DND – CAF-TG and VAC front line service employees across the country regarding the VHA provisions.</p> <p>Once established, the strategy and messaging will be continuously adjusted to ensure alignment with priorities and the federal public service environment.</p>	<p>OPIs: The DND – CAF TG and VAC will take the lead on this action item.</p> <p>OSI: The work will be conducted in collaboration with the PSC.</p>	Q4 2020-2021

Management response and action plan			
Recommendation	Response and planned action	Office of primary interest	Estimated completion date
<p>Recommendation 3: It is recommended that the Public Service Commission, Veterans Affairs Canada and Department of National Defence - Canadian Armed Forces Transition Group work together to increase awareness of the <i>Veterans Hiring Act</i> provisions for public service hiring managers and human resource advisors.</p>	<p>The partners agree with recommendation 3. 3.1 The partners will develop an integrated and multi-year communications strategy with implementation timelines to facilitate the provision of information on the VHA provisions for public service hiring managers and human resources professionals across the country.</p> <p>Once established, the strategy and messaging will be continuously adjusted to ensure alignment with priorities and the federal public service environment.</p>	<p>OPI: The PSC will take the lead on this action item. The work will be completed in collaboration with partners.</p> <p>OSIs: DND-CAF TG and VAC</p>	<p>Q2 2020-2021</p>
<p>Recommendation 4: It is recommended that the Public Service Commission, Veterans Affairs Canada and Department of National Defence - Canadian Armed Forces Transition Group collaborate to explore how military skills and experiences could be recognized by the federal public service to support better hiring outcomes.</p>	<p>The partners agree with recommendation 4.</p> <p>4.1 The partners will work collaboratively to explore, develop and implement solutions to best support CAF members and Veterans in their career transition to the federal public service to support better hiring outcomes. Initiatives will cover the following themes:</p> <p>a) Tools</p> <p>The partners will continue to develop and enhance tools to better facilitate the understanding of military skills and experiences for federal public service employment. They will also continue to provide, maintain and enhance online resources that</p>	<p>a) OPIs: DND – CAF TG and VAC OSI: PSC</p> <p>b) OPIs: VAC and DND – CAF TG OSI: PSC</p> <p>c) OPI: PSC OSIs: VAC, DND – CAF TG</p>	<p>Q4 2021-2022 (On-going with regular progress reports)</p>

Management response and action plan			
Recommendation	Response and planned action	Office of primary interest	Estimated completion date
	<p>support transitioning members and veterans.</p> <p>b) Education</p> <p>i. The partners will continue to inform and train CAF members and veterans on how to convey their experience, competencies and skills to allow federal public service HR professionals and hiring managers better understand and consider military skills and experience to fill their positions.</p> <p>ii. The partners will also enable hiring managers and human resources professionals to better understand the military experience and its potential transferability into federal public service jobs.</p> <p>c) Staffing process</p> <p>The PSC will review portions of hiring practices that impact transitioning CAF members, veterans and persons with a priority entitlement to streamline processes where possible and assist public service managers and human resource professionals with their recruitment strategies. Initiatives designed to streamline the staffing process will be leveraged as appropriate.</p>		



Annex 1: Veterans Hiring Act logic model



Annex 2: Evaluation matrix

Evaluation questions	Indicators	Methods/Source
<b>Relevance</b>		
Continued need for the program		
1.1 To what extent is there a continuing need for the provisions established by the <i>Veterans Hiring Act</i> ?	1.1.1 The extent to which veterans benefit from the provisions of the <i>Veterans Hiring Act</i> and obtain public service employment.  1.1.2 Assessment of the advantages and disadvantages if the <i>Veterans Hiring Act</i> did not exist (such as opportunity cost)	<ul style="list-style-type: none"> <li>• Staffing data</li> <li>• Document review</li> <li>• Survey results</li> <li>• Interviews</li> </ul>
1.2 To what extent are the provisions established by the <i>Veterans Hiring Act</i> aligned with government priorities, roles and responsibilities?	1.2.1 Degree of alignment of the provisions established in the <i>Veterans Hiring Act</i> with government priorities, roles and responsibilities (both Public Service Commission and Veterans Affairs Canada).	<ul style="list-style-type: none"> <li>• Key government documents</li> <li>• Document review</li> <li>• Interviews</li> </ul>
1.3 Do other related government programs impact the implementation of the <i>Veterans Hiring Act</i> ?	1.3.1 The extent to which government programming has impacted veteran hiring (for example Phoenix).	<ul style="list-style-type: none"> <li>• Staffing data</li> <li>• Document review</li> <li>• Survey results</li> <li>• Interviews</li> </ul>
<b>Effectiveness</b>		
Immediate outcomes		

Evaluation questions	Indicators	Methods/Source
2.1 To what extent are currently serving Canadian Armed Forces members and veterans aware of the <i>Veterans Hiring Act</i> provisions that support them in accessing federal public service employment opportunities?	2.1.1 The extent to which currently serving Canadian Armed Forces members and veterans are aware of the provisions of the <i>Veterans Hiring Act</i> and use provisions in applying to public service.	<ul style="list-style-type: none"> <li>• Staffing data</li> <li>• Document review</li> <li>• Survey results</li> <li>• Interviews</li> </ul>
2.2 To what extent do currently serving Canadian Armed Forces members and veterans understand the <i>Veterans Hiring Act</i> provisions that support them in accessing federal public service employment opportunities?	2.2.1 The extent to which currently serving Canadian Armed Forces members and veterans use available provisions of the <i>Veterans Hiring Act</i> in applying to public service.	<ul style="list-style-type: none"> <li>• Staffing data</li> <li>• Document review</li> <li>• Survey results</li> <li>• Interviews</li> </ul>
2.3 To what extent has participation of currently serving Canadian Armed Forces members and veterans in federal public service hiring processes increased since the <i>Veterans Hiring Act</i> came into effect?	2.3.1 The extent to which the number of applications by veterans under <i>Veterans Hiring Act</i> provisions has increased.	<ul style="list-style-type: none"> <li>• Staffing data</li> <li>• Document review</li> <li>• Survey results</li> <li>• Interviews</li> </ul>
2.4 To what extent are federal public service hiring managers and human resources advisors aware of their responsibilities related to the provisions established by the <i>Veterans Hiring Act</i> ?	2.4.1 The extent to which hiring managers and human resources advisors are aware of their hiring responsibilities related to the <i>Veterans Hiring Act</i> . <ul style="list-style-type: none"> <li>• Priority Entitlements</li> <li>• Mobility</li> <li>• Preference</li> </ul>	<ul style="list-style-type: none"> <li>• Staffing data</li> <li>• Document review</li> <li>• Survey results</li> <li>• Interviews</li> </ul>
Intermediate outcomes		

Evaluation questions	Indicators	Methods/Source
2.5 To what extent are Canadian Armed Forces members and veterans appointed to positions in the federal public service?	2.5.1 The extent to which veterans participating in the hiring process are appointed in federal public service positions in line with the provisions of the <i>Veterans Hiring Act</i> .	<ul style="list-style-type: none"> <li>• Staffing data</li> <li>• Document review</li> <li>• Survey results</li> <li>• Interviews</li> </ul>
2.6 To what extent are federal public service departments and agencies benefiting from the provisions established by the <i>Veterans Hiring Act</i> since July 1, 2015?	2.6.1 The extent to which federal organizations are benefiting from the implementation of the <i>Veterans Hiring Act</i> since July 1, 2015.	<ul style="list-style-type: none"> <li>• Staffing data</li> <li>• Document review</li> <li>• Survey results</li> <li>• Interviews</li> </ul>
2.7 To what extent is the implementation of the provisions established by the <i>Veterans Hiring Act</i> aligned with federal public service diversity objectives?	2.7.1 The extent to which <i>Veterans Hiring Act</i> initiatives foster diversity and inclusiveness in line with the <i>Employment Equity Act</i> and other relevant legislation and/or guidelines.	<ul style="list-style-type: none"> <li>• Staffing data</li> <li>• Document review</li> <li>• Survey results</li> <li>• Interviews</li> </ul>
Ultimate outcome		
2.8 To what extent do veterans believe their previous Canadian Armed Forces experience and skills allow them to make a meaningful contribution within the federal public service?	2.8.1 The extent to which veterans are being hired into positions in line with their skills, and contribute to the development and/or the delivery of innovative policy, programs or services.	<ul style="list-style-type: none"> <li>• Survey results</li> <li>• Interviews</li> <li>• Staffing data</li> <li>• Document review</li> </ul>

Evaluation questions	Indicators	Methods/Source
2.9 To what extent do veterans believe their previous Canadian Armed Forces experience and skills are recognized in the workplace?	2.9.1 The extent to which veterans are being hired into positions in line with their skills and their efforts have been recognized and awarded.	<ul style="list-style-type: none"> <li>• Survey results</li> <li>• Interviews</li> <li>• Staffing data</li> <li>• Document review</li> </ul>
<b>Efficiency</b>		
3.1 Are the appropriate governance structures and processes in place to support the effective administration and delivery of initiatives to support the implementation of the <i>Veterans Hiring Act</i> ?	3.1.1 Appropriateness of governance structures to support delivering initiatives related to the implementation of the provisions established by the <i>Veterans Hiring Act</i> .	<ul style="list-style-type: none"> <li>• Survey results</li> <li>• Interviews</li> <li>• Staffing data</li> <li>• Document review</li> </ul>
3.2 Are there better, alternative ways or lessons learned for achieving the same results?	<p>3.2.1 Identification of best practices that could be used to respond to the federal public service's needs for veteran hiring.</p> <p>3.2.2 Identification of areas for improvement in the <i>Veterans Hiring Act</i> initiative governance structure as well its recruitment and assessment methods.</p>	<ul style="list-style-type: none"> <li>• Literature review</li> <li>• Staffing data</li> <li>• Document review</li> <li>• Survey results</li> <li>• Interviews</li> </ul>

### Annex 3 - Methodology and limitations

Methods/sources	Limitations
<p>Document review</p> <ul style="list-style-type: none"> <li>• Program documents</li> <li>• Public Service Commission of Canada documents (annual reports, departmental plans)</li> <li>• <i>Veterans Hiring Act, Public Service Employment Act</i>, and strategic departmental &amp; policy documents</li> <li>• Government of Canada documents</li> <li>• Minister Mandate letters</li> <li>• Parliamentary reports</li> <li>• Media articles</li> </ul>	
<p>Literature review</p> <ul style="list-style-type: none"> <li>• Articles from peer-reviewed journals</li> <li>• Reference books</li> <li>• Newspaper articles</li> </ul>	
<p>Interviews</p> <ul style="list-style-type: none"> <li>• Public Service Commission officials</li> <li>• Focus group sessions with Department of National Defence, Veteran Affairs Canada, Public Services and Procurement Canada, and the Correctional Service of Canada</li> <li>• East coast site visit: 20 Veterans Affairs Canada staff and senior management</li> <li>• East coast site visit: 3 Canadian Armed Forces / Department of National Defence officials at the Halifax Transition Centre</li> </ul>	

Methods/sources	Limitations
<ul style="list-style-type: none"> <li>West site visit: 15 officials (veterans service team managers, case managers, veterans service agents, HR advisors, and HR assistants) from the Veterans Affairs Canada Edmonton District Office, Edmonton Transition Centre, and the Veterans Affairs Canada Winnipeg District Office</li> <li>Hiring managers, staffing advisors</li> </ul>	
<p>Surveys</p> <ul style="list-style-type: none"> <li>Veterans who activated their priority between July 1, 2015, and May 25, 2019</li> </ul>	<p>The list of veteran / Canadian Armed Forces members provided to the evaluation team included 1 392 veterans who had activated their priority entitlement and registered in the Priority Information Management System between July 1, 2015, and May 25, 2019. This survey permitted the evaluation team to gather information on veterans' experiences. Of the 853 veterans with a regulatory entitlement, 362 (42%) were appointed into federal public service positions between July 1, 2015, and March 31, 2019.</p> <p>The evaluation was not able to determine the number of veterans who entered the public service through other gateways (without enacting a priority status, or exercising preference/mobility provisions).</p>
<p>Administrative data analysis</p> <ul style="list-style-type: none"> <li>Data Services and Analysis Directorate (DSAD)</li> <li>Public Service Commission Staffing and Non-Partisanship Survey (SNPS)</li> </ul>	<p>Public Service Commission data might have gaps due to the absence of a systematic mechanism for tracking veterans and Canadian Armed Forces members. This work was conducted in partnership with DSAD and using the relevant questions from the Public Service Commission SNPS survey to gather information on hiring managers' and staffing advisors' level of awareness of their roles in implementing the provisions established by the <i>Veterans Hiring Act</i>.</p>

Annex 4: *Veterans Hiring Act* survey demographic information  
Purpose

The purpose of this document is to provide an overview of the demographic data collected as part of the *Veterans Hiring Act* survey of veterans who have registered in the Priority Information Management System since July 1, 2015.

This information is based on the 550 respondents to the survey. These are individuals that activated their priority status according to the *Veterans Hiring Act* provision.

Information

Exhibit A – Survey respondents by employment status and Canadian Armed Forces rank, n=550

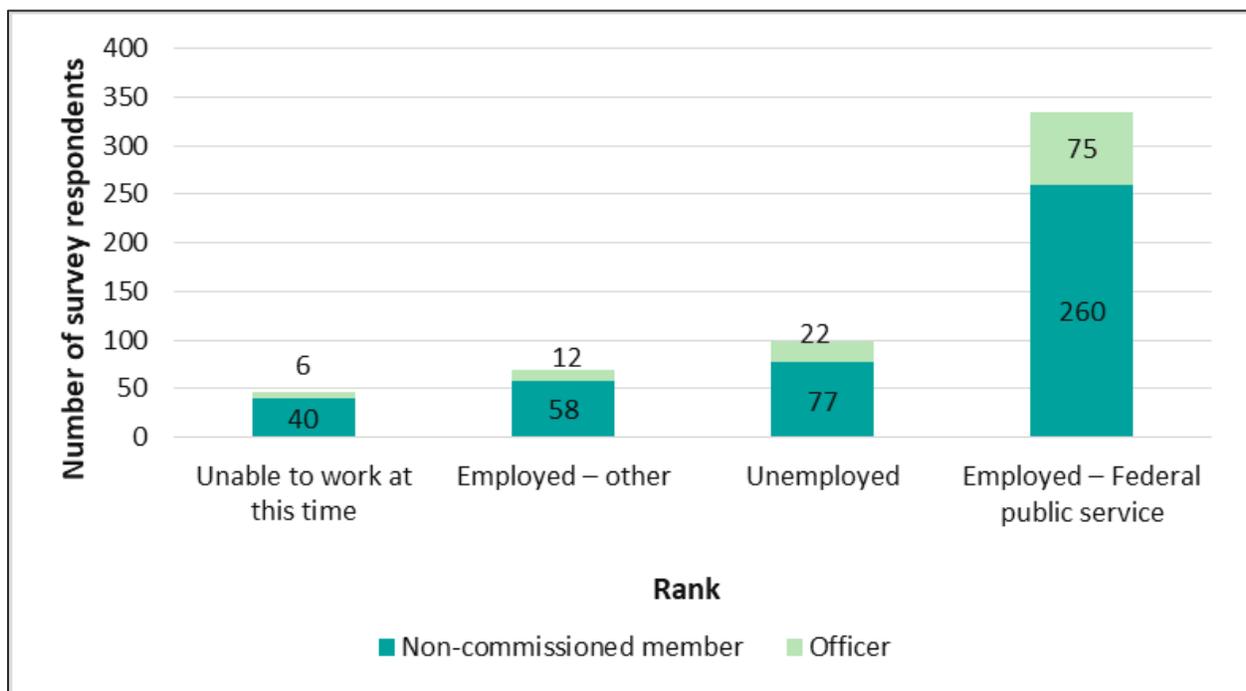


Exhibit B – Survey respondents by employment status and sex, n=545

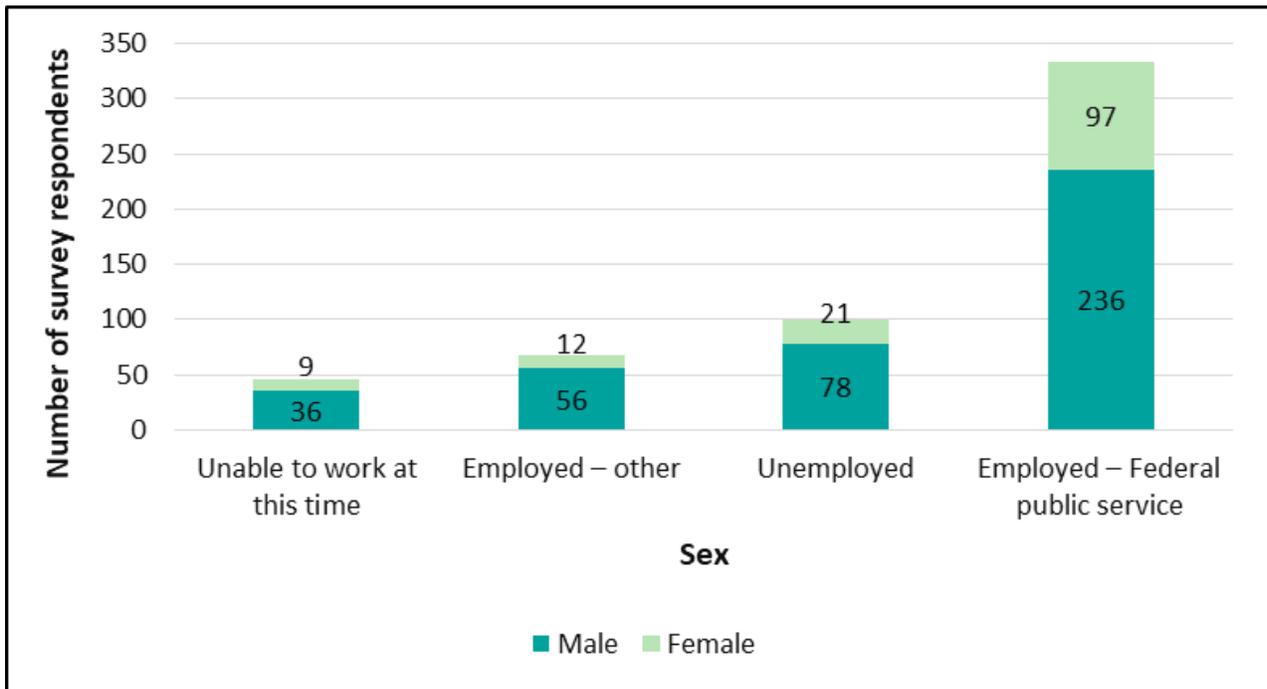


Exhibit C – Survey respondents by first official language, n=550

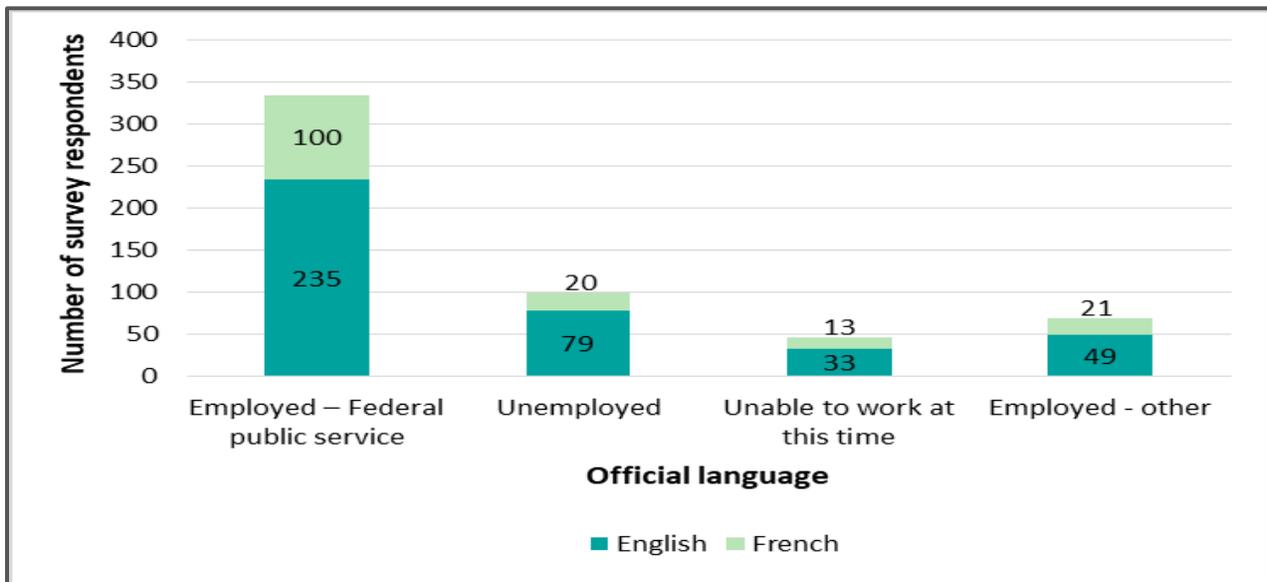


Exhibit D – Survey respondents by education and employment status, n=550

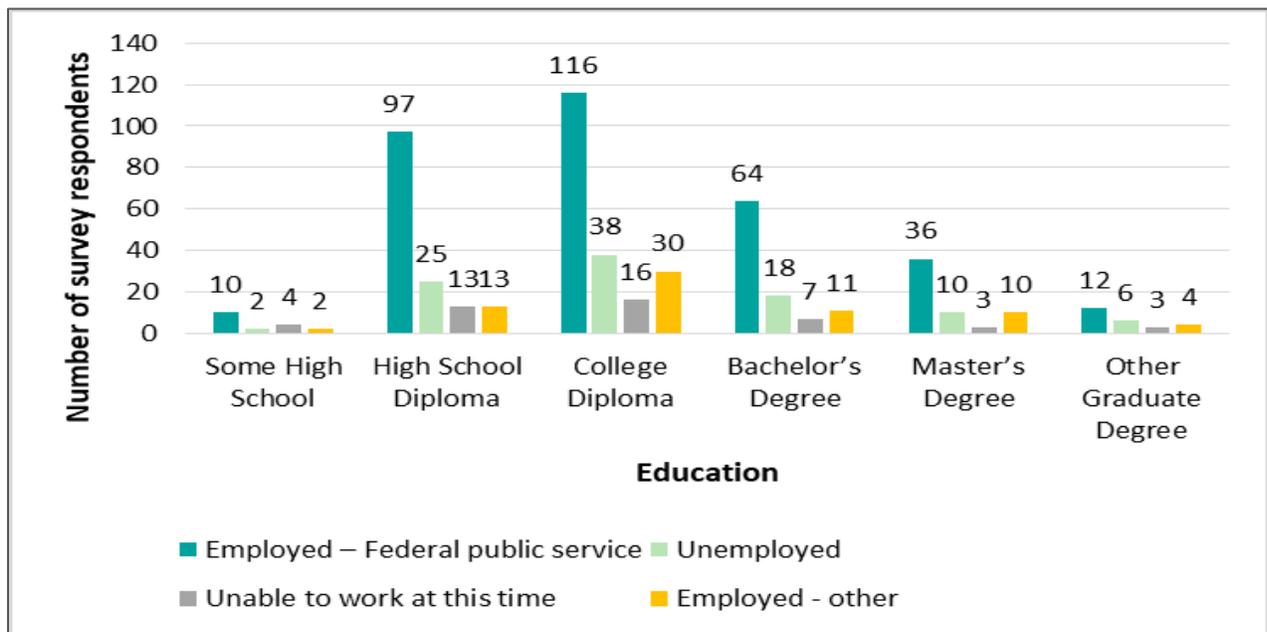


Exhibit E – Survey respondents by employment status and province, n=550

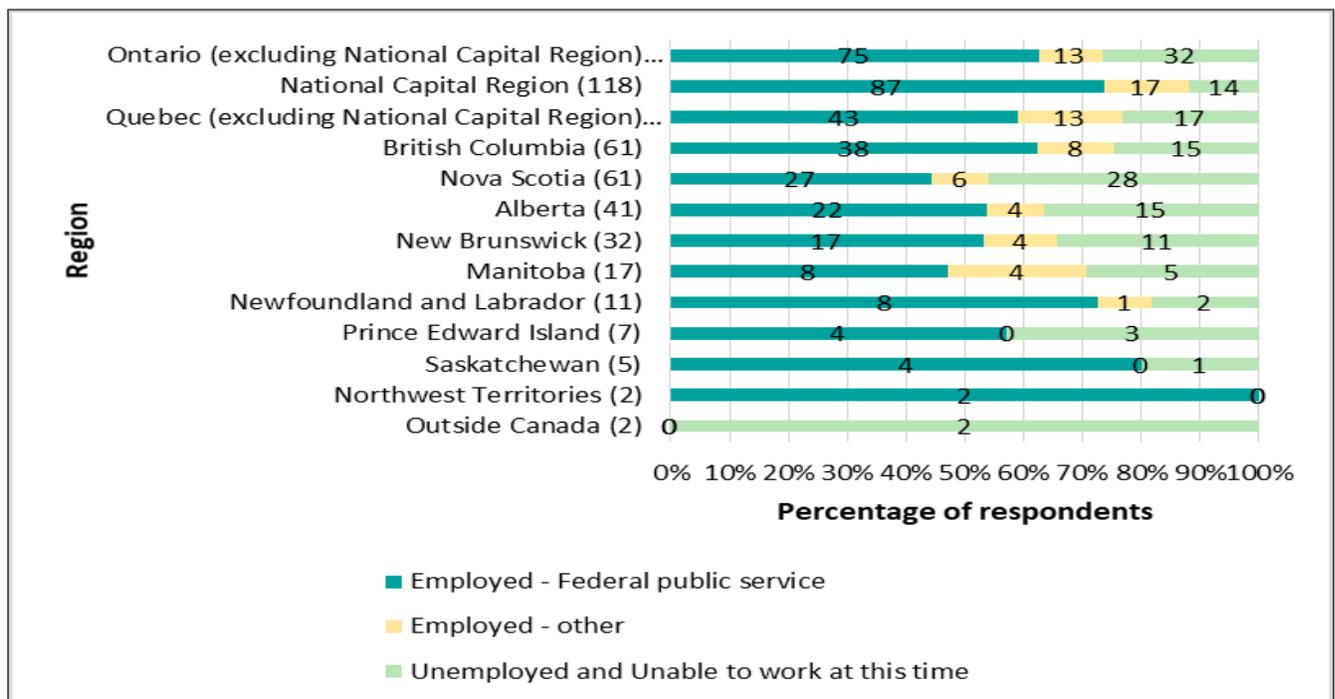


Exhibit F – Survey respondents by employment status and years of service, n= 550

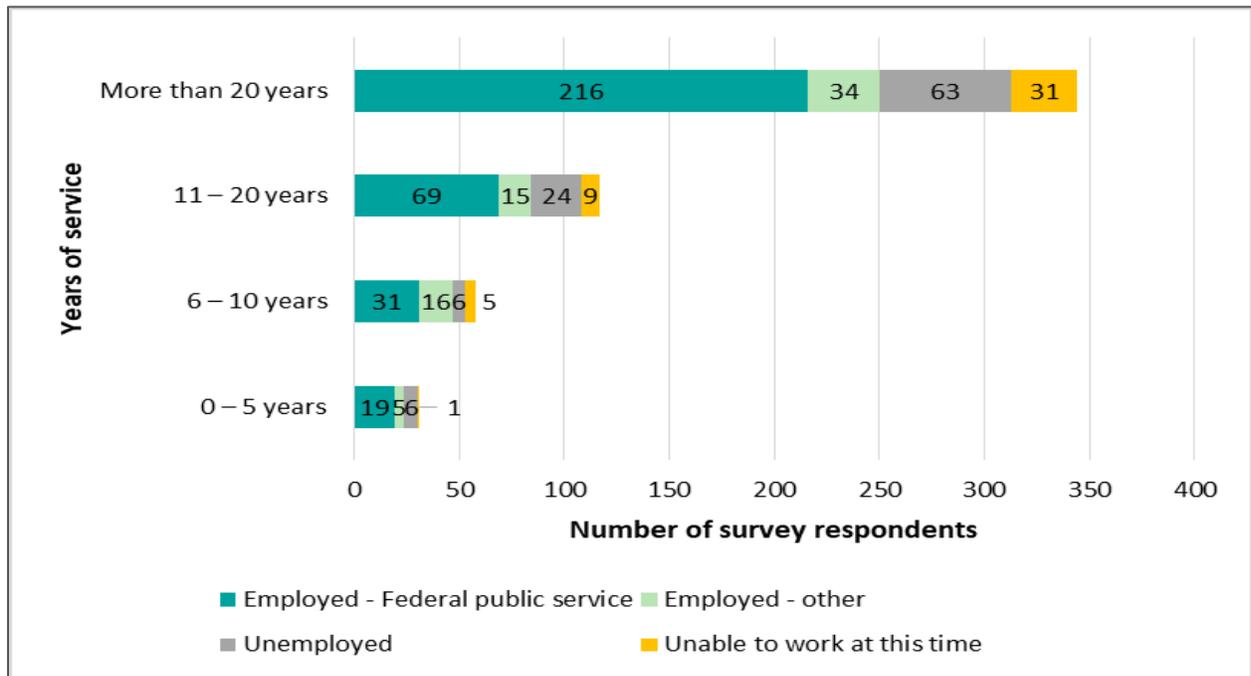
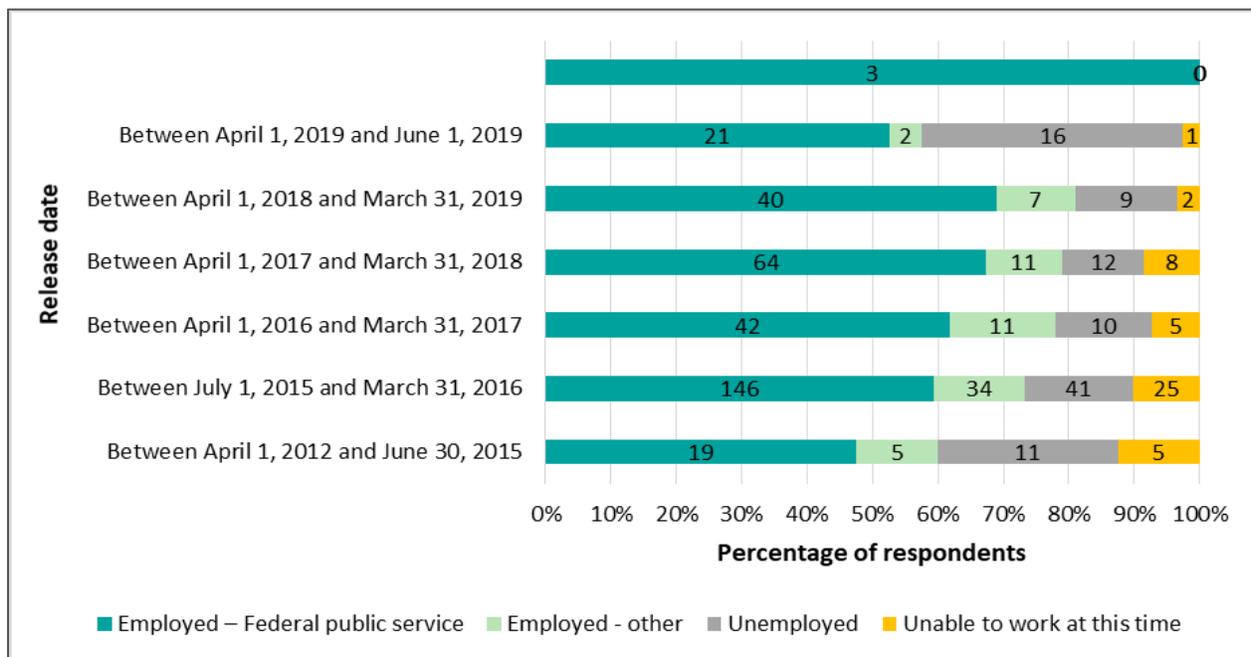


Exhibit G – Survey respondent by employment status and release date, n=550



Annex 5: Department of National Defence Human Resources Civilian National Staffing Operations  
 This tables provide a list of key stakeholders, within Department of National Defence Human Resources (HR)-Civilian National Staffing Operations (NSO), and their roles and responsibilities within the priority management process

Key stakeholders	Roles and responsibilities
National Priority Management Team (NPMT)	Counsels and provides advice to management on their responsibilities in regard to persons with a priority entitlement
	Researches and investigates operational files (long term leave of absence (LOA), backfill replacements, relocation of spouse LOA) to determine priority entitlement applicability
	Prepares benefits letters on behalf of management (letter advising employee their position has been backfilled; letter advising employee that there was approved relocation of spouse) and ensures proper routing of these letters
	Provides advisory services to persons with a priority entitlement before, during and after priority entitlement; this includes ensuring they understand their rights under the <i>Public Service Employment Act / Public Service Employment Regulations</i>
	Ensures case management of all priority files for the Department of National Defence including: file initiation for all new priority entitlements, tracking file from “cradle to grave” (management of priority entitlement and all pertinent paperwork and leave of absence tracking, drafting administrative letter one month before end of priority entitlement for cessation of employment)
	Liaises with Public Service Commission priority administration team concerning documentation and file closures
	Monitors, tracks and reconciles monthly priority reports provided by the Public Service Commission
	Since July 2018, Department of National Defence Human Resources (Civilian) continues to deliver a joint presentation on “How to apply to jobs in the public service” at SCAN seminars across the country. This presentation was developed jointly by Veterans Affairs Canada’s Veterans in the Public Service Unit, Canadian Armed Forces’ Transition Group / Director General Military Transition, Department of National Defence HR (Civilian) and Public Service Commission
	Consults with Directorate Staffing Policy and Programs (DSPP) Priority Program Liaison on complex cases where policy interpretation is required

Key stakeholders	Roles and responsibilities
	<p>Consults with DSPP Priority Program Liaison in order to bring forward discrepancies on files and collaborates on complex issues related to a person's file/priority entitlement. This includes the consultation with other HR disciplines/stakeholders</p>
<p>Staffing Team (Advisor)</p>	<p>Works closely with Department of National Defence NPMT in liaising on any information related to a priority file in a timely manner (for example, when the position of a person on LOA is backfilled and the incumbent benefits from priority entitlement, the staffing advisor will need to advise the NPMT to begin the priority entitlement process)</p>
	<p>Ensures persons with a priority entitlement are considered first in the staffing process as per legislation (<i>Public Service Employment Act / Public Service Employment Regulations</i>)</p>
	<p>Promotes persons with a priority entitlement as a viable and efficient staffing option</p>
<p>Directorate Staffing Policy and Programs (DSPP): Policy Team - Priority Program Liaison (POC)</p>	<p>Designated departmental point of contact for Interdepartmental relations including the Public Service Commission</p>
	<p>Develops communication and documentation concerning Priority Administration within Department of National Defence</p>
	<p>POC for HR-Civilian presentation of the SCAN seminar (HR-Civilian information/presentation content only)</p>
	<p>Corporate counsel on complex priority files which will often require the input of different stakeholders</p>
	<p>Reports to DSPP, staffing ops and other stakeholders on statistics, trends, issues, etc. related to priority administration</p>
	<p>Participates actively in the priority community of practice (meetings/webex)</p>
	<p>Relays pertinent info related to persons with priority entitlement to DSPP colleagues and staffing operations (and other stakeholders when required)</p>
<p>Directorate Staffing Policy and Programs (DSPP: Tools Team - Super users)</p>	<p>Ensures information related to the Priority Information Management System (PIMS) is shared with the HR community</p>
	<p>Supports HR-Civilian employees in obtaining access to PIMS</p>
	<p>Provides training to staffing ops on PIMS</p>

Annex 6: Other programs and services offered by Canadian Armed Forces Transition Group /  
Director General Military Transition

Programs and services offered	Description
Helping Our Peers by providing Empathy (HOPE)	This peer support program is for military families who have lost a military loved one. The program is comprised of volunteers who have been through bereavement.
My Transition Guide	This is a ready to use resource that is available both online and hard copy to Canadian Armed Forces members, veterans and families. It provides information, checklists and guidance on services and benefits related to the transition process
Second Career Assistance Network (SCAN) online	Available to all Canadian Armed Forces members, veterans and their families anywhere and at any time. It standardizes information on key topics to assist with transitioning to civilian life.
My Transition APP	Enables Canadian Armed Forces members, veterans and families to immediately navigate transition processes and access transitioning resources.
Enhanced transition training	Effective April 1, 2019, all transitioning Canadian Armed Forces members with a date of release must complete this training. This module based training provides essential information to support in the members transition.
Military career transition website	Assembles online information that consolidates services, benefits and information from the Canadian Armed Forces, Veterans Affairs Canada and other partners.
Military Occupation to National Occupation Equivalency Tool (MNET)	Converts your military occupation to a civilian-equivalent national occupation and links into available civilian jobs.
National Transition Events Calendar	This service promotes and connects transitioning Canadian Armed Forces members with employment, education, training and information opportunities. Events that promote opportunities for development, learning and networking are welcomed.
Return to Duty (RTD) Program	This program is a comprehensive recovery, rehabilitation, and reintegration program for ill and injured Canadian Armed Forces members. An RTD guide, published in 2018, provides standardized guidance to local transition centres.
Reserve Force Compensation	This program provides financial compensation to ill or injured reserve force members who suffer from an illness or injury that is attributable to military service.

Programs and services offered	Description
Soldier On	This program provides resources and opportunities for ill and injured members to use sports and physical recreation to support their recovery, rehabilitation, and reintegration.
Initial Transition Process	Effective April 1, 2019, all transitioning members of the regular force and primary reserve force follow a chain-of-command implemented 12-step process. A formal checklist (Department of National Defence 4610) is used to ensure all Canadian Armed Forces members have completed the required steps to be ready to transition to civilian life.